# LONDON BOROUGH OF BRENT

# STATEMENT OF ACCOUNTS

# 2010/11

# CONTENTS

Page

| INTRODUCTION BY DIRECTOR OF FINANCE AND CORPORATE SERVICES   | 1                    |
|--|----------------------|
| EXPLANATORY FOREWORD   | 2                    |
| INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF THE BRENT LONDON BOROUGH<br>COUNCIL   | 11                   |
| STATEMENT OF RESPONSIBILITIES  | 15                   |
| STATEMENT OF ACCOUNTING POLICIES   | 17                   |
| <ul> <li>BRENT CORE FINANCIAL STATEMENTS</li> <li>Movements in Reserves Statement</li> <li>Comprehensive Income and Expenditure Statement</li> <li>Balance Sheet</li> <li>Cash Flow Statement</li> </ul> | 32<br>34<br>35<br>36 |
| NOTES TO THE CORE FINANCIAL STATEMENTS   | 37                   |
| <ul> <li>BRENT SUPPLEMENTARY FINANCIAL STATEMENTS</li> <li>Housing Revenue Account</li> <li>The Collection Fund</li> </ul>   | 108<br>114           |
| GROUP ACCOUNTS   | 117                  |
| BRENT PENSION FUND ACCOUNTS  | 123                  |
| GLOSSARY AND ABBREVIATIONS   | 144                  |

Brent's annual accounts show the financial performance of the Council for the year 2010/11. They present the financial position of the authority on 31<sup>st</sup> March 2011 and its income and expenditure for the year ending on that date.

It is intended that these accounts will provide a useful and important source of financial information for the community, Council Members and other interested parties. The Explanatory Foreword on the next few pages gives a brief summary of the Council's financial position in 2010/11.

I should also like to thank my staff and colleagues throughout the Council for their hard work and support during the year.

[] M/

Date: 25 November 2011

CLIVE HEAPHY Director of Finance and Corporate Services

#### **EXPLANATORY FOREWORD**

#### 1. INTRODUCTION

The accounts for the year 2010/11 consist of:

**Statement of Accounting Policies** - This explains the basis of the figures in the accounts. The accounts can be properly appreciated only if the policies which have been followed in dealing with material items are explained.

#### **CORE FINANCIAL STATEMENTS**

**Movement in Reserves Statement (M.I.R.S.).** This splits reserves into usable and unusable usable reserves included General fund balances.

**Comprehensive Income and Expenditure Statement** – This shows the accounting costs of providing services. This may be different to the amount raised from taxation in accordance with regulations. Differences are shown in the M.I.R.S.

**Balance Sheet** - This is fundamental to the understanding of the Council's year-end financial position. It shows the balances and reserves at the Council's disposal and its long term indebtedness, the net current assets employed in its operations, and summarised information on the long term assets held. It excludes the Pension Fund.

**Cash Flow Statement** - This summarises the inflows and outflows of cash arising from both transactions with third parties.

#### SUPPLEMENTARY FINANCIAL STATEMENTS

**Housing Revenue Account** - This reflects a statutory obligation to account separately for the Council's housing provision. It shows the major elements of housing expenditure and income.

**Collection Fund** - The Collection Fund accounts independently for income related to Council Tax and Non-Domestic Rates on behalf of those bodies (including the Council's own General Fund) for whom the income has been raised.

**Group Accounts** - In line with accounting requirements, group accounts are shown for Brent and its subsidiary Brent Housing Partnership (BHP).

**Pension Fund** - The Pension Fund is separately managed by Brent and the Fund's accounts are separate from Brent's accounts.

The accounts have been produced in line with the requirements of the 2003 Accounts and Audit Regulations, the 2010/11 Code of Practice on Local Authority Accounting in the United Kingdom issued by the Chartered Institute of Public Finance and Accountancy (CIPFA), and the Audit Commission Act 1998, except where specifically stated in the Statement of Accounting Policies.

#### 2. GENERAL FUND REVENUE SPENDING IN 2010/11

The Council had an underspend of £25k on its 2010/11 revenue budget. The financial year was marked by the impact of the in-year grant reductions announced by the new government in June 2010. The impact of this was that the Council lost a total of £6.9m grant funding which required additional savings proposals mid-year which were approved by the Council's Executive in July 2010.

In total the Council delivered £15.6m of savings in 2010/11 with the Council's improvement and efficiency programme (the One Council Programme) playing an increasingly important role in the delivery of those savings. The financial outlook for 2011/12 onwards means that the One Council Programme will be at the heart of the Council's approach to deliver services within the resources available.

From an accounting perspective there were two exceptional items in 2010/11 reflecting the downward valuation of housing stock and the change in the inflation index used to calculate future pension increases. Although these had a significant impact on the Council's Consolidated Income and Expenditure Statement they do not affect the Council's funding position in 2010/11.

# 2010/11 BUDGET COMPARED WITH OUTTURN

|  | Latest<br>Budget<br>£'000 | Outturn<br>£'000 | Variance<br>£'000 |
|--|---------------------------|------------------|-------------------|
| Service Area Budgets   |                           |                  |                   |
| Children & Families  | 56,169                    | 56,542           | 373               |
| Environment & Neighbourhood Services                         | 45,354                    | 44,931           | (423)             |
| Housing & Community Care                                     | -                         |                  |                   |
| - Adult Social Services                                      | 88,118                    | 89,421           | 1,303             |
| - Housing  | 25,371                    | 24,430           | (941)             |
| Corporate  |                           |                  |                   |
| - Chief Executive  | 732                       | 496              | (236)             |
| - Legal & Procurement  | 1,482                     | 2,145            | 663               |
| <ul> <li>Customer &amp; Community Engagement</li> </ul>      | 7,189                     | 7,274            | 85                |
| - Regeneration & Major Projects                              | 390                       | (159)            | (549)             |
| <ul> <li>Strategy, Partnerships &amp; Improvement</li> </ul> | 2,931                     | 3,609            | 678               |
| - Finance & Corporate Services                               | 14,125                    | 14,861           | 736               |
| Total  | 241,861                   | 243,550          | 1,689             |
| Central Budgets  | 51,371                    | 49,760           | (1,611)           |
| Area Based Grants  | (26,355)                  | (26,458)         | (103)             |
| Net Cost of General Fund Services                            | 266,877                   | 266,852          | (25)              |
| Contribution to/(from) Balances                              | (1,408)                   | (1,383)          | 25                |
| Total Budget Requirement                                     | 265,469                   | 265,469          | 0                 |
| Financed By:   |                           |                  |                   |
| Formula Grant  | 164,489                   | 164,489          | 0                 |
| Council Tax Income   | 102,142                   | 102,142          | 0                 |
| Environment & Neighbourhood Services                         | (1,162)                   | (1,162)          | 0                 |
| Total  | 265,469                   | 265,469          | 0                 |

# Explanation of Major Variances 2010/11

|  | (Under )/Overspending |       |
|--|-----------------------|-------|
|  | £'000                 | £'000 |
| Children & Families  |                       |       |
| Achievement & Inclusion - alternative education costs mainly       | 621                   |       |
| Social Care - Purchasing and Placements                            | 2,301                 |       |
| Underspends in Early Years and Youth Centres                       | (1,430)               |       |
| Savings from Non Schools Standards Funds                           | (569)                 |       |
| Strategy and Partnership restructure                               | (173)                 |       |
| Transport underspend   | (694)                 |       |
| Asset Management and BSF costs                                     | 374                   |       |
| Other  | (57)                  |       |
|  |                       | 373   |
| Environment & Neighbourhood  |                       |       |
| Planning - Shortfall in income and grants                          | 341                   |       |
| Transportation   | 186                   |       |
| Sports Service   | (338)                 |       |
| Parks costs  | (410)                 |       |
| Environmental Health - mainly employee costs                       | (182)                 |       |
| Directorate costs  | (233)                 |       |
| Libraries, Arts and Heritage costs                                 | 121                   |       |
| Parking account - shortfall in income                              | 163                   |       |
| Other  | (71)                  |       |
|  |                       | (423) |
| Housing & Community Care   |                       |       |
| Housing  |                       |       |
| Housing Solutions - additional grant monies from CLG               | (600)                 |       |
| Reduction in rent on voids   | (348)                 |       |
| Housing Resource Centre - additional grant monies from CLG and GOL | (200)                 |       |
| Non HRA Housing PFI costs  | 343                   |       |
| Temporary Accommodation - reduced housing benefit spend            | (58)                  |       |
| other  | (78)                  |       |
|  |                       | (941) |
| Adult Social Care  |                       |       |
| Older Peoples Service - pressures on direct payments, supported    |                       |       |
| living, home and extra care  | 628                   |       |
| Mental Health - reduction in support by PCT towards s117 clients   | 1,822                 |       |
| Learning Disabilities - demand pressures                           | 1,130                 |       |
| Physical Disabilities - Home Care                                  | 114                   |       |
| Core Services - reduced costs on bad debts, consultancy and        |                       |       |
| transformation budget  | (2,391)               |       |
|  |                       | 1,303 |

1,303

|  | (Under )/Overs | pending |
|--|----------------|---------|
|  | £'000          | £'000   |
| Corporate  |                |         |
|  |                |         |
| Regeneration & Major Projects                                  | (202)          |         |
| Staffing Costs   | (392)          |         |
| Maintenance<br>Reduction in letting income                     | (236)          |         |
| Reduction in letting income                                    | 340            |         |
| Working Neighbourhood Fund Budget                              | (420)<br>159   |         |
| Internal charging  | 159            | (540)   |
| Legal & Procurement  |                | (549)   |
| Increased use of agency (partly offset by central savings)     | 566            |         |
| Internal charging  | 80             |         |
| Other  | 17             |         |
|  |                | 663     |
| Strategy, Partnerships & Improvement                           |                | 000     |
| Future of Wembley - budgets held in R&MP                       | 200            |         |
| Working Neighbourhood Fund Budget in R&MP                      | 420            |         |
| Other  | 58             |         |
|  |                | 678     |
|  |                |         |
| Customer & Community Engagement                                |                |         |
| One Stop Services - mainly staffing                            | (466)          |         |
| Communications - shortfall in internal income                  | 551            |         |
|  |                | 85      |
|  |                |         |
| Chief Executives Office  |                |         |
| Underspend on performance fund                                 | (200)          |         |
| Other  | (36)           |         |
|  |                | (236)   |
|  |                |         |
| Finance & Corporate Services                                   | 100            |         |
| Higher expenditure on HB payments offset by government subsidy | 102            |         |
| Under recovery of Council Tax and NNDR summons costs           | 275            |         |
| Human Resources & People centre<br>Revenue & Benefits          | 78             |         |
|  | 158            |         |
| Financial Management<br>Information Technology                 | (221)<br>305   |         |
| Other  | 39             |         |
|  |                | 736     |
|  |                | , 30    |
| Corporate Total  |                | 1,377   |
| •                        |                | _,•••   |

|                                       | (Under )/Overspending |         |  |
|---------------------------------------|-----------------------|---------|--|
|                                       | £'000                 | £'000   |  |
| Central Items                         |                       |         |  |
| Additional Area Based Grants received | (103)                 |         |  |
| Underspend on Council Elections       | (157)                 |         |  |
| Levies budget underspend              | (432)                 |         |  |
| Premature Retirement Underspend       | (582)                 |         |  |
| Capital Financing charges             | (2,388)               |         |  |
| Freedom Pass underspend               | (223)                 |         |  |
| One Council Programme costs           | (178)                 |         |  |
| Inflation provision                   | (120)                 |         |  |
| Remuneration Strategy                 | 339                   |         |  |
| Ward Working                          | (101)                 |         |  |
| Internal charging adjustments         | 2,343                 |         |  |
| Other                                 | (112)                 |         |  |
|                                       |                       | (1,714) |  |

Total

(25)

# 3. Capital Expenditure – Disclosure

The Councils in-year expenditure in 2010/11 was £114.245m (2009/10 £104.337m). The Expenditure was within the definition of capital expenditure within the Local Government and Housing Act 1989. Capital expenditure has been financed from the following sources:

| Funding Source             | 2010/11<br>£000 |
|----------------------------|-----------------|
| Borrowing                  | 35,107          |
| Grants                     | 49,225          |
| Capital Receipts           | 7,777           |
| Major Repairs Reserve      | 6,561           |
| General Fund Contributions | 10,507          |
| HRA Contributions          | 5,068           |
| Total                      | 114,245         |

Capital Projects and other significant capital expenditure in excess of £500k during the year were as follows:

| Scheme  | 2010/11 |
|---|---------|
|   | £000    |
| Council Housing                                   | 15,274  |
| Housing Renovation Grants                         | 4,158   |
| Civic Centre                                      | 16,131  |
| South Kilburn Regeneration                        | 8,043   |
| Places of Change Programme                        | 500     |
| Surestart Capital Programme                       | 4,270   |
| Academies Programme                               | 23,117  |
| Schools Asset Management Plan                     | 2,217   |
| Primary Capital Programme                         | 7,048   |
| School Expansions                                 | 796     |
| Schools Targeted Capital Fund                     | 2,293   |
| Schools Access Initiatives                        | 574     |
| Harnessing Technology in Schools                  | 679     |
| Libraries   | 539     |
| Priority Backlog Repairs to Operational Buildings | 766     |
| Corporate Property Project Management             | 530     |
| Transportation                                    | 511     |
| Access Corridors                                  | 944     |
| Pavements and Roads                               | 9,498   |
| CCTV  | 1,210   |
| ICT Schemes                                       | 1,436   |
| South Kilburn Partnership                         | 2,729   |
| Redundancy  | 950     |

Capital Expenditure incurred by Service Departments in 2010/11 is summarized below:

| Department                      | 2010/11<br>Programme<br>£000 | 2010/11<br>Out-turn<br>£000 | 2010/11<br>Variation<br>£000 |
|---------------------------------|------------------------------|-----------------------------|------------------------------|
| Regeneration and Major Projects | 97,828                       | 72,086                      | (25,742)                     |
| Children and Families           | 9,573                        | 4,392                       | (5,181)                      |
| Environment and Neighbourhoods  | 15,847                       | 12,722                      | (3,125)                      |
| Adult Social Care               | 886                          | 94                          | (792)                        |
| Housing                         | 26,979                       | 19,437                      | (7,542)                      |
| Corporate                       | 2,397                        | 5,514                       | 3,117                        |
| Total                           | 153,510                      | 114,245                     | (39,265)                     |

Outstanding capital commitments at 31<sup>st</sup> March 2011 amounted to £45.664m and are shown below:

| Department                                | 2010/11<br>£000 |
|---|-----------------|
| Major Projects and Regeneration           |                 |
| Civic Centre                              | 3,525           |
| Schools                                   | 13,116          |
| Adult Social Care                         | 172             |
| Chalkhill                                 | 527             |
| Corporate                                 | 959             |
| S106                                      | 7,119           |
| Children and Families                     |                 |
| Schools                                   | 3,660           |
| Environment and Neighbourhoods            |                 |
| Pavements and Roads                       | 1,879           |
| Leisure and Sports                        | 819             |
| Parks and Cemeteries                      | 855             |
| Adult Social Care                         |                 |
| Upgrade work to dwellings                 | 622             |
| Housing                                   |                 |
| Renovation Grants                         | 2,439           |
| Upgrade work to dwellings                 | 8,496           |
| Corporate                                 |                 |
| Information and Communications Technology | 406             |
| Central Items                             | 1,070           |
| Total                                     | 45,664          |

In addition to the above, the Council has the following capital commitments to existing schemes that extend beyond the 2011/12 Financial Year:

| Department                      | 2011/12<br>and Future Years<br>£000 |
|---------------------------------|-------------------------------------|
| Major Projects and Regeneration |                                     |
| Civic Centre                    | 104,849                             |
| South Kilburn Regeneration Area | 21,346                              |
| Total                           | 126,195                             |

#### Borrowing/Investments

During 2010/11 the Council's net borrowing (gross borrowing less investments) rose from £593.4m at 31st March 2010 to £601.9m at 31st March 2011. This resulted from a combination of increased borrowing to fund the capital programme and repayment of debt. However reduced interest rates on recent borrowing meant that interest payable by the Council reduced from £29.791m in 2009/10 to £29.724m in 2010/11. Interest receivable by the Council fell from £2.184m in 2009/10 to £0.975m in 2010/11.

As set out in the Notes to the Balance Sheet (Note27) £15m has been deposited with Icelandic banks that have gone into administration. It is anticipated that at least £13m will be recovered over the period to 2013.

The Council's borrowing is governed by a Prudential Code, under which the Council adopts a borrowing limit and restrictions on the types and pattern of debt in order to ensure that financing costs are sustainably affordable and the risk of unexpected costs is minimised. The limit was £850m for 2010/11 and the Council complied with this and the other limits established.

Investments include £100k invested in Greater London Enterprise (GLE) in 1986 when Brent became a founder member. An exit strategy is being developed, possibly through a flotation on the stock market. It is estimated that the Council's stake in GLE is worth approximately £1m.

#### 4. PENSION FUND DEFICIT

The pension fund deficit is a long term liability payable over the next eighty/ninety years. It is planned that the deficit will be eliminated over the next 25 years through a combination of investment returns and additional payments by Brent Council. Further information is shown in Note 47 to the Core Financial Statements.

#### 5. IMPACT OF THE CURRENT ECONOMIC CLIMATE

The current economic climate has had an adverse effect on some income sources such as land charges.

The Council also had £15m in two of the Icelandic Banks which were put into administration in October 2008. Note 15 to the Core Financial Statements gives further details on the potential impact of Heritable and Glitnir on Brent.

#### 6. HOUSING REVENUE ACCOUNT (HRA)

The Council originally budgeted for a carried forward surplus of £466k after a net transfer to earmarked reserves. It was reported to members, as part of the Housing Revenue Account (HRA) 2011-12 in February 2011 that the carried surplus for the 2010-11 was in line in with the originally budgeted amount. The final accounts show a carried forward surplus of £1.840m, which is £1.374m more than the revised budgeted forward surplus for the year. The main reasons are variances relating to repairs and maintenance expenditure, rental income from Housing dwellings, provision for bad debts, income from investment income, interest charge, general management cost, and cost of providing landlords services, such as electricity.

#### 7. SIGNIFICANT CHANGE FROM LAST YEAR'S ACCOUNTS

The main changes from the 2009/10 audited accounts are as a result of this year's accounts being the first that have to comply with International Financial Reporting Standards (I.F.R.S.). This has led to a number of significant changes.

- (i) The main statements have changed. There is a Movement in Reserves Statements (M.I.R.S.) included in this accounts for the first time. However there is no longer a Statement of Movement on the General Fund Balance. In addition the lines that were shown in the Statement of Total Recognised Gains and Losses are now included at the end of the Comprehensive Income and Expenditure Statement.
- (ii) There have been changes in Accounting Policies to comply with I.F.R.S. requirements especially relating to capital. Please see the statement on accounting policies for a full list of policies using in preparing the 2010/11 accounts.
- (iii) Changes to accounting policies and the format of the accounts have meant that prior year accounts have needed to be restated to comply with I.F.R.S.
- (iv) The Notes required providing further details on the main statements have also changed to comply with I.F.R.S. Consequently the accounts are longer than in previous years.

#### 8. FURTHER INFORMATION

Further information on these accounts may be obtained by writing to the Director of Finance and Corporate Services, Room 114, Brent Town Hall, Wembley HA9 9HD or by e-mail from abigail.hunt@brent.gov.uk.

# 9. GLOSSARY

In the accounts which follow some technical accounting terms are used. Whenever possible, these are explained at the appropriate places in the accounts. However, if further information is needed please see the glossary of terms at the end of the accounts.

#### INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF LONDON BOROUGH OF BRENT OPINION ON THE AUTHORITY AND GROUP ACCOUNTING STATEMENTS

I have audited the Authority and Group accounting statements of London Borough of Brent for the year ended 31 March 2011 under the Audit Commission Act 1998. The Authority and Group accounting statements comprise the Authority and Group Movement in Reserves Statement, the Authority and Group Comprehensive Income and Expenditure Statement, the Authority and Group Balance Sheet, the Authority and Group Cash Flow, the Housing Revenue Account, the Movement on the Housing Revenue Account Statement and Collection Fund and the related notes. These accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of London Borough of Brent in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010.

# **RESPECTIVE RESPONSIBILITIES OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND AUDITOR**

As explained more fully in the Statement of the Director of Finance and Corporate Resources' Responsibilities, the Director of Finance and Corporate Resources is responsible for the preparation of the Authority and Group's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. My responsibility is to audit the accounting statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practice's Board's Ethical Standards for Auditors.

# SCOPE OF THE AUDIT OF THE FINANCIAL STATEMENTS

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements sufficient to give reasonable assurance that the accounting statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority and Group's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting statements. I read all the information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

#### **OPINION ON ACCOUNTING STATEMENTS**

In my opinion the accounting statements:

give a true and fair view of the state of London Borough of Brent's affairs as at 31 March 2011 and of its income and expenditure for the year then ended;

- give a true and fair view of the state of the Group's affairs as at 31 March 2011 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

# **OPINION ON OTHER MATTERS**

In my opinion, the information given in the explanatory foreword for the financial year for which the accounting statements are prepared is consistent with the accounting statements.

# MATTERS ON WHICH I REPORT BY EXCEPTION

I have nothing to report in respect of the governance statement on which I report to you if, in my opinion the governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007.

# Opinion on the pension fund accounting statements

I have audited the pension fund accounting statements for the year ended 31 March 2011 under the Audit Commission Act 1998. The pension fund accounting statements comprise the Fund Account, the Net Assets Statement and the related notes. These accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of London Borough of Brent in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010.

# **RESPECTIVE RESPONSIBILITIES OF THE DIRECTOR OF FINANCE AND CORPORATE RESOURCES AND AUDITOR**

As explained more fully in the Statement of the Director of Finance and Corporate Resources' Responsibilities, the Director of Finance and Corporate Resources is responsible for the preparation of the pension fund's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom. My responsibility is to audit the accounting statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practice's Board's Ethical Standards for Auditors.

# SCOPE OF THE AUDIT OF THE FINANCIAL STATEMENTS

An audit involves obtaining evidence about the amounts and disclosures in the accounting statements sufficient to give reasonable assurance that the accounting statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the fund; and the overall presentation of the accounting statements. I read all the information in the explanatory foreword to identify material inconsistencies with the audited accounting statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

# **Opinion on accounting statements**

In my opinion the pension fund's accounting statements:

- give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2011 and the amount and disposition of the fund's assets and liabilities as at 31 March 2011; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

# **Opinion on other matters**

In my opinion, the information given in the explanatory foreword for the financial year for which the accounting statements are prepared is consistent with the accounting statements.

# Conclusion on Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources

# Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

# Auditor's responsibilities

I am required under Section 5 of the Audit Commission Act 1998 to satisfy myself that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires me to report to you my conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

I report if significant matters have come to my attention which prevent me from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. I am not required to consider, nor have I considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# **BASIS OF CONCLUSION**

I have undertaken my audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2010, as to whether the Authority has proper arrangements for:

securing financial resilience; and

challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for me to consider under the Code of Audit Practice in satisfying myself whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2011.

I planned my work in accordance with the Code of Audit Practice. Based on my risk assessment, I undertook such work as I considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

# CONCLUSION

On the basis of my work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2010, I am satisfied that, in all significant respects, London Borough of Brent put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2011.

# CERTIFICATE

I certify that I have completed the audit of the Authority and Group accounts of London Borough of Brent in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Andrea White District Auditor Audit Commission 1<sup>st</sup> Floor Millbank Tower Millbank London SW1P 4HQ 30 November 2011

#### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### THE AUTHORITY'S RESPONSIBILITIES

The Authority is required:

- to make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Director of Finance and Corporate Services;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- to approve the Statement of Accounts.

#### THE RESPONSIBILITIES OF THE DIRECTOR OF FINANCE AND CORPORATE SERVICES

The Director of Finance and Corporate Services is responsible for the preparation of the Authority's statement of accounts which, in terms of the CIPFA/LASAAC Code of Practice on Local Authority Accounting in Great Britain ('the Code of Practice'), is required to present fairly the financial position of the Authority at the Accounting date and its income and expenditure for the year ended 31<sup>st</sup> March 2011.

In preparing this statement of accounts, the Director of Finance and Corporate Services has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the Code of Practice.
- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **CERTIFICATE OF THE DIRECTOR OF FINANCE AND CORPORATE SERVICES**

I certify that the accounts set out on pages 2 to 122 give a true and fair view of the financial position of the London Borough of Brent as at 31 March 2011 and its income and expenditure for the year then ended, and that the accounts set out on pages 123 to 143 give a true and fair view of the net assets of the London Borough of Brent Pension Fund as at 31 March 2011 and its income and expenditure for the year then ended.

[r:11/1

Date:

25 November 2011

CLIVE HEAPHY Director of Finance and Corporate Services

#### CERTIFICATE OF THE CHAIRMAN OF THE AUDIT COMMITTEE

I confirm that these accounts were agreed (subject to final amendments) by the Audit Committee at its meeting held on 22<sup>nd</sup> September 2011 and that by virtue of minute 5(iii) of that meeting, I have agreed final changes to these accounts on behalf of the committee.

Date:

25 November 2011

STEPHEN WOOD Audit Committee Chairman

# STATEMENT OF ACCOUNTING POLICIES

# 1. Code of Practice

The general policies adopted in preparing these accounts are in accordance with the 2010-11 Code of Practice on Local Authority Accounting in the United Kingdom issued by the Chartered Institute of Public Finance Accountants (CIPFA) - Statement of Recommended Practice (SORP), henceforth referred to as the "Code of Practice". This Code of Practice is based upon International Financial Reporting Standards (IFRS), with some adoptions from International Public Sector Accounting Standards (IPSAS).

#### 2. Comprehensive Income and Expenditure Statement

#### 2.1 Accruals of Expenditure and Income

The Statement of Accounts is prepared on an accruals basis set out in the International Accounting Standards Board Framework, with the effects of transactions and other events are recognised when they occur, and recorded in the accounting records and reported in the financial statements of the periods to which they relate. This informs users of the accounts not only of past events, but of future obligation to transfer funds and future rights to receive income.

The exception to this is the Cash Flow Statement, which shows the authority's cash flow as required by the Code of Practice, using International Accounting Standard (IAS) 7.

#### 2.2 Revenue Recognition

Revenue is recognised in line with the Code of Practice and IAS 18.

#### 2.3 VAT

Income expenditure accounts are VAT exclusive, unless VAT is irrecoverable, in which case it is included.

#### 2.4 Revenue Government and Non -Government Grants

Grants are accounted for in line with the Code of Practice. Grants are immediately recognised where the council has reasonable assurance it will comply with the conditions attached to the grant, and the grants or contributions will be received.

#### 2.5 Charges to Revenue

External interest payable and the provision for depreciation are charged to the surplus or deficit on provision of services section of the Comprehensive Income and Expenditure Statement. This results in a charge to the General Fund for depreciation for all fixed assets used in the provision of services. The charge is allocated to each individual service on the basis of the capital employed in its provision. Depreciation charges are reversed out of the General Fund in the Movement in Reserves Statement.

The charge made to the HRA is calculated on the basis determined by the Local Government and Housing Act 1989.

Amounts set aside from revenue for the repayment of external loans, to finance capital expenditure or as transfers to earmarked reserves are disclosed in the Movement in Reserves Statement and the notes to this statement.

#### 2.6 Council Tax and National Non Domestic Rates (NNDR)

Council Tax included in the Income and Expenditure (I and E) account is Brent's accrued income for the year. The collection of Council Tax on behalf of the Greater London Authority (GLA) is in substance an agency arrangement so these amounts are shown in the surplus or deficit on provision of services section of the Comprehensive Income and Expenditure Statement. There will be a debtor / creditor position between Brent and the GLA to be recognised in Brent's balance sheet if the net cash paid to the GLA is not exactly its share of cash collected from Council Taxpayers. In this case, Brent's accrued income will be shown in the taxation and non-specific grant section of the Comprehensive Income and Expenditure Statement. The 'Revenue Activities' section of the cash flow statement only includes Brent's share of Council Tax cash collected during the year.

Brent collects NNDR under what is in substance an agency arrangement with the Government. Consequently NNDR income is not recognised in the surplus or deficit on provision of services section of the Comprehensive Income and Expenditure Statement. Similarly NNDR debtor and creditor balances with taxpayers are not recognised in Brent's balance sheet. In addition cash collected from NNDR taxpayers by Brent is collected for the Government so is not included in Brent's cash flow statement. Brent's accrued income from the distribution of NNDR will be shown in the taxation and non-specific grant section of the Comprehensive Income and Expenditure Statement.

#### 2.7 Area Based Grant

Area Based Grant is a general grant allocated by central government directly to local authorities as additional revenue funding. Local authorities are free to use it as they see fit – it is not ring fenced. Area Based Grant is disclosed with the taxation and non-specific grant section of the Comprehensive Income and Expenditure Statement.

#### 2.8 Overheads/Cost of Support Services

The full costs of support services (also known as overheads) have been charged to services in the Income and Expenditure Account in accordance with CIPFA's 'Best Value Accounting Code of Practice'. Charges have been made on a variety of bases. The main basis of charging is staff time. In some cases other appropriate statistics have been used, for example, Human Resources charges were based on staff numbers and One Stop Shops costs were based on time weighted enquiries.

# 2.9 Foreign Currency Transactions

Transactions in foreign currencies are accounted for in Sterling at the rate ruling on the date of the transactions. The Pension Fund accounting policies deal with the only foreign currency dominated assets disclosed on the balance sheet.

#### 2.10 Exceptional items and prior period adjustments

These will be disclosed in line with the Code of Practice.

#### 2.11 Events after the balance sheet date

These will be disclosed in line with the Code of Practice.

#### 3. Balance sheet – Non Current Assets

# 3.1 Plant, Property and Equipment

All expenditure on the acquisition, creation or enhancement of fixed assets above the Council's de minimus of £5,000 is capitalised on an accruals basis in the accounts. Repairs and maintenance expenditure is charged direct to service revenue accounts.

Fixed assets are valued on the basis required by CIPFA and in accordance with the Statements of Asset Valuation Principles and Guidance Notes issued by the Royal Institute of Chartered Surveyors (RICS) by the Council's In-house Valuer. Fixed assets are classified into the groupings required by the Code of Practice, with the exception of plant and furniture and equipment where two categories are combined due to the limited amount of plant held by the council.

Individual categories of assets are valued on the following basis:

- Council dwellings are valued using a beacon principle based on their OMV but adjusted to reflect their value as social housing in accordance with ACOP.
- Other Land and Buildings are included in the balance sheet at their Open Market Value (OMV). The exceptions to this are school buildings and Social Services establishments that are included at their Depreciated Replacement Cost (DRC).
- Surplus assets are included in the balance sheet at their OMV.
- Assets held for sale are held at the lower of the asset's carrying value and fair value less costs to sell.
- Community assets are included in the balance sheet at depreciated historic cost where appropriate otherwise they are included at a nominal value.
- Infrastructure assets, vehicles, plant, furniture and equipment have been valued at historic cost, net of depreciation.
- Assets under construction are held at their invoiced construction cost at year end.

Revaluations of fixed assets are planned on a five year cycle with a proportion of the asset base being revalued each year. Material changes to asset valuations resulting from works or similar investment outside of the agreed revaluation of assets cycle will be adjusted in the period as they occur.

At 1<sup>st</sup> April 2009 those land and building assets held at 1<sup>st</sup> April 2004 values were revalued completing that 5 year cycle. Council dwellings were revalued at 31<sup>st</sup> March 2006 and their values have been up-rated to 31<sup>st</sup> March 2010 using Land Registry indices to reflect changes in property values.

# **3.1.1 DEPRECIATION AND AMORTISATION**

Depreciation is the measurement of the cost or revalued amount of the economic benefits of the tangible fixed assets that have been consumed during the financial year.

Consumption includes the wearing out, using up or other reduction in the useful economic life of a tangible fixed asset whether arising from use, passing of time or obsolescence through either changes in technology or demand for the goods and services produced by the asset.

With the exception of HRA dwellings depreciation is calculated on all building assets using the straight line method as set out below. Land Assets are not depreciated.

| Buildings                      | 5 – 60 years as determined by the Valuer |
|--------------------------------|--|
| Infrastructure                 | 10 – 40 years                            |
| Plant, Vehicles, Equipment and | Up to 10 years                           |
| Machinery                      |  |

Housing Revenue Account dwellings are depreciated by an assessment of the consumption of economic benefits.

Where buildings assets are revalued, the accumulated depreciation at the beginning of the year is written down to the revaluation reserve.

#### **3.1.2 COMPONENT ACCOUNTING**

The Code of Practice 2010-11 introduces component accounting for Plant, Property and Equipment. This is a prospective change, and local authorities are required to value the components of major assets, where the components are of material value and have a significantly different economic life to the asset itself.

Local Authority Accounting Panel Bulletin 86 provides guidance on component accounting. On the basis of this guidance, only buildings with a gross carrying value of over £2 million will be componentised. These buildings will be componentised into a standard set of components:

- 1. Structure
- 2. Roofs
- 3. Mechanical including plumbing, boilers and other plant such as swimming pool filtration
- 4. Electrical including computer network cabling and telephone cables
- 5. Windows

These buildings will be componentised when they are revalued, or enhancement expenditure of £250,000 is spent up them, which will trigger a revaluation.

# **3.2 Investment Properties**

Investment properties are properties held solely for capital appreciation or rental income. Investment properties are included in the balance sheet at OMV.

The Code of Practice requires that investment properties are not depreciated, but instead held at fair value, and their book value is adjusted annually where there has been a material change in value. The council adjusts the book value of these assets when appropriate indices indicate that the property has changed in value by 15% or more since the last indexation or revaluation.

Investment properties have a full revaluation on the same five year cycle as Plant, Property and Equipment.

# 3.3 Intangible Assets

Intangible assets are identifiable non-monetary assets without physical substance. Expenditure on purchasing intangible fixed assets such as computer software has been capitalised at cost.

Amortisation is the equivalent of depreciation for intangible assets. It spreads the cost of buying or developing an intangible asset over the life of the intangible asset.

Amortisation is also calculated using the straight line method based on estimated economic life of between 5 to 7 years.

# 3.4 Impairment

Impairment reviews on groups of assets are undertaken on an annual basis by the valuer. Impairment is recognised where the asset's carrying value is greater than its net recoverable value in use or through sale, and the loss is specific to the asset, or a small group of assets. Losses not specific to the asset or a small group of assets, such as a general fall in market prices will be treated as revaluation losses.

Impairment losses are recognised against historic cost, and revalued net book value (for revalued assets). Losses for revalued assets will be recognised against the revaluation reserve to the limit of the credit balance for that asset in the revaluation reserve, and thereafter in surplus or deficit on provision of services in the Comprehensive Income and Expenditure Statement.

The impairment review includes an annual assessment of whether there is indication that the recoverable value of any impaired assets has increased, reversing part or all of the impairment. If there is indication that the recoverable value has increased, the valuer will reassess the economic life of the asset for the purposes of determining depreciation. The impairment will be reversed to the extent that up to the carrying value of the asset had there been no impairment. This reversal will in the first instance be used to reverse any charge made to the surplus or deficit on provision of services in the Comprehensive Income and Expenditure Statement, and then to the revaluation reserve.

Impairment and reversal of impairment loss are not proper charges to the General Fund under legislation and the Code of Practice and will be reserved out of the General Fund in the Movement of Reserves Statement.

# 4. Balance sheet – Current Assets

#### 4.1 Inventories

Inventories are valued at the lower of cost and net realisable value. The council has no inventories obtained through non-exchange transactions.

#### 4.2 Cash and Cash Equivalents

IAS 7 requires defines cash and cash equivalents as cash, bank balances, and very short term investments used for cash management purposes. The council uses bank overdrafts as part of its cash management strategy, therefore these are disclosed as part of cash and cash equivalents in line with IAS 7. Short term investments invested for three months or less with a known maturity value and date are included in cash and cash equivalents; the authority uses money market funds as an integral part of its cash management, so these investments are also disclosed as part of cash and cash equivalents.

#### 4.3 Work in Progress (Construction contracts)

Under the Code of Practice, construction contracts undertaken by the council for the council's customers are accounted for as set out in IAS 11. This is separate from Assets under Construction where the authority is constructing assets for its own use. The Code of Practice requires use of the percentage completion method for calculating accounting entries for such contracts. Under the percentage of completion method, contract revenue is matched with the contract costs incurred in reaching the stage of completion, resulting in the reporting of revenue, expenses and surplus/deficit which can be attributed to the proportion of work completed. The percentage of completion is assessed based on costs incurred for work performed to date.

Until the point where outcome of the construction contract can be reliably estimated, revenue will only be recognised in line with construction costs to date. Once construction costs can be reliably measured, revenue will be recognised using the percentage completion method described above. Any expected losses will be immediately recognised as an expense.

# 5. Balance sheet - Liabilities

# 5.1 Debtors and Creditors

The revenue accounts of the Council have been compiled on an accruals basis in accordance with IAS 18.

# 5.2 Provisions, Contingent Liabilities, and Contingent Assets

The Council makes a provision in compliance with IAS 37 where there is a present obligation as a result of a past event where it is probable that the Council will incur expenditure to settle the obligation and where a reasonable estimate can be made of the amount involved. In addition to the provisions listed in note 28 to the Core Financial Statements, there is a provision for unrecovered debts, this has been netted off against the debtors figure on the balance sheet (see note 24 to the Core Financial Statements).

The Code of Practice requires provisions to be split into current provisions (within a year) and long term provisions. The current provision for insurance is estimated by taking the moving average of insurance expense over the previous three years. All other current provisions are estimated by the officers of the council in the relevant service area.

The provision for Council Tax debtors is based on an assessment of the likely future collection of Council Tax arrears compared to the total level of arrears. Collection of arrears continues for several years after the original liability arises, and the provision is re-assessed each year based on collection trends and movements in debits. Debts are not actually written off until there is no realistic chance of collection, at which point the write-off reduces both the debtors and provision totals.

A contingent liability is disclosed in the notes to the accounts where there is either a possible obligation as a result of a past event where it is possible that the Council will incur expenditure to settle the obligation; or a present obligation as a result of a past event where it is either not probable that the Council will incur expenditure to settle the obligation, or where a reasonable estimate of the future obligation cannot be made.

A contingent asset is disclosed in the notes to the accounts where a possible asset arises from past events, and whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future events not wholly within the control of the entity.

# 5.2.1 EMPLOYEE BENEFITS

The Code of Practice requires that the council recognises a provision for the entitlement of its employees to benefits within the reported financial year. This is provision is estimated based on the entitlement of the council's employees to leave as at the 1<sup>st</sup> April for the previous financial year.

The Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2010 prohibit council tax payers from being charged for this provision, so any movement in this provision is transferred to the Accumulated Absences Account as advised by CIPFA's IFRS transition guidance.

# 5.3 Reserves

Reserves are divided into usable and unusable reserves in line with the Code of Practice. Within the usable reserves there are amounts set aside for earmarked purposes out of the balances on the Council's funds. One of the main financial statements details Movements in Reserves. Further details of Earmarked Reserves are given in Note 35 to the Core Financial Statements.

# 6 Balance Sheet - Financial Instruments

#### 6.1 Financial Assets

Financial assets are classified into three types:

- Loans and receivables assets that have fixed or determinable payments, but are not quoted in an active market
- Available for sale assets assets that have a quoted market price and / or do not have fixed or determinable payments
- Fair value through income and expenditure

#### 6.1.1 LOANS AND RECEIVABLES

Loans and Receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable plus interest outstanding, and interest credited to the financing and investment income and expenditure section of the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under a contract will not be made, the asset is written down and a charge made to the surplus or deficit on provision of services section of the Comprehensive Income and Expenditure Statement.

Any gains or losses that arise on the derecognition of the asset are credited/debited to the surplus or deficit on provision of services section of the Comprehensive Income and Expenditure Statement.

#### **6.1.2 AVAILABLE FOR SALE ASSETS**

Available for sale assets are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the financing and investment income and expenditure section of the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (e.g. dividends) is credited to the financing and investment income and expenditure section of the Comprehensive Income and Expenditure Statement when it becomes receivable by the council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- Instruments with quoted market prices the market price
- Other instruments with fixed and determinable payments discounted cash flow analysis
- Equity shares with no quoted market prices independent appraisal of company valuations

Changes in fair value are balanced by an entry in the Available for Sale reserve and the gain/loss is recognised in the surplus or deficit on revaluation of available-for-sale financial assets line in the Comprehensive Income and Expenditure Statement. The exception is where impairment losses have been incurred – these are debited to the surplus or deficit on the provision of services section of the Comprehensive Income and Expenditure Statement, along with any net gain / loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Comprehensive Income and Expenditure Statement.

Any gains or losses that arise on the derecognition of the asset are credited/debited to the surplus or deficit on the provision of services section of the Comprehensive Income and Expenditure Statement, along with any accumulated gains/losses previously recognised in the surplus or deficit on revaluation of available-for-sale financial assets line in the Comprehensive Income and Expenditure Statement.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses).

# 6.1.3 Fair value through income and expenditure

Investments where there is an active market (e.g. certificates of deposit or gilts). These are treated in the same manner as Loans and Receivables.

# 6.2 Premature Redemption of Debt

The practice for the Comprehensive Income and Expenditure Statement, in accordance with the Code of Practice as amended by Regulations, is to amortise premia and discounts over a period which reflects the life of the loans with which they are refinanced determined as described below. This will not be followed in the following situations:

- Where it is permissible and advantageous to capitalise premia (in which case the question of amortisation will not arise)
- Where the loans redeemed are not refinanced (when premia and discounts will be taken directly to the Revenue Account)
- Where discounts and premia are amortised over a broadly similar period, for convenience they will be shown as a net figure.

The practice for the HRA is different because it is determined by the Housing Subsidy rules. In this case, discounts and premia are amortised, individually, over the remaining life of the loan repaid or ten years, whichever is the shorter.

The Council's policy on repayment of debt is as follows:

- For strategic financial reasons, the optimum level of borrowing for an authority in the position of Brent is usually to maintain gross borrowing at the authority's overall Capital Financing Requirement, unless the yield curve indicates very low short term rates. Unless borrowing required to fund the capital programme is less than the Minimum Revenue Provision, this will always involve refinancing debt redeemed prematurely with new borrowing. Borrowing to fund Brent's capital programme is likely to exceed Minimum Revenue Provision by a substantial margin for the foreseeable future. However, at present the yield curve indicates that interest rates are likely to remain low, so that borrowing for shorter periods or at variable rates may be prudent.
- Given the current pattern of rates, there is a significant penalty incurred in redeeming much of the Council's debt prematurely. However, the cost of maintaining a higher borrowing portfolio than is immediately required is particularly high at present, and the current risks to balances on deposit indicate that these should be kept to a minimum prudent level (to cover cash flow). In practice, this suggests a policy of seeking opportunities to redeem individual loans where this is economical.

# 6.3 Financial Liabilities

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For most of the borrowings that the council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year in the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the surplus or deficit on the provision of services section in the Comprehensive Income and Expenditure Statement in the year of repurchase / settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount respectively would be deducted from or added to the amortised cost of the new or modified loan and the write down to the surplus or deficit on the provision of services section in the Comprehensive Income and Expenditure Statement spread over the life of the loan by an adjustment to the effective interest rate.

Where premia and discounts have been charged to the surplus or deficit on the provision of services section in the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund balance to be spread over future years. The council has a policy of spreading the gain / loss over the term of the replacement loan, at present up to a maximum of thirty years. The reconciliation of amounts charged to the surplus or deficit on the provision of services section in the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund balance is managed by a transfer to or from the Financial Instruments Adjustment account in the Movement in Reserves Statement.

# 7 Capital Financing

#### 7.1 Capital Expenditure

Capital expenditure on building assets is added to the value of the asset and depreciated over the remaining useful life.

Capital expenditure on HRA dwellings is added to the value of fixed assets.

Expenditure in relation to assets which the Council does not own or derive any material benefit is referred to as Revenue Expenditure Funded from Capital under Statute.

# 7.2 Capital Government Grants and Contributions

Where the acquisition of a fixed asset is financed either wholly or in part by a government grant or other contribution, the amount of the grant or contribution is recognised as income as soon as the council has reasonable assurance it will comply with the conditions attached to the grant, and the grants or contributions will be received. As central government has recently rescinded major capital grants prior to financial close, the council will only recognise capital grants for specific projects in full at financial close of the specific project. Prior to financial close, income will be recognised as equal to expenditure on the project.

Where funds have been recognised, but not spent, they are transferred to the Capital Grants Unapplied Account within the usable reserves. Grants where conditions have not been met in full are credited to Capital Grants Receipts in Advance; once conditions have been met they will transferred to the Capital Grants Unapplied Account. Upon expenditure funds are transferred to the Capital Adjustment Account.

# 7.3 Leasing

The council has acquired a number of assets, mainly vehicles, plant and computer equipment, by means of leases. The council assesses whether or not leases have to be disclosed on balance sheet in line with IAS 17, using guidance from the Royal Institute of Chartered Surveyors as directed by the CIPFA. On balance sheet leases are described as finance leases, leases not reported on the balance sheet are known as finance leases.

Finance leases are initially recognised on balance with assets and liabilities equal to the net present value of the minimum lease payments. Where a contract does not detail an interest rate for a specific asset, or provide sufficient information for its calculation, the interest rate implicit in the lease will in the first instance be estimated based on interest rates for other assets within the lease. If there is no interest rate detailed in the lease then the council's historical interest rate for borrowing from the Public Works Loans Board will be used.

Assets financed by finance leases are treated as having an economic life equal to the minimum length of the contract and are depreciated over this period.

Finance lease repayments and interest payments are calculated using the actuarial method, assuming that a single payment is made at the end of the contract year. Where a contract starts part way through a single financial year payments will be apportioned to that financial year based on the number of days of the contract year within the reported financial year.

In accordance with accounting convention, rentals payable under operating leases are charged to revenue in the year in which they are paid and no provision is made for outstanding lease commitments.

Two interpretations of the International Financial Reporting Standards apply to contracts and series of transactions where the substance of the contract or transactions may be a lease under International Financial Reporting Standards. In line with the Code of Practice, the council first assesses whether or not contracts contain a service concession under IFRS Interpretations Committee (IFRIC) 12, and then whether or not there is an embedded lease under IFRIC 4. The disclosure of service concessions is complex and dealt with in further detail below. Embedded leases are disclosed as set out in IFRIC 4, accounting policies for major embedded finance leases are set out below.

#### 7.3.1 Service Concessions and the Private Finance Initiative (PFI)

Contracts and other arrangements that have been determined as "service concessions" are accounted for under IFRIC 12 and the Code of Practice. The Council has analysed its contracts and other arrangements and has determined the five arrangements below to be *"service concessions"*.

The council has entered into three PFI projects which have generated assets to be used by the council, these are:

In 1998/99 a 20 year project to provide and maintain street lights throughout the Borough;

In 2006/07 a 25 year project to provide and maintain a new sports centre and related facilities in Willesden.

In 2008/09 a 20 year project to provide and maintain social housing and replacement residential facilities for people with learning disabilities.

The council has entered into two other contracts that meet the definition of a Service Concession:

In 2005/06 a 32 year agreement to provide and maintain social housing within Stonebridge.

In 2006/07 a 5 year agreement to refurbish a sports centre in Wembley.

Where this change has resulted in new assets being identified these assets are recognised at fair value being the relevant elements of the capital cost in the PFI operators' financial model, as recommended by the Code of Practice. The newly recognised assets will be re-valued by 31<sup>st</sup> March 2011.

Where the PFI operator's right to third party income is recognised in reductions to the unitary payment, a proportion of the finance lease creditor is re-allocated to a deferred income balance based on the proportion of fixed payments (if any) from the Council and expected third party payments. The deferred income balances is amortised to the Comprehensive Income and Expenditure Statement on a straight line basis over the life of the PFI scheme.

The council's ongoing liabilities for these service concessions are recognised on the balance sheet. This has been done by recognising a finance lease creditor calculated in line with the requirements of the Code of Practice and written down accordingly.

The assets acquired with these service concessions will be depreciated over the useful estimated economic life of the assets; with the exception of the assets generated by the Social Housing PFI. Legal title to the majority of assets from the Social Housing PFI will remain with the PFI operator, so these assets will be depreciated over the life of the contract, not their useful economic life.

Lifecycle costs will be capitalised in line with the directions of the Code of Practice on capitalising expenditure for these service concessions. All lifecycle costs for the Street lighting PFI are treated as revenue maintenance expenditure due to the nature of maintaining street lighting.

# 7.3.2 EMBEDDED FINANCE LEASES

The council has two major contracts with significant value of assets funded by embedded finance leases within the contract. Due to the complex nature of these contracts assets have been recognised on the basis appropriate to each contract:

- for the waste services contract, commenced in April 2007, assets have been recognised on the basis of an inventory provided by the contractor; and
- for the parking contract, commenced July 2005, assets have been recognised based on documentation supplied as part of the tender.

Accounting for these assets and the corresponding liabilities follows the policies set out for leases above.

# 7.4 Minimum Revenue Provision

The Minimum Revenue Provision (MRP) included within the 2008/09 Accounts has been calculated on the basis of the 2007/08 outturn position, amended for the inclusion of PFI projects as per the requirements of the introduction of the International Financial Reporting Standards. In accordance with the revised regulations for the calculation of MRP issued in 2008 the Council adopted the following policy for non-HRA assets:

For supported borrowing, the council will continue with the existing method (Option 1). This option, 'the regulatory method', continues to use the calculations that were used under the system that existed from 2004/05 when the previous regulations came into effect. This means that the amount of non-housing Capital Financing Requirement (CFR), adjusted as set out in the original regulations (Adjustment A'), is used as the starting position for the MRP calculation in 2008/09 and adjusted thereafter for supported borrowing in each year.

For prudential borrowing, the council will adopt Option 3, 'the asset life method', and an 'annuity' approach for calculating repayments. This option allows provision for repayment of principal to be made over the estimated life of the asset. The use of the 'annuity' method, is akin to a mortgage where the combined sum of principal and interest are equalised over the life of the asset.

The proposed asset lives which will be applied to different classes of assets are as follows:

- Vehicles and equipment 5 to 15 years;
- Capital repairs to roads and buildings 15 to 25 years;
- Purchase of buildings 30 to 40 years;
- New construction 40 to 60 years;
- Purchase of land 50 years (unless there is a structure on the land with an asset life of more than 50 years, in which case the land would have the same asset life as the structure).

These policies do not apply to HRA assets.

The statutory guidance in the Guidance on Minimum Revenue Provision (second edition) from the Department of Communities and Local Government directs local authorities to make an MRP charge equal to the writing down of the finance lease liability upon transition to IFRS, and a charge equal to the writing down of the finance lease liability in subsequent years for operating leases reclassified as finance leases. It states that this is equivalent to one of the other options provided by the guidance for MRP in other circumstances. In order to ensure consistent treatment of all finance leases, an MRP charge equal to the writing down of the finance lease liability will be made for all finance leases.

In line with the statutory guidance on Minimum Revenue Provision (MRP), MRP has been charged for PFI's at a rate equal to the writing down of the finance lease liability. In addition, to ensure that all capital costs are captured by MRP, MRP includes a charge equal to any capital lifecycle additions within the scheme, and a charge equal to the release of any deferred income. Where finance lease liabilities increase in year, this is recognised by a credit to MRP equal to the increase in liability. The net effect of this policy is to maintain revenue balances at the same level under IFRS as under UK GAAP which is considered the prudent course of action within Guidance on Minimum Revenue Provision.

Minimum Revenue Provision is charged against the General Fund in the Movement in Reserves statement.

# 7.5 Contributions from the Capital Adjustment Account

These represent expenditure which may properly be capitalised but which does not represent tangible fixed assets. Expenditure is included in the Comprehensive Income and Expenditure Statement and written off to the Capital Adjustment Account.

# 7.6 Income from the Sale of Fixed Assets

Income from the disposal of fixed assets is known as capital receipts. Such income that is not reserved and has not been used to finance capital expenditure in the period, is included in the balance sheet as capital receipts unapplied.

The treatment of capital receipts is determined by the Local Government Act 2003. Under this Act and its supporting regulations, the Council is required to pay to the Secretary of State any 'pooled' HRA receipts. The value of these 'pooled' receipts is calculated as 75% of HRA dwellings and 50% of HRA land. The remaining proportions and 100% of General Fund capital receipts can be used to finance capital expenditure.

# 7.7 Borrowing Costs

The council may borrow to meet capital costs that are attributable to the acquisition, construction or production of a qualifying asset that has a life of more than one year. Previously the Council has had a policy of capitalising all borrowing costs as an expense as they are incurred. It is the Council's intention that in line with the introduction of the International Financial Reporting Standards and International Accounting Standard 23 – Borrowing Costs, from 2010/11 the London Borough of Brent will capitalise borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset. Borrowing costs will be deemed as interest and other costs that the Council incurs in connection with the borrowing of funds, and a qualifying asset will be that which takes in excess of three years to get ready for intended use and has forecast expenditure in excess of £100 million. Cessation of capitalisation will occur when substantially all the activities necessary to prepare the qualifying asset for its intended use are complete.

# 8 Group Accounts

The Group Accounts have been prepared on the basis of a full consolidation of the financial transactions of the Council and its subsidiary Brent Housing Partnership (BHP) Limited. BHP is an Arms Length Management Organisation (ALMO). The financial statements in the Group Accounts are prepared in accordance with the policies set out above.

#### 8.1 Interest in Companies

Brent Housing Partnership (BHP) is a subsidiary of the London Borough of Brent. It is the only organisation that meets the criteria for inclusion in Brent's group accounts. Group accounts are included in this document after Brent's single entity financial statements. BHP's accounting policies are based on UK Generally Accepted Accounting Practice. Their accounts have been amended prior to consolidation into the group accounts to reflect the council's accounting policies.

#### 9 Brent Pension Fund Accounting policies

The consolidated accounts of the Pension Fund for the year to 31st March 2010 are presented in accordance with the following accounting policies:

#### 9.1 Statements of accounting policies

- i. The pension costs that are charged to the Council's accounts in respect of its employees are equal to the contributions paid to the pension fund for those employees.
- Further costs arise in respect of certain pensions paid to retired employees on an unfunded basis.
   These costs have been determined on the basis of contribution rates that are set to meet 100 per cent of the liabilities of the Pension Fund, in accordance with relevant Government Regulations.

#### 9.2 Basis of accounting

The Pension Fund accounts have been prepared in accordance with the accounting recommendations of:

- Financial Reports of the Pension Schemes: A Statement of Recommended Practice (revised May 2007),
- International Financial Reporting Standards, and
- Chapter six of the Code of Practice.

#### 9.3 Asset valuation principles

- i. UK quoted securities are valued at bid prices as at the close of business on the 31 March or at the date of the last pricing of the security.
- ii. Overseas quoted securities are valued at bid price on the 31<sup>st</sup> March, translated into sterling in accordance with accounting policy.
- iii. UK unquoted unit trusts and other unquoted securities including hedge funds valued at the external manager's valuation, or latest accounts.
- iv. Fixed interest securities valued at market value excluding the value of interest accruing on the securities.

#### 9.4 Income from investments

Dividends on investments are credited to the Fund accounts on the ex-dividend date. Interest on fixedinterest securities is accrued on a day to day basis. Income is shown gross of taxes deducted at source in the accounts.

#### 9.5 Foreign currencies

Transactions in foreign currencies are accounted for in Sterling at the rate ruling on the date of the transactions. Monetary and other assets denominated in foreign currencies are translated into sterling at exchange rates ruling on 31st March. Translation and conversion differences arising on transactions are included in the Fund Account.

#### 9.6 Transfer values to and from the fund

The Fund Account has been prepared on cash basis. Transfer values paid to or paid out from the Fund during the year have been included.

#### 9.7 Ex-gratia payments

No ex-gratia payments were met from the Fund in 2009/2010.

#### 9.8 Taxation

#### 9.8.1 INVESTMENTS

The Fund is exempt from United Kingdom Capital Gains Tax. Income from overseas sources suffers a withholding tax in the country of origin, unless exemption is permitted as in the United States and Australia. A proportion of the tax deducted in some European Countries is recovered. The amounts recovered will vary from the amounts paid due to exchange rate fluctuations. All VAT paid is recoverable. Irrecoverable Overseas Withholding Tax and UK Income Tax have been written off to the Fund account in 2009/2010.

#### **9.8.2** COMPOUNDED PENSIONS

There is a liability to income tax on these items, which are small pensions converted into lump sums. The rate of tax is 20 per cent and the liability is minimal.

#### 9.9 Employers' contributions

In 2009/2010 employers' contributions of £29.7 million were paid (2008/09 £28.1 m). The increased contributions will allow elimination of the funding deficit over a 25 year period.

#### 9.10 Statement of investment principles

The Pension Fund Sub-committee agreed a revised Statement of Investment Principles in 2010 and published this both to the employers and on the Finance website. (<u>http://www.brent.gov.uk/pensions</u>)

#### 9.11 Related party's transactions

As administering authority for the Brent Pension Fund, the London Borough of Brent is a related party to the Fund. The authority provides administrative support, elected member leadership to the Fund, and manages the UK equity portfolio in house. Other related parties would include other pension fund employers (page 8), pension fund managers and advisor's (page 4), and senior officers and their families (page 4).

#### 9.12 The administrative authority's responsibilities

The authority is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of their officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Finance and Corporate Resources.
- to manage business to secure economic, efficient and effective use of resources and safeguard assets.

#### 9.13 Responsibilities of the Director of Finance and Corporate Services

The Director is responsible for the preparation of the Authority's Pension Fund's Statement of Accounts, in terms of the Code and the Statement of Recommended Practice. The Director is required to present fairly the financial position of the Pension Fund (and its income and expenditure) for the year ended 31st March 2011. In preparing this statement of accounts, the Director has: selected suitable accounting policies and applied them consistently; made judgements and estimates that were reasonable and prudent; complied with the Code; kept proper up to date accounting records; and taken reasonable steps for the prevention of fraud and other irregularities.

Clive Heaphy Director of Finance and Corporate Services

# **Movement in Reserves Statement**

| Balance as at 31 March 2009  | General<br>Fund<br>Balance<br>£'000<br><b>22,403</b> | Earmarked<br>General<br>Fund<br>Reserves<br>£'000<br><b>45,484</b> | HRA<br>£'000<br><b>4,428</b> | Earmarked<br>HRA<br>Reserves<br>£'000<br><b>3,051</b> | Capital<br>Receipts<br>Reserve<br>£'000<br><b>0</b> | Major<br>Repairs<br>Reserve<br>£'000<br><b>116</b> | Capital<br>Grants<br>Unapplied<br>£'000<br><b>11,672</b> | Total<br>Usable<br>Reserves<br>£'000<br><b>87,154</b> | Unusable<br>Reserves<br>£'000<br><b>197,377</b> | Total<br>Reserves<br>£'000<br><b>284,531</b> |
|--|--|--|------------------------------|---|---|--|--|---|---|--|
| Movement in reserves during 2009/10<br>Surplus or (deficit) on the provision of services<br>Other comprehensive income & expenditure | (43,800)   |  | 17,819                       |   |   |  |  | (25,981)  | (88,163)  | (25,981)<br>(88,163)                         |
| Total comprehensive income & expenditure   | (43,800)   | 0  | 17,819                       | 0   | 0   | 0  | 0  | (25,981)  | (88,163)  | (114,144)                                    |
| Adjustments between accounting basis & funding basis under regulations (note 7)  | 39,932   |  | (19,005)                     |   | 140   | 4,082  | 7,824  | 32,973  | (32,973)  | 0  |
| Net increase/decrease before transfers to<br>earmarked reserves  | (3 <i>,</i> 868)                                     | 0  | (1,186)                      | 0   | 140   | 4,082  | 7,824  | 6,992   | (121,136)                                       | (114,144)                                    |
| Transfers to/from earmarked reserves (note 8)  | 4,079  | (4,079)  | (1,068)                      | 1,068   |   |  |  | 0   |   | 0  |
| Increase/decrease in 2009/10   | 211  | (4,079)  | (2,254)                      | 1,068   | 140   | 4,082  | 7,824  | 6,992   | (121,136)                                       | (114,144)                                    |
| Balance as at 31 March 2010 carried forward  | 22,614   | 41,405   | 2,174                        | 4,119   | 140   | 4,198  | 19,496   | 94,146  | 76,241  | 170,387                                      |
| Movement in reserves during 2010/11<br>Surplus or (deficit) on the provision of services   | 108,590  |  | (217,966)                    |   |   | 0  |  | (109,376)   |   | (109,376)                                    |
| Other comprehensive income & expenditure   | 108,550  |  | (217,900)                    |   |   | 0  |  | (109,370)   | (3,991)   | (3,991)                                      |
| Total comprehensive income & expenditure   | 108,590  | 0  | (217,966)                    | 0   | 0   | 0  | 0  | (109,376)   | (3,991)   | (113,367)                                    |
| Adjustments between accounting basis & funding basis under regulations (note 7)  | (117,785)  | ·  | 217,992                      | ·   | 12,509  | (4,198)  | 15,660   | 124,178   | (124,178)                                       | 0  |
| Net increase/decrease before transfers to  | (11), 00,  |  | =17,000                      |   | 12,000  | (1)2007  | 10,000   | 12 .)17 0   | (12 !) 1 / 0 /                                  | Ŭ  |
| earmarked reserves   | (9,195)  | 0  | 26                           | 0   | 12,509  | (4,198)  | 15,660   | 14,802  | (128,169)                                       | (113,367)                                    |
| Transfers to/from earmarked reserves (note 8)  | (715)  | 715  | (505)                        | 505   |   |  |  | 0   |   | 0  |
| Increase/decrease in 2010/11   | (9,910)  | 715  | (479)                        | 505   | 12,509  | (4,198)  | 15,660   | 14,802  | (128,169)                                       | (113,367)                                    |
|  |  |  |                              |   |   |  |  |   | · ·   |  |
| Balance as at 31 March 2011  | 12,704   | 42,120   | 1,695                        | 4,624   | 12,649  | 0  | 35,156   | 108,948   | (51,928)  | 57,020                                       |

#### **Movement in Reserves Statement (Continued)**

General fund balances include balances held by schools. The split between balances available to the Council to spend and balances for schools expenditure is shown on the right.

|         | Council balances £000 | Schools balances £000 | Total balances £000 |  |
|---------|-----------------------|-----------------------|---------------------|--|
| 31.3.09 | 8,054                 | 14,349                | 22,403              |  |
| 31.3.10 | 8,963                 | 13,651                | 22,614              |  |
| 31.3.11 | 5,641                 | 7,063                 | 12,704              |  |

This statement shows the movement in the year on the different reserves held by the authority, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the authority's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance and the Housing Revenue Account for council tax setting and dwellings rent setting purposes. The Net Increase /Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance and Housing Revenue Account Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

# Comprehensive Income & Expenditure Statement

| 2009/10 Restated |           |             |   |             | 2010/11           |             |
|------------------|-----------|-------------|---|-------------|-------------------|-------------|
| Gross            | Gross     | Net         |   | Gross       | Gross             | Net         |
| Expenditure      | Income    | Expenditure |   | Expenditure | Income            | Expenditure |
| £'000            | £'000     | £'000       |   | £'000       | £'000             | £'000       |
| 79,418           | (50,288)  | 29,130      | Central services to the public                                    | 50,289      | (39,377)          | 10,912      |
| 73,495           | (10,223)  | 63,272      | Cultural, environmental, regulatory and planning services         | 60,131      | (11,666)          | 48,465      |
| 388,523          | (297,307) | 91,216      | Education and children's services                                 | 444,178     | (363,217)         | 80,961      |
| 34,399           | (15,226)  | 19,173      | Highways and transport services                                   | 26,144      | (17,250)          | 8,894       |
| 36,015           | (68,158)  | (32,143)    | Local authority housing (HRA)                                     | 34,015      | (53 <i>,</i> 784) | (19,769)    |
| 320,335          | (300,111) | 20,224      | Other housing services  | 364,916     | (332,578)         | 32,338      |
| 107,129          | (19,983)  | 87,146      | Adult social care   | 122,235     | (25,276)          | 96,959      |
| 7,397            | (21)      | 7,376       | Corporate and democratic core                                     | 6,470       |                   | 6,470       |
|                  |           |             | Exceptional item - downward revaluation of assets                 | 234,654     |                   | 234,654     |
|                  |           |             | Reduction in past service pension costs. See Note 47 & 49         | (117,950)   |                   | (117,950)   |
| 460              |           | 460         | Non distributed costs   | 6,264       | (9,603)           | (3,339)     |
| 1,047,171        | (761,317) | 285,854     | Cost of Services  | 1,231,346   | (852,751)         | 378,595     |
|                  |           | 9,186       | Other operating expenditure (note 9)                              |             |                   | 32,403      |
|                  |           | 61,533      | Financing and investment income and expenditure (note 10)         |             |                   | 63,039      |
|                  |           | (330,590)   | Taxation and non-specific grant income (note 11)                  |             |                   | (364,661)   |
|                  |           | 25,983      | (Surplus) or Deficit on Provision of Services                     |             |                   | 109,376     |
|                  |           |             | Surplus or deficit on revaluation of Property, Plant and          |             |                   |             |
|                  |           | (88,169)    | Equipment assets  |             |                   | (8,529)     |
|                  |           |             | Surplus or deficit on revaluation of available for sale financial |             |                   |             |
|                  |           |             | assets  |             |                   |             |
|                  |           | 176,330     | Actuarial gains/losses on pension assets and liabilities          |             |                   | 12,520      |
|                  |           | 88,161      | Other Comprehensive Income and Expenditure                        |             |                   | 3,991       |
|                  |           | 114,144     | Total Comprehensive Income and Expenditure                        |             |                   | 113,367     |

# **Balance Sheet**

| 1 April         31 March         31 March           2009         2010         Notes         2011           F000         F000         2011         F000         F000           1,389,346         1,459,359         Property, Plant & Equipment         12         1,283,012           1,802         2,493         Investment Property         13         2,993           1,070         1,894         Intangible Assets         14         2,676           54,654         20,214         Long Term Investments         15         168           1,809         1,2458         Long Term Debtors         15         14,895           33,435         44,628         Short Term Investments         15         41,895           33,435         44,628         Short Term Investments         15         41,895           9         120         Inventories         16         104           75,637         72,347         Short Term Debtors         18         65,657           18,466         21,981         Cash and Cash Equivalents         19         (6,271)           (79,699)         (58,216)         Short Term Creditors         21         (91,929)           (2,258)         (3,307)         Provisi   | Restated    | Restated    |                                    |       |             |
|--|-------------|-------------|------------------------------------|-------|-------------|
| f*000         f*000           1,389,346         1,459,359         Property, Plant & Equipment         12         1,283,012           1,802         2,493         Investment Property         13         2,993           1,070         1,894         Intangible Assets         14         2,676           54,654         20,214         Long Term Investments         15         12,754           1,486,681         1,496,418         Long Term Assets         15         41,895           3,3435         44,628         Short Term Investments         15         41,895           2,799         Assets Held for Sale         200         104         41,764           9         120         Inventories         16         104           75,637         72,347         Short Term Debtors         18         65,657           18,466         21,981         Cash and Cash Equivalents         19         41,764           127,637         141,875         Current Assets         19         (6,271)           (79,699)         (58,216)         Short Term Borrowing         15         (77,117)           (90,889)         (88,020)         Short Term Borrowing         15         (32,416)           (22,566)  | 1 April     | 31 March    |                                    |       | 31 March    |
| 1,389,346       1,459,359       Property, Plant & Equipment       12       1,283,012         1,802       2,493       Investment Property       13       2,993         1,070       1,894       Intangible Assets       14       2,676         54,654       20,214       Long Term Investments       15       168         1,809       12,458       Long Term Debtors       15       23,754         1,448,681       1,496,418       Long Term Assets       15       41,895         33,435       44,628       Short Term Investments       15       41,895         33,435       44,628       Short Term Investments       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (3,2711)         (172,846)       (149,543)       Current Liabilities       (60,385)         (10,041)       (25,506)       Long Term Creditors   |             |             |                                    | Notes |             |
| 1,802       2,493       Investment Property       13       2,993         1,070       1,894       Intangible Assets       14       2,676         54,654       20,214       Long Term Investments       15       168         1,809       12,458       Long Term Debtors       15       23,754         1,448,681       1,496,418       Long Term Assets       1,312,603         33,435       44,628       Short Term Investments       15       41,895         2,799       Assets Held for Sale       20       1         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       (1,224         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (3,251)         (593,473) </th <th></th> <th></th> <th></th> <th></th> <th></th>  |             |             |                                    |       |             |
| 1,070       1,894       Intangible Assets       14       2,676         54,654       20,214       Long Term Investments       15       168         1,809       12,458       Long Term Debtors       15       23,754         1,448,681       1,496,418       Long Term Assets       1,312,603       1,312,603         33,435       44,628       Short Term Investments       15       41,895         2,799       Assets Held for Sale       20       141,895         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Dorrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (19,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)       (180,421)         (2,5506)       Long Term Creditors       15       (3,2416) <td></td> <td></td> <td></td> <td></td> <td></td>   |             |             |                                    |       |             |
| 54,654       20,214       Long Term Investments       15       168         1,809       12,458       Long Term Debtors       15       23,754         1,448,681       1,496,418       Long Term Assets       15       41,895         33,435       44,628       Short Term Investments       15       41,895         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (19,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Liabilities       (604,385)<  | -           | -           |                                    |       | -           |
| 1,809       12,458       Long Term Debtors       15       23,754         1,448,681       1,496,418       Long Term Assets       1,312,603         33,435       44,628       Short Term Investments       15       41,895         2,799       Assets Held for Sale       20       10         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (22,6625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (29,688)       Provisions       22       (3,251)         (25,373)       (607,530)       Long Term Liabilities       (604,385)         (1,11  | -           | -           | C C                                |       | ,           |
| 1,448,681         1,496,418         Long Term Assets         1,312,603           33,435         44,628         Short Term Investments         15         41,895           2,799         Assets Held for Sale         20         104           99         120         Inventories         16         104           75,637         72,347         Short Term Debtors         18         65,657           18,466         21,981         Cash and Cash Equivalents         19         41,764           127,637         141,875         Current Assets         19         (6,271)           (79,699)         (58,216)         Short Term Borrowing         15         (77,117)           (90,889)         (88,020)         Short Term Creditors         21         (91,929)           (2,258)         (3,307)         Provisions         22         (5,104)           (172,846)         (149,543)         Current Liabilities         (180,421)           (26,625)         (25,506)         Long Term Creditors         15         (32,416)           (2,540)         (2,968)         Provisions         22         (3,251)           (393,473)         (607,530)         Long Term Liabilities         (1,224,582)           (1,118,941) <td></td> <td>-</td> <td>0</td> <td></td> <td></td> |             | -           | 0                                  |       |             |
| 33,435       44,628       Short Term Investments       15       41,895         33,435       44,628       Short Term Investments       15       41,895         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (25,642)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,224,582)         284,531       170,387       Net Assets       23       108,948         (19,7377       76,241       Usable Reserves       24  |             |             | Long Term Debtors                  | 15    |             |
| 2,799       Assets Held for Sale       20         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,5400)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (148,2622)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)   | 1,448,681   | 1,496,418   | Long Term Assets                   |       | 1,312,603   |
| 2,799       Assets Held for Sale       20         99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,5400)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (148,2622)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)   |             |             |                                    |       |             |
| 99       120       Inventories       16       104         75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       (1318,363)       Long Term Liabilities       (1,224,582)         (1,118,941)       (1,318,363)       Net Assets       23       108,948         197,377       76,241       Usable Reserves       23  | 33,435      |             |                                    |       | 41,895      |
| 75,637       72,347       Short Term Debtors       18       65,657         18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Borrowing       15       (77,117)         (172,846)       (149,543)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (22,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (32,416)         (1,0,41)       (632,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       11,224,582)         284,531       170,387       Net Assets       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)   |             |             |                                    |       |             |
| 18,466       21,981       Cash and Cash Equivalents       19       41,764         127,637       141,875       Current Assets       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)  |             |             |                                    |       |             |
| 127,637       141,875       Current Assets       149,420         (79,699)       (58,216)       Short Term Borrowing       15       (6,271)         (90,889)       (88,020)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       11224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Usable Reserves       24       (51,928)  | -           |             |                                    |       |             |
| (79,699)       (58,216)       Cash and Cash Equivalents       19       (6,271)         (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Creditors       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)   | 18,466      |             | Cash and Cash Equivalents          | 19    | 41,764      |
| (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       102         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  | 127,637     | 141,875     | Current Assets                     |       | 149,420     |
| (79,699)       (58,216)       Short Term Borrowing       15       (77,117)         (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       102         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  |             |             |                                    |       |             |
| (90,889)       (88,020)       Short Term Creditors       21       (91,929)         (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Usable Reserves       24       (51,928)   |             |             | ·                                  |       |             |
| (2,258)       (3,307)       Provisions       22       (5,104)         (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,128,941)         (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  |             |             | _                                  |       |             |
| (172,846)       (149,543)       Current Liabilities       (180,421)         (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,224,582)         (1,118,941)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  | (90,889)    | (88,020)    | Short Term Creditors               | 21    | (91,929)    |
| (26,625)       (25,506)       Long Term Creditors       15       (32,416)         (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38         (1,118,941)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  | (2,258)     | (3,307)     | Provisions                         | 22    | (5,104)     |
| (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,224,582)         (1,118,941)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  | (172,846)   | (149,543)   | Current Liabilities                |       | (180,421)   |
| (2,540)       (2,968)       Provisions       22       (3,251)         (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,224,582)         (1,118,941)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  |             |             |                                    |       |             |
| (593,473)       (607,530)       Long Term Borrowing       15       (584,530)         (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       Capital Grants Receipts in Advance       38       (1,118,941)       (1,318,363)         (1,118,941)       (1,318,363)       Net Assets       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)   |             |             | Long Term Creditors                | 15    |             |
| (486,262)       (682,359)       Other Long Term Liabilities       (604,385)         (10,041)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)   |             |             |                                    |       |             |
| (10,041)Capital Grants Receipts in Advance38(1,118,941)(1,318,363)Long Term Liabilities(1,224,582)284,531170,387Net Assets57,02087,15494,146Usable Reserves23108,948197,37776,241Unusable Reserves24(51,928)   |             |             |                                    | 15    |             |
| (1,118,941)       (1,318,363)       Long Term Liabilities       (1,224,582)         284,531       170,387       Net Assets       57,020         87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  |             | (682,359)   | -                                  |       | (604,385)   |
| 284,531         170,387         Net Assets         57,020           87,154         94,146         Usable Reserves         23         108,948           197,377         76,241         Unusable Reserves         24         (51,928)  | (10,041)    |             | Capital Grants Receipts in Advance | 38    |             |
| 87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  | (1,118,941) | (1,318,363) | Long Term Liabilities              |       | (1,224,582) |
| 87,154       94,146       Usable Reserves       23       108,948         197,377       76,241       Unusable Reserves       24       (51,928)  |             |             |                                    |       |             |
| 197,377 76,241 Unusable Reserves 24 (51,928)   | 284,531     | 170,387     | Net Assets                         |       | 57,020      |
| 197,377 76,241 Unusable Reserves 24 (51,928)   |             |             |                                    |       |             |
|  |             | -           |                                    |       |             |
| 284,531 170,387 Total Reserves 57.020  | 197,377     | 76,241      | Unusable Reserves                  | 24    | (51,928)    |
|  | 284,531     | 170,387     | Total Reserves                     |       | 57.020      |

#### **Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the authority during the reporting period. The statement shows how the authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the authority are funded by way of taxation and grant income or from the recipients of services provided by the authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the authority.

| 2009/10           |   | 2010/11   |
|-------------------|---|-----------|
| Restated<br>£'000 |   | £'000     |
| (25,983)          | Net surplus or (deficit) on the provision of services                     | (109,376) |
| (9,439)           | Adjustments for non-cash movements  | 28,559    |
| 63,441            | Adjustments for investing and financing activities                        | 93,739    |
| 28,019            | Net cash flows from Operating Activities (note 25)                        | 12,953    |
| (16,360)          | Investing activities (note 26)  | 5,641     |
| (8,144)           | Financing activities (note 27)  | (5,082)   |
| 3,515             | Net increase or decrease in cash and cash equivalents                     | 13,512    |
| 18,466            | Cash and cash equivalents at the beginning of the reporting period        | 21,981    |
| 21,981            | Cash and cash equivalents at the end of the reporting period<br>(note 19) | 35,493    |

#### NOTES TO THE CORE FINANCIAL STATEMENTS

#### Note 1. – TRANSITION TO IFRS

The Statement of Accounts for 2010/11 is the first to be prepared on an IFRS basis. Adoption of the IFRSbased Code has resulted in the restatement of various balances and transactions, with the result that some amounts presented in the financial statements are different from the equivalent figures presented in the Statement of Accounts for 2009/10.

The following tables explain the material differences between the amounts presented in the 2009/10 Financial statements and the equivalent amounts presented in the 2010/11 financial statements.

### 1. Short-term accumulating compensated absences

Short-term accumulating compensated absences refers to benefits that employees receive as part of their contract of employment, entitlement to which is built up as they provide services to the council. The most significant benefit covered by this heading is holiday pay.

Employees build up an entitlement to paid holidays as they work. Under the Code, the cost of providing holidays and similar benefits is required to be recognised when employees render services that increase their entitlement to future compensated absences. As a result, the council is required to accrue for any annual leave earned but not taken at 31 March each year. Under the previous accounting arrangements, no such accrual was required.

The government has issued regulations that mean local authorities are only required to fund holiday pay and similar benefits when they are used, rather than when employees earn the benefits. Amounts are transferred to the Accumulated Absences Account until the benefits are used.

Accruing for short-term accumulating compensated absences has resulted in the following changes being made to the 2009/10 financial statements:

| Opening 1 April 2009 Balance Sheet | 2009/10<br>Statements<br>£000 | Adjustments<br>Made<br>£000 |
|------------------------------------|-------------------------------|-----------------------------|
| Accruals                           | 0                             | (11,376)                    |
| Accumulated Absences Account       | 0                             | 11,376                      |
| 31 March 2010 Balance Sheet        | 2009/10<br>Statements<br>£000 | Adjustments<br>Made<br>£000 |
| Accruals                           | 0                             | (12,331)                    |
| Accumulated Absences Account       | 0                             | 12,331                      |

## 2009/10 Comprehensive Income and Expenditure Statement

| Cost of Services (Net)                                    | 2009/10<br>Statements<br>£000 | Adjustments<br>Made<br>£000 |
|---|-------------------------------|-----------------------------|
| Central Services to the public                            | 29,486                        | 1                           |
| Cultural, Environmental, Regulatory and Planning Services | 60,926                        | 7                           |
| Education and Children's Services                         | 87,379                        | 923                         |
| Highways and Transport Services                           | 16,930                        | 2                           |
| Local authority housing (HRA)                             | (29,551)                      | 1                           |
| Other housing services                                    | 21,953                        | 5                           |
| Adult social care   | 87,040                        | 5                           |
| Corporate and Democratic Core                             | 7,113                         | 11                          |

## 2. Leases

Under the Code, leases of property are accounted for as separate leases of land and buildings. Previously, each property lease would have been accounted for as a single lease. The change in accounting treatment can result in the land or buildings element of the lease being accounted for as an operating lease where it was previously treated as a finance lease; or as a finance lease where it was previously treated as an operating lease.

The government has issued regulations and statutory guidance in relation to accounting for leases. Under these arrangements, the annual charge to the General Fund (where the council is the lessee) will be unchanged. Where the council is the lessor, the regulations allow the council to continue to treat the income from existing leases in the same way as it accounted for the income prior to the introduction of the Code.

The council has included an increased number of leases of vehicles and equipment on the restated balance sheets at 1.4.09 and 1.4.10.

This has resulted in the following changes being made to the 2009/10 financial statements:

| Opening 1 April 2009 Balance Sheet  | 2009/10<br>Statements<br>£000                          | Adjustments<br>Made<br>£000                    |
|---|--|--|
| Property, plant and equipment (leased assets)<br>Creditors<br>Provisions<br>Finance lease liability<br>General Fund<br>Capital Adjustment Account | 0<br>(66,922)<br>(4,561)<br>0<br>(22,640)<br>(545,190) | 5,041<br>1,523<br>(238)<br>4,403<br>238<br>885 |
|   |  |  |
| 31 March 2010 Balance Sheet   | 2009/10<br>Statements<br>£000                          | Adjustments<br>Made<br>£000                    |

### 2009/10 Comprehensive Income and Expenditure Statement

|                          | 2009/10<br>Statements<br>£000 | Adjustments<br>Made<br>£000 |
|--------------------------|-------------------------------|-----------------------------|
| Education                | 46,251                        | 58                          |
| Environmental Services   | 29,197                        | (1,254)                     |
| Planning and Development | 9,472                         | (32)                        |
| Interest payable         | 31,732                        | 478                         |

#### 3. Government grants

Under the Code, grants and contributions for capital schemes are recognised as income when they become receivable. Previously, grants were held in a grants deferred account and recognised as income over the life of the assets which they were used to fund.

As a consequence of adopting the accounting policy required by the Code, the financial statements have been amended as follows:

| Opening 1 April 2009 Balance Sheet   | 2009/10<br>Statements<br>£000           | Adjustments<br>Made<br>£000               |
|--|---|---|
| Capital Grants Unapplied Liability<br>Capital Grants Unapplied Reserve<br>Government Grants Deferred Account<br>Capital Adjustment Account | (11,672)<br>0<br>(132,780)<br>(545,190) | 11,672<br>(11672)<br>132,780<br>(132,780) |
|  |   |   |
| 31 March 2010 Balance Sheet  | 2009/10<br>Statements<br>£000           | Adjustments<br>Made<br>£000               |

#### 2009/10 Comprehensive Income and Expenditure Statement

|  | 2009/10<br>Statements<br>£000 | Adjustments<br>Made<br>£000 |
|--|-------------------------------|-----------------------------|
| Education                              | 46,251                        | 1,105                       |
| Cultural Services                      | 22,257                        | 81                          |
| Highways, Roads and Transport          | 16,930                        | 2,135                       |
| Environmental                          | 29,197                        | 283                         |
| Planning and Development               | 9,472                         | 170                         |
| Housing (General Fund)                 | 21,953                        | (1,384)                     |
| Adult Social Care                      | 87,040                        | 101                         |
| Central Services                       | 29,486                        | 263                         |
| Taxation and non-specific grant income | (278,240)                     | (52,350)                    |

There is no change to the General Fund Balance, as capital grant income is transferred out of the General Fund under both the previous and the current accounting policies.

## 4. Short Term Investments and Cash and Cash Equivalents

Deposits with building societies for less than 3 months have been reclassified from short term investments to cash and cash equivalents. This change impacted on the balance sheets at 31.3.09 and 31.3.10. Short term investments were decreased by £9,400k at 31.3.09 and £4,000k at 31.3.10. Cash and cash equivalents were increased by the same amounts.

## Note 2 – Accounting Standards that have been issued but have not yet been adopted

Financial Reporting Standard 30 sets out the disclosure requirements for the reporting of Heritage Assets regardless of whether or not they are reported in the balance sheet, and where information is available on cost or value that this is reported in the balance sheet.

A heritage asset is defined as:

"A tangible asset with historical, artistic, scientific, technological, geophysical or environmental qualities that is held and maintained principally for its contribution to knowledge and culture."

Brent Museum, located at Willesden Green Library, holds various collections that reflect working and domestic life in Brent from about 1850 to the present day. These collections comprise of artefacts, video and oral history recordings that meet the definition of Heritage Assets and extend to approximately 10,000 items. The founding collection of Brent Museum was gifted to the Council in 1937 by George Titus Barham.

The museum collections are not recognised in the Council's balance sheet. These items have been assembled over many years and whilst being of historical interest do not include items whose value is significant to the financial position of the Council. Further, it is considered valuations could only be obtained at disproportionate cost to the value of the assets.

Heritage assets will be recognised as a separate class of assets for the first time in the 2011/12 Statement of Accounts, as per the requirements of FRS 30.

### Note 3 - Key Judgements and Material Estimates.

In preparing the Statement of Accounts, the authority has had to make judgements, estimates and assumptions that affect the application of its policies and reported levels of assets, liabilities, income and expenses. The estimates and associated assumptions have been based on historical experience, current trends and other relevant factors that are considered to be reasonable. These estimates and assumptions have been used to inform the basis for judgements about the carrying values of assets and liabilities, where these are not readily available from other sources. Future events may result in these estimates and assumptions being revised and could significantly change carrying balances in subsequent years Financial Statements.

The authority includes accounting estimates within the accounts; the significant accounting estimates relate to non current assets, impairment of financial assets. The authority's accounting policies include details on the calculation of these accounting estimates.

Estimates and underlying assumptions are regularly reviewed. Changes in accounting estimates are adjustments of the carrying amount of an asset or a liability, or the amount of the periodic consumption of an asset, that results from the assessment of the present status of, and expected future benefits and obligations associated with assets and liabilities. Changes in accounting estimates result from new information or new developments, and accordingly are not correction of errors. Changes to accounting estimates are recognised in the period in which the estimate is revised if the revision affects only that period or in the period of the revision and future periods if the revision affects both current and future periods.

There have been two significant adjustments to estimate methodologies in the financial year. These are a change in the Social Housing factor in the valuation of council housing; and a change from Retail Price Index to Consumer Price Index as a valuation factor for pension liabilities. Both of these changes have resulted in exceptional items in the financial statements. These are reported in note 49 to the accounts.

The critical accounting judgements made and key sources of estimation uncertainty which have a significant effect on the financial statements:

• Retirement Benefit Obligations – The authority recognises and discloses its retirement benefit obligation in accordance with the measurement and presentational requirements of IAS 19 "Employee Benefits". The estimation of the net pension liability depends on a number of complex judgements and estimates relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of actuaries is engaged to provide the authority with expert advice about the assumptions to be applied. Changes in these assumptions can have a significant effect on the value of the authority's retirement benefit obligation. The key assumptions made are set out in note 47 (1)-(5).

• Provisions – The authority is required to exercise judgement in assessing whether a potential liability should be accounted for as a provision or contingent liability in accordance with accounting policies. In calculating the level of provisions the authority also exercises some judgement; they are measured at the authority's best estimate of the costs required to settle the obligation at the Balance Sheet date. The level of the authority's provisions and details of its contingent liabilities are set out in notes 22 and 48 respectively.

• Property, Plant and Equipment – Assets are depreciated over useful lives that are dependent on assumptions such as the level of repairs and maintenance that will be incurred in relation to individual type of asset, the expected length of service potential of the asset and the likelihood of the authority's usage of the asset. The authority carries out an annual impairment review of its asset base which takes in to account such factors as the current economic climate.

• Future Levels of Government Funding and Levels of Reserves – the future levels of funding for local authorities has a high degree of uncertainty. The authority has set aside amounts in provisions, working balances and reserves which it believes are appropriate based on local circumstances including the overall budget size, risks, robustness of budgets, major initiatives being undertaken, budget assumptions, other earmarked reserves and provisions and the authority's track record in financial management. The authority's budget strategy for 2011/12 was approved in February 2011.

• Classification of Leases – The authority has entered into a number of lease arrangements in respect of property and other assets. The authority has exercised judgement in the classification of leases (i.e. operating or finance lease) using such factors as the length of the lease and rent levels and in reviewing contractual arrangements having the substance of a lease (e.g. contract values and length of contract). Details of the authority's leases and lease type arrangements are set out in note 41. • Treatment of PFI arrangements – The authority has entered into a number of PFI arrangements in respect of infrastructure. The authority has exercised judgement in the identification of service concessions and embedded leases within PFI's using such as arrangements that allow the council to control residual value of PFI assets without legal title. Initial assets and liabilities for the PFI's are calculated using financial model based upon the contractual terms and conditions and the operator's financial model; subsequent changes in the authority's PFI liabilities are estimated using the same model. Subsequent changes in the authority's PFI funded assets are measured in the same way as other non current assets. Details of the PFI and service concession type arrangements are set out in note 42.

 $\cdot$  Deposits with Icelandic banks – The authority has deposited £15M with Icelandic banks which are in administration. Based on the latest information from the administrators an impairment of £2M has been recognised to cover reasonably expected losses relating to Heritable Bank. Further information on deposits with Icelandic Banks is included in note 15 (3).

## Note 4 – Assumption made about the future and other major sources of estimation uncertainty

The Council carries out a review of all debtor balances, and uses past experience of debt collection rates across all categories to establish allowances for non-collection.

## Note 5 – Material items of Income and Expenses

This note is not required.

## Note 6 – Events After the Balance Sheet Date

Further drawdowns on the long term loan to Brent Housing Partnership have been suspended based on breach of contract and subject to investigation by Brent. Brent Housing Partnership (BHP) had been purchasing homes for temporary accommodation under the settled homes initiative backed by loans of more than £54m from the Council. Whilst the scheme appeared to be operating well, a number of problems have arisen in respect of out-of-borough purchases which suggested that in this particular area, internal controls including financial controls were not as robust as required. Work was being undertaken to strengthen the controls and ensure that no repetition could take place in the current or future years.

# Note 7 - Adjustments Between Accounting Basis and Funding Basis under Regulations

|  | Useable Reserves                          |   |                                      |   |  |  |
|--|---|---|--------------------------------------|---|--|--|
| 2010/11  | General<br>Fund + HRA<br>Balance<br>£'000 | Capital<br>Receipts<br>Reserve<br>£'000 | Major<br>Repairs<br>Reserve<br>£'000 | Capital<br>Grants<br>Unapplied<br>£'000 | Movement<br>in Unusable<br>Reserves<br>£'000 |  |
| Adjustments primarily involving the Capital                              |   |   |                                      |   |  |  |
| Adjustment Account:  |   |   |                                      |   |  |  |
| Reversal of items debited or credited to the                             |   |   |                                      |   |  |  |
| Comprehensive Income and Expenditure                                     |   |   |                                      |   |  |  |
| Statement:   |   |   |                                      |   |  |  |
| Charges for depreciation and impairment of                               | 22,602                                    |   |                                      |   | (22,602)                                     |  |
| non-current assets<br>Revaluation losses on Property Plant and           | 33,602                                    |   |                                      |   | (33,602)                                     |  |
| Equipment  | 236,516                                   |   |                                      |   | (236,516)                                    |  |
| Movements in the market value of Investment                              | 200,010                                   |   |                                      |   | (200)0107                                    |  |
| Properties   | 501                                       |   |                                      |   | (501)  |  |
| Amortisation of intangible assets  | 378                                       |   |                                      |   | (378)  |  |
| Capital grants and contributions applied                                 |   |   |                                      |   | · · /  |  |
|  |   |   |                                      |   |  |  |
| Movement in the Donated Assets Account                                   |   |   |                                      |   |  |  |
| Revenue expenditure funded from capital                                  |   |   |                                      |   |  |  |
| under statute  | 8,841                                     |   |                                      |   | (8,841)                                      |  |
| Amounts of non-current assets written off on                             |   |   |                                      |   |  |  |
| disposal or sale as part of the gain/loss on                             |   |   |                                      |   |  |  |
| disposal to the Comprehensive Income and<br>Expenditure Statement        | 42,475                                    |   |                                      |   | (42,475)                                     |  |
| Insertion of items not debited or credited to                            | 42,475                                    |   |                                      |   | (42,473)                                     |  |
| the Comprehensive Income and Expenditure                                 |   |   |                                      |   |  |  |
| Statement:   |   |   |                                      |   |  |  |
| Statutory provision for the financing of capital                         |   |   |                                      |   |  |  |
| investment   | (11,911)                                  |   |                                      |   | 11,911                                       |  |
| Capital expenditure charged against the                                  | <i></i>                                   |   |                                      |   |  |  |
| General Fund and HRA balances  | (4,724)                                   |   |                                      |   | 4,724  |  |
| Adjustments primarily involving the Capital Grants<br>Unapplied Account: |   |   |                                      |   |  |  |
| Capital grants and contributions unapplied                               |   |   |                                      |   |  |  |
| credited to the Comprehensive Income and                                 |   |   |                                      |   |  |  |
| Expenditure Statement  | (15,660)                                  |   |                                      | 15,660                                  |  |  |
| Application of grants to capital financing                               |   |   |                                      |   |  |  |
| transferred to the Capital Adjustment Account                            | (57,348)                                  |   |                                      |   | 57,348                                       |  |
| Adjustments primarily involving the Capital                              |   |   |                                      |   |  |  |
| Receipts Reserve:  |   |   |                                      |   |  |  |
| Transfer of cash sale proceeds credited as part                          |   |   |                                      |   |  |  |
| of the gain/loss on disposal to the                                      |   |   |                                      |   |  |  |
| Comprehensive Income and Expenditure<br>Statement                        | (21,006)                                  | 21,006                                  |                                      |   |  |  |
| Use of the Capital Receipts Reserve to finance                           | (21,000)                                  | 21,000                                  |                                      |   |  |  |
| new capital expenditure  |   | (7,777)                                 |                                      |   | 7,777  |  |
| Contribution from the Capital Receipts Reserve                           | 1   | (.,,,,,)                                |                                      |   | .,   |  |
| towards administrative costs of non-current                              |   |   |                                      |   |  |  |
| asset disposals  | 50  | (50)                                    |                                      |   |  |  |
|  |   |   |                                      |   |  |  |

# Note 7 - Adjustments Between Accounting Basis and Funding Basis under Regulations (Continued)

|   | Useable Reserves                 |                                |                             |                                |                                     |
|---|----------------------------------|--------------------------------|-----------------------------|--------------------------------|-------------------------------------|
| 2010/11   | General<br>Fund + HRA<br>Balance | Capital<br>Receipts<br>Reserve | Major<br>Repairs<br>Reserve | Capital<br>Grants<br>Unapplied | Movement<br>in Unusable<br>Reserves |
|   | £'000                            | £'000                          | £'000                       | £'000                          | £'000                               |
| Contribution from the Capital Receipts<br>Reserve to finance the payments to the<br>Government capital receipts pool<br>Transfer from Deferred Capital Receipts<br>Reserve upon receipt of cash           | 670                              | (670)                          |                             |                                |                                     |
| Adjustments primarily involving the<br>Deferred Capital Receipts Reserve:   |                                  |                                |                             |                                |                                     |
| Transfer of deferred sale proceeds<br>credited as part of the gain/loss on<br>disposal to the Comprehensive Income<br>and Expenditure Statement<br>Adjustment primarily involving the Major               |                                  |                                |                             |                                |                                     |
| Repairs Reserve:  |                                  |                                |                             |                                |                                     |
| Reversal of Major Repairs Allowance<br>credited to the HRA  | (2,363)                          |                                | 2,363                       |                                |                                     |
| Use of the Major Repairs Reserve to finance new capital expenditure   |                                  |                                | (6,561)                     |                                | 6,561                               |
| Adjustment primarily involving the Financial<br>Instruments Adjustment Account:   |                                  |                                |                             |                                |                                     |
| Amount by which finance costs charged<br>to the Comprehensive Income and<br>Expenditure Statement are different from<br>finance costs chargeable in the year in<br>accordance with statutory requirements | (2,352)                          |                                |                             |                                | 2,352                               |
| Adjustments primarily involving the<br>Pensions Reserve:  | (_)===                           |                                |                             |                                | _,                                  |
| Reversal of items relating to retirement<br>benefits debited or credited to the<br>Comprehensive Income and Expenditure   | (72, 270)                        |                                |                             |                                | 72 270                              |
| Statement (note 47)<br>Employer's pensions contributions and<br>direct payments to pensioners payable in  | (73,270)                         |                                |                             |                                | 73,270                              |
| the year  | (31,450)                         |                                |                             |                                | 31,450                              |
| Adjustment primarily involving the<br>Accumulated Absences Account:   |                                  |                                |                             |                                |                                     |
| Amount by which officer remuneration<br>charges to the Comprehensive Income<br>and Expenditure Statement on an<br>accruals basis is different from  |                                  |                                |                             |                                |                                     |
| remuneration chargeable in the year in accordance with statutory requirements   | (2,742)                          |                                |                             |                                | 2,742                               |
| Total Adjustments   | 100,207                          | 12,509                         | (4,198)                     | 15,660                         | (124,178)                           |

# Note 7 - Adjustments Between Accounting Basis and Funding Basis under Regulations (Continued)

| 2009/10 Comparative Figures   | General<br>Fund + HRA<br>Balance<br>£'000 | Capital<br>Receipts<br>Reserve<br>£'000 | Major<br>Repairs<br>Reserve<br>£'000 | Capital<br>Grants<br>Unapplied<br>£'000 | Movement<br>in Unusable<br>Reserves<br>£'000 |
|---|---|---|--------------------------------------|---|--|
| Adjustments primarily involving the Capital   |   |   |                                      |   |  |
| Adjustment Account:   |   |   |                                      |   |  |
| Reversal of items debited or credited to the<br>Comprehensive Income and Expenditure<br>Statement:        |   |   |                                      |   |  |
| Charges for depreciation and impairment of  | 21 552                                    |   |                                      |   | (21 552)                                     |
| non-current assets<br>Revaluation losses on Property Plant and  | 31,553                                    |   |                                      |   | (31,553)                                     |
| Equipment   | 63,672                                    |   |                                      |   | (63,672)                                     |
| Movements in the market value of  |   |   |                                      |   | ( , ,  |
| Investment Properties   | 450                                       |   |                                      |   | (450)  |
| Amortisation of intangible assets   |   |   |                                      |   |  |
| Capital grants and contributions applied  |   |   |                                      |   |  |
| Movement in the Donated Assets Account<br>Revenue expenditure funded from capital                         |   |   |                                      |   |  |
| under statute   | 10,569                                    |   |                                      |   | (10,569)                                     |
| Amounts of non-current assets written off on  |   |   |                                      |   |  |
| disposal or sale as part of the gain/loss on  |   |   |                                      |   |  |
| disposal to the Comprehensive Income and  |   |   |                                      |   |  |
| Expenditure Statement   | 14,827                                    |   |                                      |   | (14,827)                                     |
| Insertion of items not debited or credited to<br>the Comprehensive Income and<br>Expenditure Statement:   |   |   |                                      |   |  |
| Statutory provision for the financing of  |   |   |                                      |   |  |
| capital investment  | (11,661)                                  |   |                                      |   | 11,661                                       |
| Capital expenditure charged against the General Fund and HRA balances                                     | (18,189)                                  |   |                                      |   | 18,189                                       |
| Adjustments primarily involving the Capital<br>Grants Unapplied Account:                                  |   |   |                                      |   |  |
| Capital grants and contributions unapplied credited to the Comprehensive Income and Expenditure Statement | (7,824)                                   |   |                                      | 7,824                                   |  |
| Application of grants to capital financing transferred to the Capital Adjustment                          | (7,024)                                   |   |                                      | 7,024                                   |  |
| Account   | (47,568)                                  |   |                                      |   | 47,568                                       |
| Adjustments primarily involving the Capital<br>Receipts Reserve:  |   |   |                                      |   | , , , , , , , , , , , , , , , , , , ,        |
| Transfer of cash sale proceeds credited as  |   |   |                                      |   |  |
| part of the gain/loss on disposal to the  |   |   |                                      |   |  |
| Comprehensive Income and Expenditure  |   |   |                                      |   |  |
| Statement   | (15,587)                                  | 15,587                                  |                                      |   |  |
|   |   |   |                                      |   |  |

# Note 7 - Adjustments Between Accounting Basis and Funding Basis under Regulations (Continued)

|  | Useable Reserves                          |   |                                      |   |  |
|--|---|---|--------------------------------------|---|--|
| 2009/10 Comparative Figures  | General<br>Fund + HRA<br>Balance<br>£'000 | Capital<br>Receipts<br>Reserve<br>£'000 | Major<br>Repairs<br>Reserve<br>£'000 | Capital<br>Grants<br>Unapplied<br>£'000 | Movement<br>in Unusable<br>Reserves<br>£'000 |
| Use of the Capital Receipts Reserve to   |   | 2 000                                   |                                      | 2 000                                   |  |
| finance new capital expenditure  |   | (14,780)                                |                                      |   | 14,780                                       |
| Contribution from the Capital Receipts   |   |   |                                      |   |  |
| Reserve towards administrative costs of non-<br>current asset disposals              |   |   |                                      |   |  |
| Contribution from the Capital Receipts   |   |   |                                      |   |  |
| Reserve to finance the payments to the<br>Government capital receipts pool           | 667                                       | (667)                                   |                                      |   |  |
| Transfer from Deferred Capital Receipts<br>Reserve upon receipt of cash              |   |   |                                      |   |  |
| Adjustments primarily involving the Deferred<br>Capital Receipts Reserve:            |   |   |                                      |   |  |
| Transfer of deferred sale proceeds credited  |   |   |                                      |   |  |
| as part of the gain/loss on disposal to the  |   |   |                                      |   |  |
| Comprehensive Income and Expenditure<br>Statement                                    |   |   |                                      |   |  |
| Adjustment primarily involving the Major   |   |   |                                      |   |  |
| Repairs Reserve:   |   |   |                                      |   |  |
| Reversal of Major Repairs Allowance<br>credited to the HRA                           | (12,896)                                  |   | 12,896                               |   |  |
| Use of the Major Repairs Reserve to finance  | (12)0007                                  |   | 12,000                               |   |  |
| new capital expenditure  |   |   | (8,814)                              |   | 8,814  |
| Adjustment primarily involving the Financial<br>Instruments Adjustment Account:      |   |   |                                      |   |  |
| Amount by which finance costs charged to<br>the Comprehensive Income and Expenditure |   |   |                                      |   |  |
| Statement are different from finance costs   |   |   |                                      |   |  |
| chargeable in the year in accordance with  |   |   |                                      |   |  |
| statutory requirements   | (6,721)                                   |   |                                      |   | 6,721  |
| Adjustments primarily involving the Pensions<br>Reserve:                             |   |   |                                      |   |  |
| Reversal of items relating to retirement   |   |   |                                      |   |  |
| benefits debited or credited to the  |   |   |                                      |   |  |
| Comprehensive Income and Expenditure   | 40.940                                    |   |                                      |   | (40.840)                                     |
| Statement (note 47)  | 49,840                                    |   |                                      |   | (49,840)                                     |
| Employer's pensions contributions and direct   |   |   |                                      |   |  |
| payments to pensioners payable in the year   | (31,160)                                  |   |                                      |   | 31,160                                       |
| Adjustment primarily involving the<br>Accumulated Absences Account:                  |   |   |                                      |   |  |
| Amount by which officer remuneration   |   |   |                                      |   |  |
| charges to the Comprehensive Income and  |   |   |                                      |   |  |
| Expenditure Statement on an accruals basis   |   |   |                                      |   |  |
| is different from remuneration chargeable in the year in accordance with statutory   |   |   |                                      |   |  |
| requirements   | 955                                       |   |                                      |   | (955)  |
| Total Adjustments  | 20,927                                    | 140                                     | 4,082                                | 7,824                                   | (32,973)                                     |

## Note 8 - Transfers to/from Earmarked Reserves

|                                | Balance at   | Transfers in | Transfers out | Balance at<br>31 March | Transfers in | Transfers out | Balance at<br>31 March |
|--------------------------------|--------------|--------------|---------------|------------------------|--------------|---------------|------------------------|
|                                | 1 April 2009 | 2009/10      | 2009/10       | 2010                   | 2010/11      | 2010/11       | 2011                   |
|                                | £'000        | £'000        | £'000         | £'000                  | £'000        | £'000         | £'000                  |
| General Fund                   |              |              |               |                        |              |               |                        |
| S106 and Commuted Car Parking  | 10,841       | 2,481        | (3,301)       | 10,021                 | 5,204        | (2,645)       | 12,580                 |
| Care of the Elderly            | 235          | 2            | (3)           | 234                    | 26           |               | 260                    |
| Capital Funding                | 1,302        | 728          |               | 2,030                  |              | (1,425)       | 605                    |
| Systems Development            | 500          | 820          | (772)         | 548                    |              | (548)         | 0                      |
| Middlesex House and Lancelot   |              |              |               |                        |              |               |                        |
| Road                           | 3,558        | 2,076        | (955)         | 4,679                  |              | (4,679)       | 0                      |
| Nurseries                      | 548          |              | (234)         | 314                    | 218          |               | 532                    |
| Standards Fund                 | 4,276        |              | (622)         | 3,654                  | 2,151        |               | 5,805                  |
| Property & Civic Centre        | 2,243        | 284          | (9)           | 2,518                  | 1,984        |               | 4,502                  |
| Single Regeneration Budget     | 307          | 87           |               | 394                    |              | (13)          | 381                    |
| Local Public Service Agreement |              |              |               |                        |              |               |                        |
| (LPSA)                         | 750          |              | (750)         | 0                      |              |               | 0                      |
| JFS School PFI                 | 2,014        | 164          |               | 2,178                  | 176          |               | 2,354                  |
| Supporting People              | 2,203        | 373          | (1,400)       | 1,176                  |              | (1,176)       | 0                      |
| Chalkhill Community Building   | 1,871        |              |               | 1,871                  |              | (1)           | 1,870                  |
| Granville Plus                 | 123          |              |               | 123                    |              | (123)         | 0                      |
| Brent Performance Fund         | 236          | 224          |               | 460                    |              | (350)         | 110                    |
| Willesden Sports Centre PFI    | 1,430        | 230          |               | 1,660                  | 54           |               | 1,714                  |
| Remuneration Strategy          | 1,664        |              | (429)         | 1,235                  |              | (500)         | 735                    |
|                                |              |              |               |                        |              |               |                        |

# Note 8 - Transfers to/from Earmarked Reserves (Continued)

|                                 | Balance at<br>1 April 2009<br>£'000 | Transfers in<br>2009/10<br>£'000 | Transfers out<br>2009/10<br>f'000 | 31 March |       | Transfers out<br>2010/11<br>£'000 | Balance at<br>31 March<br>2011<br>£'000 |
|---------------------------------|-------------------------------------|----------------------------------|-----------------------------------|----------|-------|-----------------------------------|---|
| Local Housing Allowance         | 664                                 | 28                               | (369)                             | 323      | £'000 | (35)                              | 288                                     |
| Dedicated Schools Grant Balance | 672                                 | 20                               | (672)                             | 0        |       | (33)                              | 0                                       |
| Wembley Youth and Community     | 250                                 |                                  | (072)                             | 250      |       | 0                                 | 250                                     |
| Boiler Refurbishment            | 362                                 |                                  | (362)                             | 0        |       | 0                                 | 0                                       |
| Long Term Sickness              | 713                                 |                                  | (250)                             | 463      | 79    | (400)                             | 142                                     |
| -                               | 200                                 |                                  | (230)                             |          | /9    |                                   |   |
| Local Development Framework     |                                     |                                  | (60.6)                            | 200      |       | (97)                              | 103                                     |
| South Kilburn Delivery          | 696                                 |                                  | (696)                             | 0        |       | 0                                 | 0                                       |
| Working Neighbourhood Fund      | 2,303                               | 1,342                            | (1,874)                           | 1,771    | 411   | (892)                             | 1,290                                   |
| Capital Finance                 | 1,616                               |                                  | (1,616)                           | 0        |       |                                   | 0                                       |
| Performance Reward Grant        |                                     | 491                              |                                   | 491      |       | (491)                             | 0                                       |
| Brent NHS Trust Settlement      | 1,137                               | 750                              | (592)                             | 1,295    |       | (904)                             | 391                                     |
| Area Child Protection           | 132                                 | 41                               |                                   | 173      |       | (41)                              | 132                                     |
| Destination Wembley             | 577                                 |                                  | (314)                             | 263      |       | (74)                              | 189                                     |
| Concessionary Fare              |                                     | 863                              |                                   | 863      |       | (863)                             | 0                                       |
| Homeless Strategy               |                                     | 100                              |                                   | 100      |       | 0                                 | 100                                     |
| Vehicle Purchase                |                                     | 205                              |                                   | 205      |       | (205)                             | 0                                       |
| Tackle Extremism                | 75                                  | 114                              | (75)                              | 114      |       | (114)                             | 0                                       |
| External Schools Active Grant   | 33                                  | 153                              | (33)                              | 153      |       | (88)                              | 65                                      |

# Note 8 - Transfers to/from Earmarked Reserves (Continued)

|                                |              |              | Transfers |            |              |               |            |
|--------------------------------|--------------|--------------|-----------|------------|--------------|---------------|------------|
|                                | Balance at   | Transfers in | out       | Balance at | Transfers in | Transfers out | Balance at |
|                                |              |              |           | 31 March   |              |               | 31 March   |
|                                | 1 April 2009 | 2009/10      | 2009/10   | 2010       | 2010/11      | 2010/11       | 2011       |
|                                | £'000        | £'000        | £'000     | £'000      | £'000        | £'000         | £'000      |
| Affordable Housing PFI         |              | 576          |           | 576        | 2,789        |               | 3,365      |
| Preventing Homelessness        |              |              |           | 0          | 400          |               | 400        |
| CLG Funding Secondment Officer |              |              |           | 0          | 135          |               | 135        |
| Transformation                 |              |              |           | 0          | 2,802        |               | 2,802      |
| Miscellaneous                  | 1,953        | 2,885        | (3,768)   | 1,070      | 257          | (307)         | 1020       |
|                                |              |              |           |            |              |               |            |
| Total                          | 45,484       | 15,017       | (19,096)  | 41,405     | 16,686       | (15,971)      | 42,120     |
|                                |              |              |           |            |              |               |            |
| HRA                            |              |              |           |            |              |               |            |
| Housing Revenue Account        | 3,051        | 1,618        | (550)     | 4,119      | 1,183        | (678)         | 4,624      |
|                                |              |              |           |            |              |               |            |
| Total                          | 3,051        | 1,618        | (550)     | 4,119      | 1,183        | (678)         | 4,624      |

**Section 106 and Commuted Car Parking** - Amounts received under Section 106 of the Town and Country Planning Act 1990 which are earmarked for particular purposes arising from the related developments.

**Care of the Elderly** - Monies bequeathed by a former resident to be utilised for providing services for the elderly within the borough.

**Capital Funding** - This represents revenue contributions set aside to meet commitments included in the capital programme. This only relates to the General Fund. There are no contributions from the HRA in this reserve.

**NNDR Revaluation Refunds** - Monies earmarked to fund valuation appeals of Council properties.

**Systems Development** - To finance improvements and enhancements in the Borough's Information Technology and Communication (ITC) systems.

**Middlesex House and Lancelot Road** - In 1987 the Council entered into financial arrangements in connection with a loan raised by Network Housing Association (NHA) to fund the purchase and conversion of Middlesex House and a new building at Lancelot Road. These were to be primarily utilised to house homeless families. The Council leases the properties from NHA.

The Council entered a revised arrangement with NHA in 2000/01 effective from 1<sup>st</sup> April 1997. This included the Council paying grants to NHA which are calculated annually based on factors, such as the level of RPI, included in the agreement.

The maximum amount that the Council can be called upon to pay NHA in each financial year is set out in a model included in the agreement. The reserve represents this amount which is transferred annually less any actual expenditure which is charged to the revenue account.

**Nurseries** - Monies earmarked for the education of nursery school children in the borough.

**Standards Fund** - Unspent Standards Fund balances may be carried forward into the following financial year to be spent by 31<sup>st</sup> August.

**Property and Civic Centre** - Monies earmarked to be spent on repairs, maintenance and dilapidations to council freehold and leasehold buildings and costs associated with the move to the Civic Centre. This will support more efficient use of office accommodation and new ways of working.

**Single Regeneration Budget (SRB)** - Monies set aside to cover the set up/closure costs of SRB schemes.

Local Public Service Agreement (LPSA) - Grant for local public service agreements.

**JFS School PFI** - Grant relating to the setting up of JFS. (A secondary school in the Borough). The PFI agreement means that government funding exceeds contract payments in earlier years but tapers off in later years. The reserve was set up to take account of the funding profile.

**Supporting People** - Monies underspent in previous year. During 2006/07 services were reviewed and managed to reduce contract values. The underspend will be utilised to balance funding cuts and set up new services in Brent. The grant conditions say this must be carried forward to spend on housing support.

**Chalkhill Community Building** - Monies earmarked for the development of a new community building on the Chalkhill estate.

**Viewstar Replacement** - Monies earmarked for the third stage of the new Housing Benefits document imaging system for filing and work allocation – phases 1 and 2 have been completed.

**Granville Plus** - Balance remaining for the redevelopment of community facilities to include a children centre in South Kilburn.

**Brent Performance Fund** - The fund is used to pay for various service improvements across the Council. The underspend is being carried forward to fund initiatives in 2010/11.

**Willesden Sports Centre PFI** - The new Willesden Sports Centre opened during 2006/07 is financed through a 25 year PFI agreement. This involves an arrangement whereby funds received from the Council's own budget and from Government PFI credits are used to cover payments to the contractor. At the start of the project surplus funds are paid into a reserve which will be utilised over the life of the project.

**Remuneration Strategy** - Monies for the development and the implementation of the single status agreement for employees and other recruitment and retention initiatives.

**Local Housing Allowance** - Reserve for on-going implementation costs of the new Local Housing Allowance commencing in April 2008 – costs for staff training, software development, publicity, start-up activities.

**DSG Balance** - Balance carried forward of Dedicated Schools Grant.

**Wembley Youth and Community** - Monies provided for the renovation of the Wembley Youth and Community Centre.

Boiler Refurbishment - Refurbishment of the boiler at the Centre for Staff Development.

**Long Term Sickness** - Monies expected to be required to pay for long term sickness in schools funded by contributions from schools.

Local Development Framework – Costs set aside for cost of inquiry.

**South Kilburn Delivery** - Costs to be incurred in the delivery of the project plan for South Kilburn.

**Transformation** - Reserve is to provide monies for financial, HR and IT transformation as well as for Spend to Save initiatives.

Working Neighbourhood Fund - Programme of employment and skills provision through Brent into work.

**Capital Financing Reserve** - To smooth the impact of interest rate falls in 2009/10.

**Performance Reward Grant** – Funding set aside to deliver council priority initiatives.

**Brent NHS Trust Settlement** - Brent NHS Trust indicated that a number of patients that it funded for care should transfer to the local authority. The Council did not accept the legal basis for many of these changes. However, the majority of cases have now been resolved between the two bodies. Part of this settlement requires the Council to earmark £1.4m in this reserve. It will be utilised to fund joint initiatives between the Council and Brent NHS which will be agreed by both parties.

**Area Child Protection** - Money received from Brent Local Safeguarding Children's Board for children's services to promote the welfare of children.

**Destination Wembley** - Monies carried forward to meet commitments in Wembley Regeneration area.

**Concessionary Fares** - For Adult and Social Care to meet shortfall of concessionary fare costs in 2010/11.

Homeless Strategy - Additional grant received for Homelessness Strategy Project for 2010/11.

**Vehicle Purchase** - For Children and Families to purchase new vehicles for the start of the Vehicle Procurement Programme.

Tackle Extremism – Funding for challenge and innovation fund.

**Extended Schools Activities Grant** - Sports England and Free Swimming ring-fenced grants were paid in 2009/10 and the balance of the grant to spend for 2010/11.

Affordable Housing PFI - Monies set aside for affordable housing PFI.

**Preventing Homelessness** – Monies to manage the effects of Local Housing Allowance changes from 1<sup>st</sup> April 2011.

**CLG Funding Secondment Officer** – Funding for work on Social Investment and Youth Homelessness Prevention to commence May 2011.

**Transformation** – Monies set aside for transformation initiatives across the Council.

**Miscellaneous** - This comprises of a variety of miscellaneous small reserves each totalling below £100,000. Some of these small reserves have relevance to more than one Service Area.

Housing Revenue Account - Monies earmarked to spend on various Housing Revenue Account projects.

## Note 9 - Other Operating Expenditure

| 2009/10<br>£'000 |  | 2010/11<br>£'000 |
|------------------|--|------------------|
|                  | Parish Council Precepts                                  |                  |
| 9,280            | Levies   | 10,265           |
| 667              | Payments to the Government Housing Capital Receipts Pool | 669              |
| (761)            | Gains/losses on the disposal of non-current assets       | 21,469           |
| 9,186            | Total  | 32,403           |

## Note 10 - Financing and Investment Income and Expenditure

| 2009/10<br>£'000 |   | 2010/11<br>£'000 |
|------------------|---|------------------|
| 31,694           | Interest payable and similar charges                            | 41,873           |
| 33,870           | Pensions interest cost and expected return on pensions assets   | 22,920           |
| (3,229)          | Interest receivable and similar income                          | (973)            |
|                  | Income and expenditure in relation to investment properties and |                  |
|                  | changes in their fair value                                     | (501)            |
| (259)            | (Surplus)/Deficit on Trading Accounts                           | (280)            |
| (543)            | Other Investment Income   |                  |
| 61,533           | Total   | 63,039           |

## Note 11 - Taxation and non-Specific Grant Incomes

| 2009/10<br>£'000 |                                  | 2010/11<br>£'000 |
|------------------|----------------------------------|------------------|
| (99,741)         | Council tax income               | (100,982)        |
| (131,697)        | Non domestic properties          | (143,632)        |
| (46,802)         | Non-ringfenced government grants | (47,315)         |
| (52,350)         | Capital grants and contributions | (72,732)         |
| (330,590)        | Total                            | (364,661)        |

#### Note 12 - Property, Plant and Equipment - Movements on Balances

| Movements in 2010/11  | Council<br>Dwellings<br>£'000 | Other Land<br>and Buildings<br>£'000 | Infrastructure<br>Assets<br>£'000 | Plant Vehicle<br>& Equipment<br>£'000 | Community<br>Assets<br>£'000 | Surplus<br>Assets<br>£'000 | Assets under<br>Construction<br>£'000 | Total<br>£'000 | PFI Assets<br>included in<br>Property,<br>Plant and<br>Equipment<br>£'000 |
|---|-------------------------------|--------------------------------------|-----------------------------------|---------------------------------------|------------------------------|----------------------------|---------------------------------------|----------------|---|
| Cost or valuation   | 747.000                       | FCF 200                              | 170 721                           | 59.100                                |                              | 0.010                      | 24 201                                | 4 572 506      | F2 001  |
| At 1 April 2010   | 747,060                       | 565,309                              | 170,731                           | 58,166                                | 0                            | 8,019                      | 24,301                                | 1,573,586      | 52,881  |
| Additions   | 14,493                        | 51,527                               | 10,611                            | 6,207                                 | 0                            | 0                          | 37,784                                | 120,622        | 19,898  |
| Donations   | 0                             | 0                                    | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Revaluation increases/(decreases)   |                               |                                      |                                   |                                       |                              |                            |                                       |                |   |
| recognised in the Revaluation Reserve   | 0                             | 5,247                                | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 5,247          | (7,615)   |
| Revaluation increases/(decreases)<br>recognised in the Surplus/Deficit on the |                               |                                      |                                   |                                       |                              |                            |                                       |                |   |
| Provision of Services   | (223,184)                     | (10,118)                             | 0                                 | 0                                     | 0                            | 0                          | 0                                     | (233,302)      | 0   |
| Derecognition - disposals   | (929)                         | (152)                                | 0                                 | 0                                     | 0                            | 0                          | (39,388)                              | (40,469)       | (152)   |
| Derecognition - other   | 0                             | 0                                    | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Assets reclassified (to)/from Held for  | _                             | _                                    | _                                 | _                                     | _                            | _                          | _                                     | _              | _   |
| Sale  | 0                             | 0                                    | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Reclassifications   | 0                             | (1,692)                              | 0                                 | 0                                     | 0                            | 1,692                      | 0                                     | 0              | 0   |
| Other movements in cost or valuation  | 0                             | 0                                    | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| At 31 March 2011  | 537,440                       | 610,121                              | 181,342                           | 64,373                                | 0                            | 9,711                      | 22,697                                | 1,425,684      | 65,012  |

#### Note 12 - Property, Plant and Equipment - Movements on Balances (Continued)

| Movements in 2010/11<br>Accumulated Depreciation and   | Council<br>Dwellings<br>£'000 | Other Land<br>and<br>Buildings<br>£'000 | Infrastructure<br>Assets<br>£'000 | Plant Vehicle<br>& Equipment<br>£'000 | Community<br>Assets<br>£'000 | Surplus<br>Assets<br>£'000 | Assets under<br>Construction<br>£'000 | Total<br>£'000 | PFI Assets<br>included in<br>Property,<br>Plant and<br>Equipment<br>£'000 |
|--|-------------------------------|---|-----------------------------------|---------------------------------------|------------------------------|----------------------------|---------------------------------------|----------------|---|
| Impairment   | (                             |   | (                                 | ()                                    | -                            | (                          | ()                                    | (              | ()  |
| At 1 April 2010  | (29,183)                      | (24,530)                                | (29,641)                          | (30,468)                              | 0                            | (139)                      | (267)                                 | (114,228)      | (4,111)   |
| Depreciation charge<br>Depreciation written out to the   | (7,763)                       | (13,057)                                | (3,853)                           | (7,119)                               | 0                            | (89)                       | 0                                     | (31,881)       | (594)   |
| Revaluation Reserve<br>Depreciation written out to the<br>Surplus/Deficit on the Provision of                      | 0                             | 3,283                                   | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 3,283          | 0   |
| Services<br>Impairment losses/(reversals)  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| recognised in the Revaluation Reserve<br>Impairment losses/(reversals)<br>recognised in the Surplus/Deficit on the | 0                             | (116)                                   | 0                                 | 0                                     | 0                            | 0                          | 0                                     | (116)          | 0   |
| Provision of Services  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Derecognition - disposals  | 0                             | 3                                       | 0                                 | 0                                     | 0                            | 0                          | 267                                   | 270            | 0   |
| Derecognition - other  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Other movements in depreciation and impairment   | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| At 31 March 2011   | (36,946)                      | (34,417)                                | (33,494)                          | (37,587)                              | 0                            | (228)                      | 0                                     | (142,672)      | (4,705)   |
| Net Book Value<br>At 31 March 2011   | 500,494                       | 575,704                                 | 147,848                           | 26,786                                | 0                            | 9,483                      | 22,697                                | 1,283,012      | 60,307  |
| At 31 March 2010<br>At 31 March 2010   | 500,494<br>717,877            | 540,779                                 | 147,848                           | 26,786<br>27,698                      | 0                            | 9,483<br>7,880             | 22,697<br>24,034                      | 1,283,012      | 48,770  |

#### Note 12 - Property, Plant and Equipment - Movements on Balances (Continued)

| Comparative Movements in 2009/10            | Council<br>Dwellings<br>£'000 | Other Land<br>and<br>Buildings<br>£'000 | Infrastructure<br>Assets<br>£'000 | Plant Vehicle<br>& Equipment<br>£'000 | Community<br>Assets<br>£'000 | Surplus<br>Assets<br>£'000 | Assets under<br>Construction<br>£'000 | Total<br>£'000 | PFI Assets<br>included in<br>Property,<br>Plant and<br>Equipment<br>£'000 |
|---|-------------------------------|---|-----------------------------------|---------------------------------------|------------------------------|----------------------------|---------------------------------------|----------------|---|
| At 1 April 2009                             | 720,236                       | 557,621                                 | 159,861                           | 49,917                                | 0                            | 7,143                      | 3,252                                 | 1,498,030      | 52,756  |
| Additions                                   | 24,671                        | 33,914                                  | 10,870                            | 9,431                                 | 0                            | 0                          | 21,049                                | 99,935         | 3,626   |
| Donations                                   | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Revaluation increases/(decreases)           |                               |   |                                   |                                       |                              |                            |                                       |                |   |
| recognised in the Revaluation Reserve       | 0                             | (89,284)                                | 0                                 | (1,169)                               | 0                            | (344)                      | 0                                     | (90,797)       | (3,329)   |
| Revaluation increases/(decreases)           |                               |   |                                   |                                       |                              |                            |                                       |                |   |
| recognised in the Surplus/Deficit on the    |                               |   |                                   |                                       |                              |                            |                                       |                |   |
| Provision of Services                       | 2,593                         | 83,871                                  | 0                                 | 0                                     | 0                            | 1,220                      | 0                                     | 87,684         | 0   |
| Derecognition - disposals                   | (440)                         | (15 <i>,</i> 834)                       | 0                                 | (12)                                  | 0                            | 0                          | 0                                     | (16,286)       | (172)   |
| Derecognition - other                       | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Assets reclassified (to)/from Held for Sale | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| Reclassifications                           | 0                             | (4,979)                                 | 0                                 | 0                                     | 0                            | 0                          | 0                                     | (4,979)        | 0   |
| Other movements in cost or valuation        | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0              | 0   |
| At 31 March 2010                            | 747,060                       | 565,309                                 | 170,731                           | 58,167                                | 0                            | 8,019                      | 24,301                                | 1,573,587      | 52,881  |

#### Note 12 - Property, Plant and Equipment - Movements on Balances (Continued)

| Comparative Movements in 2009/10<br>Accumulated Depreciation and   | Council<br>Dwellings<br>£'000 | Other Land<br>and<br>Buildings<br>£'000 | Infrastructure<br>Assets<br>£'000 | Plant Vehicle<br>& Equipment<br>£'000 | Community<br>Assets<br>£'000 | Surplus<br>Assets<br>£'000 | Assets under<br>Construction<br>£'000 | Total<br>£'000         | PFI Assets<br>included in<br>Property,<br>Plant and<br>Equipment<br>£'000 |
|--|-------------------------------|---|-----------------------------------|---------------------------------------|------------------------------|----------------------------|---------------------------------------|------------------------|---|
| Impairment   |                               |   |                                   |                                       |                              |                            |                                       |                        |   |
| At 1 April 2009  | (21,628)                      | (35 <i>,</i> 543)                       | (25,786)                          | (25,367)                              | 0                            | (340)                      | (21)                                  | (108,685)              | (3,573)   |
| Depreciation charge<br>Depreciation written out to the   | (7,556)                       | (12,326)                                | (3,855)                           | (5,113)                               | 0                            | (13)                       | (246)                                 | (29,109)               | (538)   |
| Revaluation Reserve<br>Depreciation written out to the<br>Surplus/Deficit on the Provision of                      | 0                             | 22,978                                  | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 22,978                 | 0   |
| Services<br>Impairment losses/(reversals)  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 215                        | 0                                     | 215                    | 0   |
| recognised in the Revaluation Reserve<br>Impairment losses/(reversals)<br>recognised in the Surplus/Deficit on the | 0                             | (16)                                    | 0                                 | 0                                     | 0                            | 0                          | 0                                     | (16)                   | 0   |
| Provision of Services  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0                      | 0   |
| Derecognition - disposals  | 0                             | 377                                     | 0                                 | 11                                    | 0                            | 0                          | 0                                     | 388                    | 0   |
| Derecognition - other  | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0                      | 0   |
| Other movements in depreciation and impairment   | 0                             | 0                                       | 0                                 | 0                                     | 0                            | 0                          | 0                                     | 0                      | 0   |
| At 31 March 2010   | (29,184)                      | (24,530)                                | (29,641)                          | (30,469)                              | 0                            | (138)                      | (267)                                 | (114,229)              | (4,111)   |
| Net Book Value<br>At 31 March 2010<br>At 31 March 2009   | 717,876<br>698,608            | 540,779<br>522,078                      | 141,090<br>134,075                | 27,698<br>24,550                      | 0<br>0                       | 7,881<br>6,803             | 24,034<br>3,231                       | 1,459,358<br>1,389,345 | 48,770<br>49,183  |

## **Note 13 - Investment Properties**

|  | 2009/10<br>£'000 | 2010/11<br>£'000 |
|--|------------------|------------------|
|  |                  |                  |
| Rental income from investment property                     | 155              | 39               |
| Direct operating expenses arising from investment property | 0                | 0                |
| Net gain/(loss)  | 155              | 39               |
|  |                  |                  |
| Balance at start of the year                               | 1,802            | 2,493            |
| Additions  |                  |                  |
| Purchases  | 0                | 0                |
| Construction   | 0                | 0                |
| Subsequent expenditure                                     | 233              | 133              |
| Disposals  | 0                | (134)            |
| Net gains/losses from fair value adjustments               | 458              | 501              |
| Transfers  | 0                |                  |
| to/from inventories  | 0                | 0                |
| to/from Property, Plant and Equipment                      | 0                | 0                |
| Other changes  | 0                | 0                |
| Balance at end of the year                                 | 2,493            | 2,993            |

Properties were valued by James Young BSc, MRICS.

## Note 14 - Intangible Assets

|  |           | 2010/11      |       | 2009/10   |              |       |  |  |
|--|-----------|--------------|-------|-----------|--------------|-------|--|--|
|  | Purchased |              |       | Purchased | Purchased    |       |  |  |
|  | Assets    | Other Assets | Total | Assets    | Other Assets | Total |  |  |
|  | £'000     | £'000        | £'000 | £'000     | £'000        | £'000 |  |  |
| Balance at start of the year                               |           |              |       |           |              |       |  |  |
| Gross carrying amounts                                     | 1,301     | 629          | 1,930 | 524       | 665          | 1,189 |  |  |
| Accumulated amortisation                                   | (36)      | 0            | (36)  | (36)      | (83)         | (119) |  |  |
| Net carrying amount at start of year                       | 1,265     | 629          | 1,894 | 488       | 582          | 1,070 |  |  |
| Additions:   |           |              | 0     |           |              | 0     |  |  |
| Internal development                                       | 1,069     | 0            | 1,069 | 777       | 0            | 777   |  |  |
| Purchases  | 0         | 92           | 92    | 0         | 47           | 47    |  |  |
| Acquired through business combinations                     | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Assets reclassified as held for sale                       | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Other disposals  | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Revaluation increases or decreases                         | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Impairment losses recognised or reversed directly in the   |           |              |       |           |              |       |  |  |
| Revaluation Reserve  | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Impairment losses recognised in the surplus/deficit on the |           |              |       |           |              |       |  |  |
| Provision of Services                                      | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Reversals of past impairment losses written back to the    |           |              |       |           |              |       |  |  |
| surplus/deficit on the Provision of Services               | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Amortisation for the period                                | (233)     | (145)        | (378) | 0         | 0            | 0     |  |  |
| Other changes  | 0         | 0            | 0     | 0         | 0            | 0     |  |  |
| Net carrying amount at end of year                         | 2,101     | 576          | 2,677 | 1,265     | 629          | 1,894 |  |  |
|  |           |              |       |           |              |       |  |  |
| Comprising   |           |              |       |           |              |       |  |  |
| Gross carrying amounts                                     | 2,370     | 721          | 3,091 | 1,301     | 629          | 1,930 |  |  |
| Accumulated amortisation                                   | (269)     | (145)        | (414) | (36)      | 0            | (36)  |  |  |
|  | 2,101     | 576          | 2,677 | 1,265     | 629          | 1,894 |  |  |

## Note 14 – Intangible Assets (Continued)

The total amortisation for the 2010/11 period stated in the above table is as follows:

| Department      | £'000 |
|-----------------|-------|
| Corporate       | (284) |
| Education       | (11)  |
| Social Services | (83)  |
| Total           | (378) |

## Note 15 - Financial Instruments Categories

The following categories of financial instrument are carried in the Balance Sheet:

|  |          | Long T   | erm      |         | Cur        | rent     |
|--|----------|----------|----------|---------|------------|----------|
|  | 31 March | 31 March | 31 March | 31 Marc | h 31 March | 31 March |
|  | 2011     | 2010     | 2009     | 201     | 1 2010     | 2009     |
| -  | £'000    | £'000    | £'000    | £'00    | 000'£ 000  | £'000    |
| Investments<br>Loans and receivables                         | 0        | 19,950   | 54,390   | 41,89   | 5 44,628   | 33,435   |
| Unquoted equity<br>investment at cost                        | 168      | 264      | 264      |         |            |          |
| Financial assets at fair<br>value through profit and<br>loss | 108      | 204      | 204      |         |            |          |
| Total investments  | 168      | 20,214   | 54,654   | 41,89   | 5 44,628   | 33,435   |
| Debtors  |          |          |          |         |            |          |
| Loans and receivables<br>Financial assets carried at         | 23,754   | 12,458   | 1,809    |         |            |          |
| contract amounts   |          |          |          | 43,25   | 3 38,560   | 47,115   |
| Total Debtors  | 23,754   | 12,458   | 1,809    | 43,25   | 3 38,560   | 47,115   |
| Borrowings   |          |          |          |         |            |          |
| Financial liabilities at<br>amortised cost                   | 584,530  | 607,530  | 593,473  | 77,11   | 7 58,216   | 79,699   |
| Total Borrowings   | 584,530  | 607,530  | 593,473  | 77,11   | 7 58,216   | 79,699   |
| Other Long Term Liabilities                                  |          |          |          |         |            |          |
| PFI and finance lease<br>liabilities                         | 32,416   | 25,506   | 26,625   |         |            |          |
| Total other long term<br>liabilities                         | 32,416   | 25,506   | 26,625   |         |            |          |
| Creditors  |          |          |          |         |            |          |
| Financial liabilities carried at contract amounts            |          |          |          | 73,91   | 4 73,169   | 74,415   |
| Total Creditors  |          |          |          | 73,91   | 4 73,169   | 74,415   |

## Note 15 - Financial Instruments - Income, Expense, Gains and Losses

|  |   |   | 2010/11  |   |                            |
|--|---|---|--|---|----------------------------|
|  | Financial<br>Liabilities<br>measured at<br>amortised<br>cost<br>£'000 | Financial<br>Assets:<br>Loans and<br>receivables<br>£'000 | Financial<br>Assets:<br>Available<br>for sale<br>£'000 | Assets and<br>Liabilities at<br>fair value<br>through profit<br>and loss<br>£'000 | Total<br>£'000             |
| Interest expense<br>Losses on derecognition<br>Reductions in fair value<br>Impairment losses<br>Fee expense                                | 29,734  |   |  |   | 29,734<br>0<br>0<br>0<br>0 |
| Total expense in surplus or deficit on the provision of services   | 29,734  | 0   | 0  | 0   | 29,734                     |
| Interest income<br>Interest income accrued on impaired financial assets<br>Increases in fair value<br>Gains on derecognition<br>Fee income |   | (974)   |  |   | (974)<br>0<br>0<br>0<br>0  |
| Total income in surplus or deficit on the provision of services  | 0   | (974)   | 0  | 0   | (974)                      |
| Gains on revaluation<br>Losses on revaluation<br>Amounts recycled to the surplus or deficit on provision of services                       |   |   |  |   | 0                          |
| after impairment<br>Surplus/deficit arising on revaluation of financial assets in Other  |   |   |  |   | 0                          |
| Comprehensive Income and Expenditure   |   |   |  |   | 0                          |
| Net gain/(loss) for the year   | 29,734  | (974)   | 0  | 0   | <b>28,760</b>              |

Note 15 - Financial Instruments - Income, Expense, Gains and Losses (Continued)

|  | 2009/10  |   |  |   |                             |
|--|--|---|--|---|-----------------------------|
|  | Financial<br>Liabilities<br>measured at<br>amortised cost<br>£'000 | Financial<br>Assets:<br>Loans and<br>receivables<br>£'000 | Financial<br>Assets:<br>Available<br>for sale<br>£'000 | Assets and<br>Liabilities at<br>fair value<br>through profit<br>and loss<br>£'000 | Total<br>£'000              |
| Interest expense<br>Losses on derecognition<br>Reductions in fair value<br>Impairment losses<br>Fee expense                                | 29,791   |   |  |   | 29,791<br>0<br>0<br>0<br>0  |
| Total expense in surplus or deficit on the provision of services   | 29,791   | 0   | 0  | 0   | 29,791                      |
| Interest income<br>Interest income accrued on impaired financial assets<br>Increases in fair value<br>Gains on derecognition<br>Fee income |  | (2,184)   |  |   | (2,184)<br>0<br>0<br>0<br>0 |
| Total income in surplus or deficit on the provision of services  | 0  | (2,184)   | 0  | 0   | (2,184)                     |
| Gains on revaluation<br>Losses on revaluation<br>Amounts recycled to the surplus or deficit on provision of                                |  |   |  |   | 0<br>0                      |
| services after impairment<br>Surplus/deficit arising on revaluation of financial assets in Other<br>Comprehensive Income and Expenditure   |  |   |  |   | 0                           |
|  |  |   |  |   | 0                           |
| Net gain/(loss) for the year   | 29,791   | (2,184)   | 0  | 0   | 27,607                      |

#### Note 15 - Fair Values of Assets and Liabilities

The Council's long term financial assets and financial liabilities are carried in the Balance Sheet at amortised cost. The portion of borrowings and investments due to be settled within 12 months of the Balance Sheet date are presented in the Balance Sheet under short term borrowings or short term investments. This includes accrued interest for long term investments and borrowings, as well as accrued interest for cash and cash equivalents.

The Council's long term borrowing at 31 March 2010 and 31 March 2011 consisted of loans from the Public Works Loan Board (PWLB) and market loans. The PWLB has provided the Council with Fair Value amounts in relation to its debt portfolio, assessed by calculating the amounts the Council would have had to pay to extinguish the loans on these dates. In the case of market loans, the Council's Treasury Adviser has calculated the fair value based on equivalent swap rates at the Balance Sheet date. The carrying amount of short term borrowing is considered to be at fair value.

In the case of the Council's investments, these consisted almost entirely of term deposits with Banks and Building Societies. The maturity dates of these investments were within 12 months of the Balance Sheet date. The contracts of term deposits do not permit premature redemption. None of the investments were impaired (i.e. at risk of default), apart from the impairments incurred as a result of the Icelandic situation.

|                       | 31 March 2011               |                        | 31 Marc                     | h 2010                 |
|-----------------------|-----------------------------|------------------------|-----------------------------|------------------------|
|                       | Carrying<br>Amount<br>£'000 | Fair<br>Value<br>£'000 | Carrying<br>Amount<br>£'000 | Fair<br>Value<br>£'000 |
| Financial Liabilities |                             |                        |                             |                        |
| Short Term Borrowing  | 77,117                      | 77,117                 | 58,216                      | 58,216                 |
| Long Term Borrowing   | 584,530                     | 682,859                | 607,530                     | 688,357                |
| Long Term Creditors   | 32,416                      | 32,416                 | 25,506                      | 25,506                 |

The fair value of long term borrowing is higher than the carrying amount because the authority's portfolio of loans includes a number of loans where the interest rate payable is higher than the rates available for similar loans at the Balance Sheet date.

| Financial Assets      |        |        |        |        |
|-----------------------|--------|--------|--------|--------|
| Loans and Receivables | 41,895 | 41,895 | 64,578 | 64,578 |
| Long Term Debtors     | 23,754 | 23,754 | 12,458 | 12,458 |

The amortised value of investments is felt to be a good estimate of the Fair Value.

### Impairment of Deposits with Icelandic Banks

Early in October 2008, the Icelandic banks Landsbanki, Kaupthing and Glitnir collapsed and the UK subsidiaries of the banks, Heritable and Kaupthing Singer and Friedlander went into administration. The authority had £15m deposited across 2 of these institutions, with varying interest rates and maturity dates as follows:

|           |        | Interest |          |  |  |
|-----------|--------|----------|----------|--|--|
|           | Amount | Rate     | Maturity |  |  |
|           | £m     | %        |          |  |  |
| Heritable | 10     | 5.85     | 13.11.08 |  |  |
| Glitnir   | 5      | 5.85     | 12.12.08 |  |  |

All monies within these institutions are currently subject to the respective administration and receivership processes. The amounts and timing of payments to depositors such as the authority will be determined by the administrators/receivers.

The current situation with regards to recovery of the sums deposited varies between each institution. Based on the latest information available the authority considers that it is appropriate to consider an impairment adjustment for the deposits, and has taken the action outlined below. As the available information is not definitive as to the amounts and timings of payments to be made by the administrators/receivers, it is likely that further adjustments will be made to the accounts in future years.

#### **Heritable Bank**

Heritable bank is a UK registered bank under Scottish law. The company was placed in administration on 7<sup>th</sup> October 2008. The creditor progress report issued by the administrators Ernst and Young, dated  $17^{th}$  April 2009 outlined that the return to creditors was projected to be 80p in the £ by end 2012 with the first dividend payment of 15p in the £ due in the summer of 2009. The authority has therefore decided to recognise an impairment of £2m in order to cover any reasonably expectable loss. As at  $31^{st}$  March 2011, the Council had recovered £5,01m. It is anticipated that there will be some front loading of these repayments and that a final sale of assets will take place after the books have been run down to the end of 2013. Therefore in calculating the impairment the Authority has made the following assumptions re timing of recoveries:

April 2011 – 6.25% July 2011 - 5% October 2011 - 5% January 2012 - 5% April 2012 - 5% July 2012 - 5% October 2012 - 3.65%

Recoveries are expressed as a percentage of the authority's claim in the administration, which includes interest accrued up to 6<sup>th</sup> October 2008.

### **Glitnir Bank hf**

Glitnir Bank hf is an Icelandic entity. Following steps taken by the Icelandic Government in early October 2008 its domestic assets and liabilities were transferred to a new bank (new Glitnir) with the management of the affairs of Old Glitnir being placed in the hands of a resolution committee. Old Glitnir's affairs are being administered under Icelandic law. Old Glitnir's latest public presentation of its affairs was made to creditors on 6th February 2009 and can be viewed on its website. This indicates that full recovery of the principal and interest to 14th November 2008 is likely to be achieved. Recovery is subject to the following uncertainties and risks:

• Confirmation that deposits enjoy preferential creditor status which is likely to have to be tested through the Icelandic courts. The district court has upheld the claim to preferential creditor status. The claim will now be tested in the Icelandic Supreme Court, probably in September 2011.

 $\cdot$  The impact of exchange rate fluctuations on the value of assets recovered by the resolution committee and on the settlement of the authority's claim, which may be denominated wholly or partly in currencies other than sterling.

 $\cdot$  Settlement of the terms of a 'bond' which will allow creditors of old Glitnir to enjoy rights in New Glitnir.

The authority has decided to recognise impairment based on it recovering the full amount of principal and interest up to 14th November 2008 in the future. The impairment therefore reflects the loss of interest to the authority until the funds are repaid.

Failure to secure preferential creditor status would have a significant impact upon the amount of the deposit that is recoverable. The total assets of the bank equate to less than 40% of its liabilities, assuming that the Bond remains at its current estimated value. Therefore, if preferential creditor status is not achieved the recoverable amount may only be around 30p in the  $\pm$ .

No information has been provided by the resolution committee about the timing of any payments to depositors. Since the value of deposits is small compared to the total asset value of the bank, in calculating the impairment the authority has therefore made an assumption that the repayment of priority deposits will be made by 31st March 2012.

Recoveries are expressed as a percentage of the authority's claim in the administration, which it is expected may validly include interest accrued up to 14<sup>th</sup> November 2008.

|  | Consumable<br>Stores |                  |  |
|--|----------------------|------------------|--|
|  | 2010/11<br>£'000     | 2009/10<br>£'000 |  |
| Balance outstanding at start of year   | 120                  | 99               |  |
| Purchases<br>Recognised as an expense in the year<br>Written off balances<br>Reversals of write-offs in previous | (16)                 | 21               |  |
| years  |                      |                  |  |
| Balance outstanding at year end  | 104                  | 120              |  |

## Note 17 - Construction Contracts - This note is not required.

## Note 18 - Debtors

|                                       | 31 March<br>2011<br>£'000 | 31 March<br>2010<br>£'000 | 31 March<br>2009<br>£'000 |
|---------------------------------------|---------------------------|---------------------------|---------------------------|
| Central government bodies             | 13,861                    | 21,800                    | 18,259                    |
| Other local authorities               | 5,902                     | 7,988                     | 7,602                     |
| NHS bodies                            | 2,505                     | 3,999                     | 2,661                     |
| Public corporations and trading funds | 136                       | 0                         | 0                         |
| Other entities and individuals        | 43,253                    | 38,560                    | 47,115                    |
| Total                                 | 65,657                    | 72,347                    | 75,637                    |

## Note 19 - Cash and Cash Equivalents

|   | 31 March 2011<br>£'000 | 31 March 2010<br>£'000 | 31 March 2009<br>£'000 |
|---|------------------------|------------------------|------------------------|
| Cash held by the Authority                  | 48                     | 137                    | 184                    |
| Bank current accounts                       | 16,674                 | 17,844                 | 8,882                  |
| Short-term deposits with building societies | 25,042                 | 4,000                  | 9,400                  |
| Total                                       | 41,764                 | 21,981                 | 18,466                 |
| Schools overdrawn accounts                  | (6,271)                | -                      |                        |

## Note 20 - Assets Held for Sale

|   | Cur     | rent    | Non-Current |         |  |
|---|---------|---------|-------------|---------|--|
|   | 2010/11 | 2009/10 | 2010/11     | 2009/10 |  |
|   | £'000   | £'000   | £'000       | £'000   |  |
| Balance outstanding at start of the year    | 2,799   | 0       | 0           | 0       |  |
| Assets newly classified as held for sale:   |         |         |             |         |  |
| Property, Plant and Equipment               | 0       | 2,799   | 0           | 0       |  |
| Intangible Assets                           | 0       | 0       | 0           | 0       |  |
| Other assets/liabilities in disposal groups | 0       | 0       | 0           | 0       |  |
| Revaluation losses                          | 0       | 0       | 0           | 0       |  |
| Revaluation gains                           | 0       | 0       | 0           | 0       |  |
| Impairment losses                           | 0       | 0       | 0           | 0       |  |
| Assets declassified as held for sale:       |         |         |             |         |  |
| Property, Plant and Equipment               | 0       | 0       | 0           | 0       |  |
| Intangible Assets                           | 0       | 0       | 0           | 0       |  |
| Other assets/liabilities in disposal groups | 0       | 0       | 0           | 0       |  |
| Assets sold                                 | (2,817) | 0       | 0           | 0       |  |
| Transfers from non-current to current       | 0       | 0       | 0           | 0       |  |
| Other movements                             | 18      | 0       | 0           | 0       |  |
| Balance outstanding at year end             | 0       | 2,799   | 0           | 0       |  |

## Note 21 - Creditors

|                                       | 31 March 2011 | 31 March 2009 |        |
|---------------------------------------|---------------|---------------|--------|
|                                       | £'000         | £'000         | £'000  |
| Central government bodies             | 9,139         | 7,700         | 15,005 |
| Other local authorities               | 6,592         | 6,196         | 929    |
| NHS bodies                            | 818           | 556           | 540    |
| Public corporations and trading funds | 1,466         | 399           | 0      |
| Other entities and individuals        | 73,914        | 73,169        | 74,415 |
| Total                                 | 91,929        | 88,020        | 90,889 |

#### Note 22 - Provisions

| SHORT TERM PROVISIONS<br>Balance at 1 April 2010                             | Outstanding<br>Legal Cases<br>£'000<br>1,000 | Compensation<br>Claims<br>£'000<br>2,188 | Other<br>Provisions<br>£'000<br>119 | Total<br>£'000<br>3,307 |
|--|--|--|-------------------------------------|-------------------------|
| Additional provisions made in<br>2010/11<br>Amounts used in 2010/11          |  | (144)                                    | 1,941                               | 1,941<br>(144)          |
| Unused amounts reversed in<br>2010/11<br>Unwinding of discounting in 2010/11 |  | (= )                                     |                                     | 0                       |
| Balance at 31 March 2011   | 1,000  | 2,044                                    | 2,060                               | 5,104                   |
| LONG TERM PROVISIONS   |  |  |                                     |                         |
| Balance at 1 April 2010  | 826  | 1,839                                    | 303                                 | 2,968                   |
| Additional provisions made in 2010/11  | 167  | 3,428                                    | (121)                               | 3,474                   |
| Amounts used in 2010/11<br>Unused amounts reversed in<br>2010/11             | (626)  | (2,565)                                  |                                     | (3,191)<br>0            |
| Unwinding of discounting in 2010/11  |  |  |                                     | 0                       |
| Balance at 31 March 2011   | 367  | 2,702                                    | 182                                 | 3,251                   |

#### **Outstanding legal claims**

**Disrepair Cases** - Estimated compensation due to Council tenants for disrepair cases. The amount due and settlement date will not be known until the claims are made. The value of individual claims will vary.

**Leasing/Dilapidations** - To settle claims and damages by freeholders of properties leased by the Council. The amount due and settlement date will not be known until the claims are made.

**Housing Repairs** - To meet legal liabilities to repair leased properties. The amount due and settlement date will not be known until the claims are made.

**Gloucester Close** - Historic debt raised against leaseholders of Gloucester Close. The majority of the debt was written off in 2004/05. The balance on this is reviewed annually taking into account changing circumstances. The final settlement and its timing remain uncertain during 2010/11.

Quainton Street S106 - Ongoing court case that remains subject to review.

of the Framework Agreement.

**Travellers Site Legal Fees** - Legal fees of repossession for breach of tenancy agreement and illegal occupation. There remains uncertainty about the cost and date of settlement.

**CPO** - Compulsory Purchase Order compensation monies relating to Wembley Estate Access Road. The amount due and settlement date will not be known until the claims are made and the due legal process followed.

**London Lets** - Legal costs relating to outstanding rents, interest and legal costs taken by London Lets Ltd on disputed agreement relating to financial commitment to house 2 bed households in 3 bed properties. The possible value is excluded because this could be prejudicial to Brent and the timing is uncertain.

**St Raphael's** - Contract commitments on works for St Raphael's estate. The amount due and settlement date will remain uncertain until the relevant contractual provisions are exercised.

#### **Compensation Claims**

**Uninsured Losses** - The Council meets a proportion of its insurance liabilities and claims from the Uninsured Losses provision. The level of the provision is reviewed annually on the basis of information from the Council's advisers.

#### **Other Provisions**

**Redundancy** - Provision for redundancies arising from restructuring of Services announced in 2010/11.

Finance lease liability - provision for onerous lease.

#### Note 23 - Usable Reserves

Movements in Brent's usable reserves are detailed in the Movement in Reserves Statement and Note 8 to the accounts.

## Note 24 - Unusable Reserves – Summary

| 31 March<br>2009 | 31 March<br>2010 |  | 31 March<br>2011 |
|------------------|------------------|--|------------------|
| £'000            | £'000            |  | £'000            |
| 53,275           | 137,385          | Revaluation Reserve                              | 140,909          |
| 0                | 0                | Available for Sale Financial Instruments Reserve | 0                |
| 676,135          | 660,133          | Capital Adjustment Account                       | 431,146          |
| (43,037)         | (36,316)         | Financial Instruments Adjustment Account         | (33,964)         |
| 1,250            | 1,250            | Deferred Capital Receipts Reserve                | 1,250            |
| (478,870)        | (673,880)        | Pensions Reserve                                 | (581,680)        |
| 0                | 0                | Collection Fund Adjustment Account               | 0                |
| 0                | 0                | Unequal Pay Back Pay Account                     | 0                |
| (11,376)         | (12,331)         | Accumulated Absences Account                     | (9 <i>,</i> 589) |
|                  |                  |  |                  |
| 197,377          | 76,241           | Total Unusable Reserves                          | (51,928)         |

#### Note 24 - Unusable Reserves - Movements in year

## **Revaluation Reserve**

| 2009/10<br>£'000 |  | 2010/11<br>£'000 |
|------------------|--|------------------|
| 53,276           | Balance at 1 April   | 137,385          |
| 91,449           | Upward revaluation of assets   | 8,869            |
| (3,280)          | Downward revaluation of assets and impairment losses not charged to the surplus/deficit on the Provision of Services   | (340)            |
| 88,169           | Surplus or deficit on revaluation of non-current assets not posted to the surplus/deficit on the Provision of Services | 8,529            |
|                  | Difference between fair value depreciation and historical cost   |                  |
| (3,951)          | depreciation   | (3,487)          |
| (109)            | Accumulated gains on assets sold or scrapped   | (1,518)          |
| (4,060)          | Amount written off to the Capital Adjustment Account   | (5,005)          |
| 137,385          | Balance at 31 March  | 140,909          |

## **Capital Adjustment Account**

| 2009/10<br>£'000 |  | 2010/11<br>£'000 |
|------------------|--|------------------|
| 676,134          | Balance at 1 April   | 660,133          |
|                  | Reversal of items relating to capital expenditure debited or<br>credited to the Comprehensive Income and Expenditure<br>Statement:                       |                  |
| (31,553)         | Charges for depreciation and impairment of non-current assets  | (33,602)         |
| (63,672)         | Revaluation losses on Property, Plant and Equipment  | (236,516)        |
| 0                | Amortisation of intangible assets  | (378)            |
| (10,570)         | Revenue expenditure funded from capital under statute  | (8,841)          |
| (14,827)         | Amounts of non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement | (42,475)         |
| (120,622)        |  | (321,812)        |
| 4,060            | Adjusting amounts written out of the Revaluation Reserve   | 5,005            |
| (116,562)        | Net written out amount of the cost of non-current assets consumed in the year  | (316,807)        |
|                  | Capital Financing applied in the year:   |                  |
| 14,779           | Use of the Capital Receipts Reserve to finance new capital expenditure   | 7,777            |
| 8,814            | Use of the Major Repairs Reserve to finance new capital expenditure  | 6,561            |
| 47,568           | Capital grants and contributions credited to the Comprehensive<br>Income and Expenditure Statement that have been applied to<br>capital financing        | 57,348           |
| 0                | Application of grants to capital financing from the Capital Grants<br>Unapplied Account  | 0                |
| 11,661           | Statutory provision for the financing of capital investment charged against the General Fund and HRA balances  | 11,911           |
| 40.400           | Capital expenditure charged against the General Fund and HRA   | 4 70 4           |
| 18,189           | balances   | 4,724            |
| 101,011          |  | 88,321           |
| (450)            | Movements in the market value of Investment Properties debited or credited to the Comprehensive Income and Expenditure Statement                         | (501)            |
| 0                | Movement in the Donated Assets Account credited to the<br>Comprehensive Income and Expenditure Statement   | 0                |
| 660,133          | Balance at 31 March  | 431,146          |

# Financial Instruments Adjustment Account

| 2009/10<br>£'000 |   | 2010/11<br>£'000          |
|------------------|---|---------------------------|
| (43,037)         | Balance at 1 April  | (36,316)                  |
| 5,465<br>1,256   | Premiums incurred in the year and charged to the<br>Comprehensive Income and Expenditure Statement<br>Proportion of premiums incurred in previous financial years to<br>be charged against the General Fund Balance in accordance with<br>statutory requirements<br>Impairment of deposits with Icelandic Banks | (5,033)<br>5,486<br>1,899 |
| (36,316)         | Balance at 31 March   | (33,964)                  |

# **Pensions Reserve**

| 2009/10<br>£'000 |  | 2010/11<br>£'000 |
|------------------|--|------------------|
| (478,870)        | Balance at 1 April   | (673,880)        |
| (176,330)        | Actuarial gains or losses on pensions assets and liabilities   | (12,520)         |
| (49,840)         | Reversal of items relating to retirement benefits debited or<br>credited to the surplus or deficit on the Provision of Services in<br>the Comprehensive Income and Expenditure Statement | 73,270           |
| 31,160           | Employer's pensions contributions and direct payments to pensioners payable in the year  | 31,450           |
| (673,880)        | Balance at 31 March  | (581,680)        |

# **Deferred Capital Receipts Reserve**

| 2009/1 | 10 |
|--------|----|
|--------|----|

| 2009/10<br>£'000 |   | 2010/11<br>£'000 |
|------------------|---|------------------|
| 1,250            | Balance at 1 April  | 1,250            |
| 0<br>0           | Transfer of Deferred sale proceeds credited as part of the<br>gain/loss on disposal to the Comprehensive Income and<br>Expenditure Statement<br>Transfer to the Capital Receipts Reserve upon receipt of cash |                  |
| 1,250            | Balance at 31 March   | 1,250            |

## **Accumulated Absences Account**

| 2009/10<br>£'000 |  | 2010/11<br>£'000 |
|------------------|--|------------------|
| (11,376)         | Balance at 1 April   | (12,331)         |
| 11,376           | Settlement or cancellation of accrual made at the end of the preceding year  | 12,331           |
| (12,331)         | Amounts accrued at the end of the current year   | (9,589)          |
| (955)            | Amount by which officer remuneration charged to the<br>Comprehensive Income and Expenditure Statement on an accruals<br>basis is different from remuneration chargeable in the year in<br>accordance with statutory requirements | 2,742            |
| (12,331)         | Balance at 31 March  | (9,589)          |

# Note 25 - Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

| 2009/10<br>£'000 |                   | 2010/11<br>£'000 |
|------------------|-------------------|------------------|
| 2,184            | Interest received | 2,344            |
| (29,824)         | Interest paid     | (29,282)         |

# Note 26 -Cash Flow Statement - Investing Activities

| 2009/10<br>£'000    |  | 2010/11<br>£'000    |
|---------------------|--|---------------------|
| (103,048)<br>23,247 | Purchase of property, plant and equipment, investment property<br>and intangible assets<br>Net decrease in short-term and long-term investments<br>Other payments for investing activities | (110,877)<br>22,779 |
| 15,751<br>47,690    | Proceeds from the sale of property, plant and equipment,<br>investment property and intangible assets<br>Capital grants received   | 21,006<br>72,733    |
| (16,360)            | Net cash flows from investing activities   | 5,641               |

#### Note 27 - Cash Flow Statement - Financing Activities

accounting policies used in the financial statements.

| 2009/10 |  | 2010/11 |
|---------|--|---------|
| £'000   |  | £'000   |
| (7,426) | Net decrease in short-term and long-term borrowing | (4,099) |
| (718)   | Cashflows relating to PFI schemes                  | (983)   |
| (8,144) | Net cash flows from financing activities           | (5,082) |

# Note 28.-Amounts Reported for Resource Allocation Decisions / Directorate Income and Expenditure

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the *Best Value Accounting Code of Practice*. However, decisions about resource allocation are taken by the Authority's Executive on the basis of budget reports analysed across departments. These reports are prepared on a different basis from the

In particular:

- no charges are made in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement)
- the cost of retirement benefits is based on cash flows (payment of employer's pensions contributions) rather than current service cost of benefits accrued in the year
- expenditure on some support services is budgeted for centrally and not charged to departments.

#### Note 28 - Directorate Income and Expenditure

|  | Children and | Environment and<br>Neighbourhood | Housing and<br>Community | Housing and<br>Community |               |           |
|--|--------------|----------------------------------|--------------------------|--------------------------|---------------|-----------|
| 2010/11                                | Families     | Services                         | Care - Housing           | Care - Adults            | Central Units | Total     |
|  | £'000        | £'000                            | £'000                    | £'000                    | £'000         | £'000     |
| Fees, charges and other service income | (74,873)     | (28,843)                         | (14,009)                 | (12,770)                 | (43,828)      | (174,323) |
| Government grants and Contributions    | (292,693)    | (3,475)                          | (9,908)                  | (12,506)                 | (341,244)     | (659,826) |
|  |              |                                  |                          |                          |               |           |
| Total Income                           | (367,566)    | (32,318)                         | (23,917)                 | (25,276)                 | (385,072)     | (834,149) |
|  |              |                                  |                          |                          |               |           |
| Employee expenses                      | 237,693      | 27,217                           | 8,356                    | 21,763                   | 36,184        | 331,213   |
| Other service expenses                 | 131,439      | 43,492                           | 35,991                   | 93,471                   | 365,554       | 669,947   |
| Support service recharges              | 58,315       | 6,430                            | 3,537                    | 1,599                    | 12,219        | 82,100    |
|  |              |                                  |                          |                          |               |           |
| Total Expenditure                      | 427,447      | 77,139                           | 47,884                   | 116,833                  | 413,957       | 1,083,260 |
| Net Expenditure                        | 59,881       | 44,821                           | 23,967                   | 91,557                   | 28,885        | 249,111   |

| 2009/10 Comparative Figures            | Children and<br>Families<br>£'000 | Environment and<br>Culture<br>£'000 | Housing and<br>Community<br>Care - Housing<br>£'000 | Housing and<br>Community<br>Care - Adults<br>£'000 | Central Units<br>£'000 | Total<br>£'000 |
|--|-----------------------------------|-------------------------------------|---|--|------------------------|----------------|
| Fees, charges and other service income | (68,539)                          | (35,055)                            | (27,437)  | (25,810)   | (72,530)               | (229,371)      |
| Government grants                      | (265,371)                         | (2,911)                             | (24,523)  | (1,551)  | (289,864)              | (584,220)      |
| Total Income                           | (333,910)                         | (37,966)                            | (51,960)  | (27,361)   | (362,394)              | (813,591)      |
| Employee expenses                      | 238,516                           | 30,061                              | 9,597   | 23,526   | 37,940                 | 339,640        |
| Other service expenses                 | 118,854                           | 48,382                              | 53,018  | 89,939   | 336,933                | 647,126        |
| Support service recharges              | 36,774                            | 7,668                               | 2,649   | 4,301  | 13,367                 | 64,759         |
| Total Expenditure                      | 394,144                           | 86,111                              | 65,264  | 117,766  | 388,240                | 1,051,525      |
| Net Expenditure                        | 60,234                            | 48,145                              | 13,304  | 90,405   | 25,846                 | 237,934        |

| Reconciliation to the Comprehensive Income and Expenditure Statements |
|---|
|   |

| 2009/10<br>£'000<br>237,934 | Net expenditure in the Directorate analysis   | 2010/11<br>£'000<br>249,111 |
|-----------------------------|---|-----------------------------|
| (8,674)                     | Net expenditure of services and support services not included in the analysis   | (9,939)                     |
| 56,335                      | Amounts in the Comprehensive Income and Expenditure<br>Statement not reported to management in the analysis<br>Amounts included in the analysis not included in the<br>Comprehensive Income and Expenditure Statement | 139,143<br>280              |
| 285,854                     | Cost of Services in Comprehensive Income and<br>Expenditure Statement   | 378,595                     |

# **Reconciliation to Subjective Analysis**

| 2010/11  | Directorate<br>Analysis<br>£'000                 | Services<br>and<br>support<br>services<br>not in<br>analysis<br>£'000 | Amounts not<br>reported to<br>management<br>for decision<br>making<br>£'000 | Amounts<br>not included<br>in Income &<br>Expenditure<br>£'000 | Allocation<br>of<br>Recharges<br>£'000 | Cost of<br>Services<br>£'000   | Corporate<br>Amounts<br>£'000                               | Total<br>£'000  |
|--|--|---|---|--|--|--|---|---|
| Fees, charges and other income   | (174,323)  | (5,351)   | (48,186)  |  |  | (227,860)  |   | (227,860)   |
| Surplus or deficit on associates and joint ventures Interest and investment income   |  |   |   |  |  | 0  | (973)   | 0<br>(973)  |
| Income from council tax  |  |   |   |  |  | 0  | (100,982)   | (100,982)   |
| Government grants and contributions  | (659,826)  | (4,588)   | (10,670)  |  |  | (675,084)  | (263,679)   | (938,763)   |
| Total Income   | (834,149)  | (9,939)   | (58,856)  | 0  | 0                                      | (902,944)  | (365,634)   | (1,268,578)   |
| Employee expenses<br>Other service expenses<br>Support service recharges<br>Depreciation, amortisation and impairment<br>Interest payments<br>Precepts and levies<br>Payments to Housing capital receipts pool<br>Gain or loss on disposal of fixed assets<br><b>Total expenditure</b> | 331,213<br>669,947<br>82,100<br><b>1,083,260</b> | 0   | 8,686<br>161,424<br>3,437<br>24,452<br><b>197,999</b>                       | 280<br>280   | 0                                      | 339,899<br>831,651<br>85,537<br>24,452<br>0<br>0<br>0<br>0<br>0<br>0<br><b>1,281,539</b> | (781)<br>64,793<br>10,265<br>669<br>21,469<br><b>96,415</b> | 339,899<br>830,870<br>85,537<br>24,452<br>64,793<br>10,265<br>669<br>21,469<br><b>1,377,954</b> |
| Surplus or deficit on the provision of services  | 249,111  | (9,939)   | 139,143   | 280  | 0                                      | 378,595  | (269,219)   | 109,376   |

# Reconciliation to Subjective Analysis (Continued)

| 2009/10 comparative figures  | Directorate<br>Analysis<br>£'000 | Services<br>and<br>support<br>services<br>not in<br>analysis<br>£'000 | Amounts not<br>reported to<br>management<br>for decision<br>making<br>£'000 | Amounts<br>not included<br>in Income &<br>Expenditure<br>£'000 | Allocation<br>of<br>Recharges<br>£'000 | Cost of<br>Services<br>£'000 | Corporate<br>Amounts<br>£'000 | Total<br>£'000               |
|--|----------------------------------|---|---|--|--|------------------------------|-------------------------------|------------------------------|
| Fees, charges and other income   | (229,371)                        | (3,187)   | (56,425)  |  |  | (288,983)                    |                               | (288,983)                    |
| Surplus or deficit on associates and joint ventures  |                                  |   |   |  |  | 0                            |                               | 0                            |
| Interest and investment income   |                                  |   |   |  |  | 0                            | (3,772)                       | (3,772)                      |
| Income from council tax  |                                  |   |   |  |  | 0                            | (99,741)                      | (99,741)                     |
| Government grants and contributions  | (584,220)                        | (5,487)   | (24,887)  |  |  | (614,594)                    | (230,849)                     | (845,443)                    |
| Total Income   | (813,591)                        | (8,674)   | (81,312)  | 0  | 0                                      | (903,577)                    | (334,362)                     | (1,237,939)                  |
| Employee expenses<br>Other service expenses<br>Support service recharges<br>Depreciation, amortisation and | 339,640<br>647,126<br>64,759     |   | 9,108<br>37,761<br>2,356  | 259  |  | 348,748<br>685,146<br>67,115 | (259)                         | 348,748<br>684,887<br>67,115 |
| impairment   |                                  |   | 88,422  |  |  | 88,422                       |                               | 88,422                       |
| Interest payments  |                                  |   |   |  |  | 0                            | 65,564                        | 65,564                       |
| Precepts and levies<br>Payments to Housing capital receipts  |                                  |   |   |  |  | 0                            | 9,280                         | 9,280                        |
| pool   |                                  |   |   |  |  | 0                            | 667                           | 667                          |
| Gain or loss on disposal of fixed assets   |                                  |   |   |  |  | 0                            | (761)                         | (761)                        |
| Total expenditure  | 1,051,525                        | 0   | 137,647   | 259  | 0                                      | 1,189,431                    | 74,491                        | 1,263,922                    |
| Surplus or deficit on the provision of services  | 237,934                          | (8,674)   | 56,335  | 259  | 0                                      | 285,854                      | (259,871)                     | 25,983                       |

# Note 29 – Acquired and Discontinued Operations

This note is not required.

# Note 30 - Trading Operations Accounts

|   | 2009/10<br>£'000 | 2010/11<br>£'000 |
|---|------------------|------------------|
| Trading Operation A - Brent Transport Services                              |                  |                  |
| Turnover  | (5,938)          | (6,723)          |
| Expenditure   | 5,979            | 6,165            |
| (Surplus)/Deficit   | 41               | (558)            |
| Trading Operation B - Grounds Maintenance                                   |                  |                  |
| Turnover  | (574)            | (171)            |
| Expenditure   | 413              | 351              |
| (Surplus)/Deficit   | (161)            | 180              |
| Trading Operation Finance (no longer trading)                               |                  |                  |
| Turnover  | (329)            |                  |
| Expenditure   | 271              |                  |
| (Surplus)/Deficit   | (58)             | 0                |
| Trading Operation Lead Tenants (no longer trading)                          |                  |                  |
| Turnover  | (7,070)          |                  |
| Expenditure   | 6,890            |                  |
| (Surplus)/Deficit   | (180)            | 0                |
| Net (surplus)/deficit on trading operations                                 | (358)            | (378)            |
|   |                  |                  |
| Net (surplus)/deficit on trading operations                                 | (358)            | (378)            |
| Services to the public included in the Expenditure of Continuing Operations |                  |                  |
| Support services recharged to Expenditure of Continuing<br>Operations       | 99               | 98               |
| Net (surplus) credited to Other Operating Expenditure                       | (259)            | (280)            |

#### Note 31 – Agency Services

This note is not required.

## Note 32 – Road Charging Schemes Under the Transport Act 2000 ( or Transport ( Scotland ) Act 2001 )

This note is not required.

#### Note 33: Pooled Budgets

The Council entered into partnership agreements under Section 31 of the Health Act 1999 with Brent NHS Trust for pooled budget arrangements of the Senior Management Teams and related expenditure of the Learning Disability Partnership Board and the Integrated Community Equipment Service Partnership Board. Any overspends will be funded equally by both partners according to the agreement. The London Borough of Brent is the host partner for Learning Disabilities and Occupational Therapy equipment. There is also a Section 31 arrangement with the Central and North West London NHS Foundation Trust (CNWLNFT) which is the host partner for Mental Health.

The Partnerships' income and expenditure for 2010/11 was:

|                                    | Learning<br>Disabilities | Mental<br>Health | Occupational<br>Therapy |
|------------------------------------|--------------------------|------------------|-------------------------|
|                                    | £'000                    | £'000            | £'000                   |
| Funding: London Borough of Brent   | (91)                     | (498)            | (715)                   |
| Brent NHS Trust                    | (113)                    | -                | (715)                   |
| CNWLNFT                            | -                        | (1,312)          | -                       |
| Total Funding                      | (204)                    | (1,810)          | (1,430)                 |
| Expenditure                        | 204                      | 1,798            | 1,374                   |
| Net Overspend/(Underspend)         | -                        | (12)             | (56)                    |
| 2009/10 Net Overspend/(Underspend) | 3                        | 18               | 109                     |

#### Note 34 - Members Allowances

Total payments including National Insurance costs in 2010/11 were £940,000 (£906,000 in 2009/10). The scheme for Members' allowances and amounts paid to each Member under the scheme are publicly available.

#### Note 35 - Senior Employees' Remuneration

Senior employees are Brent's Chief Executive and his direct reports (other than administration staff). This includes statutory chief officers.

|   |      |  |   | 2009/10   |  |   |     |  |   | 2010/11   |  |   |
|---|------|--|---|---|--|---|-----|--|---|---|--|---|
| Postholder  | Note | Salary<br>(including<br>fees and<br>allowances)<br>£ | Compen-<br>sation for<br>loss of<br>office<br>£ | Total<br>remuneration<br>excluding<br>pension<br>contributions<br>£ | Employers<br>pension<br>contributions<br>£ | Total<br>remuneration<br>including<br>pension<br>contributions<br>£ |     | Salary<br>(including<br>fees and<br>allowances)<br>£ | Compen-<br>sation for<br>loss of<br>office<br>£ | Total<br>remuneration<br>excluding<br>pension<br>contributions<br>£ | Employers<br>pension<br>contributions<br>£ | Total<br>remuneration<br>including<br>pension<br>contributions<br>£ |
| Chief Executive – G   |      |  |   |   |  |   | ] [ |  |   |   |  |   |
| Daniel<br>Director of   | 1    | 205,077  | -   | 205,077   | 28,793                                     | 233,870   |     | 203,853  | -   | 203,853   | 28,793                                     | 232,646   |
| Director of<br>Environment & Culture<br>(until 15.9.10)<br>Director of<br>Environment & | 2    | 140,508  | -   | 140,508   | 20,795                                     | 161,303   |     | 107,951  | 111,155   | 219,106   | 11,236                                     | 230,342   |
| Neighbourhood<br>Services (from 18.9.10)<br>Director of Housing &                       | 2    |  |   |   |  |   |     | 54,013   |   | 54,013  | 7,994                                      | 62,007  |
| Community Care  |      | 140,508  | -   | 140,508   | 20,795                                     | 161,303   |     | 140,508  | -   | 140,508   | 20,795                                     | 161,303   |
| Director of Children &<br>Families (until 6.9.10)<br>Director of Children &             | 3    | 140,508  | -   | 140,508   | 20,795                                     | 161,303   |     | 60,887   | -   | 60,887  | 9,011                                      | 69,898  |
| Families (from 20.9.10)   | 3    |  |   |   |  |   |     | 63,079   | -   | 63,079  | 9,336                                      | 72,415  |
| Director of Finance &<br>Corporate Resources<br>(until 13.9.10)                         | 4    | 140,508  | -   | 140,508   | 20,795                                     | 161,303   |     | 75,164   |   | 75,164  | 11,124                                     | 86,288  |
| Director of Finance &<br>Corporate Services<br>(from 23.9.10)                           | 4    |  |   |   |  |   |     | 67,732   |   | 67,732  | 10,024                                     | 77,756  |

|   | 2009/10 |  |   |   |  |   |   |  |   | 2010/11   |  |   |
|---|---------|--|---|---|--|---|---|--|---|---|--|---|
| Postholder  | Note    | Salary<br>(including<br>fees and<br>allowances)<br>£ | Compen-<br>sation for<br>loss of<br>office<br>£ | Total<br>remuneration<br>excluding<br>pension<br>contributions<br>£ | Employers<br>pension<br>contributions<br>£ | Total<br>remuneration<br>including<br>pension<br>contributions<br>£ |   | Salary<br>(including<br>fees and<br>allowances)<br>£ | Compen-<br>sation for<br>loss of<br>office<br>£ | Total<br>remuneration<br>excluding<br>pension<br>contributions<br>£ | Employers<br>pension<br>contributions<br>£ | Total<br>remuneration<br>including<br>pension<br>contributions<br>£ |
| Director of Strategy,<br>Partnerships and<br>Improvement (formerly<br>Director of Policy &<br>Regeneration) |         | 140,508  | _   | 140,508   | 20,795                                     | 161,303   |   | 140,508  | _   | 140,508   | 20,795                                     | 161,303   |
| Director of Business<br>Transformation (until<br>11.08.10)  | 5       | 130,471  | -   | 130,471   | 19,310                                     | 149,781   |   | 95,536   | -   | 95,536  | 14,139                                     | 109,675   |
| Director of Customer &<br>Community Engagement<br>(formerly Director of<br>Communications and<br>Diversity) | 6       | 126,008  | -   | 126,008   | 18,649                                     | 144,657   |   | 108,084  | -   | 108,084   | 15,996                                     | 124,080   |
| Borough Solicitor (until 29.1.10)   | 7       | 91,726   | -   | 91,726  | 13,575                                     | 105,301   |   |  |   |   |  |   |
| Director of Legal and<br>Procurement (from<br>4.5.10)   | 7       |  |   |   |  |   |   | 90,840   | -   | 90,840  | 13,444                                     | 104,284   |
| Director of Regeneration<br>and Major Projects (from<br>18.9.10)  | 8       |  |   |   |  |   |   | 54,013   |   | 54,013  | 7,994                                      | 62,007  |
| Total   |         | 1,255,822  | 0   | 1,255,822   | 184,303                                    | 1,440,125   | ] | 1,262,168  | 111,155   | 1,373,323   | 180,683                                    | 1,554,006   |

- Note 1: The Chief Executive's salary in 2010/11 included £7,975 for his duties as returning officer for the General and Council elections paid by the Government plus £947 for a Council by-election as well as £381 for travel mileage. The Chief Executive's salary in 2009/10 includes £9,410 for acting as returning officer for the European elections paid by the Government and £862 for returning officer duties in the Council by-election paid by the Council as well as £255 for travel mileage. The Chief Executive's salary, excluding returning officer duties and travel mileage, was £194,550 in 2010/11 and 2009/10.
- Note 2: The former Director of Environment and Culture left on 15.9.10. His annualised salary was £140,508. The Director of Environment and Neighbourhood Services had an annualised salary of £118,893 in 2010/11.
- Note 3: The former Director of Children and Families worked until 6.9.10. His annualised salary was £140,508. The current Director's annualised salary was £118,893 in 2010/11.
- Note 4: The former Director of Finance and Corporate Resources left on 13.10.10. His annualised salary was £140,508. The department was renamed Finance and Corporate Services and the new Director started on 23.9.10. His annualised salary was £129,699 in 2010/11.
- Note 5: The Director of Business Transformation left on 11.8.09. His annualised salary for 2010/11 was £135,105. His areas of responsibility went to other Directors.
- Note 6: The Director of Customer and Community Engagement's salary in 2009/10 included a backdated pay award.
- Note 7: After the Borough Solicitor left the Council the duties were undertaken by an interim appointment. Brent paid £24,945 for these interim services for this post in 2009/10. The annualised salary of the Borough Solicitor was £108,084 in 2009/10. Brent paid £18,441 for interim services in 2010/11. This included an introduction fee when the interim officer was appointed to the post of Director of Legal and Procurement on a permanent basis.
- Note 8: The post of Director of Regeneration and Major Projects was created after a reorganisation in 2010/11. The annualised salary was £118,893.

# Note 35 - Officers' Remuneration

The number of employees whose remuneration in 2010/11 and 2009/10, excluding employer's pension contributions, was £50,000 or more in bands of £5,000 were:-

|                       |                  | 2010/11  |       |       | 2009/10  |       |
|-----------------------|------------------|----------|-------|-------|----------|-------|
| Remuneration band £'s | Schools<br>Staff | Officers | Total | Staff | Officers | Total |
| 50,000 - 54,999       | 268              | 75       | 343   | 233   | 71       | 304   |
| 55,000 - 59,999       | 114              | 43       | 157   | 76    | 39       | 115   |
| 60,000 - 64,999       | 65               | 19       | 84    | 55    | 25       | 80    |
| 65,000 - 69,999       | 39               | 31       | 70    | 38    | 33       | 71    |
| 70,000 - 74,999       | 27               | 6        | 33    | 17    | 5        | 22    |
| 75,000 - 79,999       | 13               | 6        | 19    | 19    | 4        | 23    |
| 80,000 - 84,999       | 15               | 5        | 20    | 10    | 1        | 11    |
| 85,000 - 89,999       | 8                | 10       | 18    | 6     | 11       | 17    |
| 90,000 - 94,999       | 5                | 4        | 9     | 3     | 2        | 5     |
| 95,000 - 99,999       | 2                | 3        | 5     | 3     | 2        | 5     |
| 100,000 - 104,999     | 5                | 6        | 11    | 5     | 5        | 10    |
| 105,000 - 109,999     | 3                | 6        | 9     | 2     | 6        | 8     |
| 110,000 - 114,999     | 3                | 2        | 5     | 1     | 0        | 1     |
| 115,000 - 119,999     | 0                | 1        | 1     | 1     | 0        | 1     |
| 120,000 - 124,999     | 1                | 1        | 2     | 0     | 0        | 0     |
| 125,000 - 129,999     | 1                | 0        | 1     | 1     | 1        | 2     |
| 130,000 - 134,999     | 0                | 1        | 1     | 0     | 1        | 1     |
| 135,000 - 139,999     | 1                | 0        | 1     | 0     | 0        | 0     |
| 140,000 - 144,999     | 0                | 2        | 2     | 0     | 5        | 5     |
| 190,000 - 194,999     | 0                | 1        | 1     | 0     | 1        | 1     |
| 215,000 - 219,999     | 0                | 1        | 1     | 0     | 0        | 0     |
|                       |                  |          |       |       |          |       |
| Total                 | 570              | 223      | 793   | 470   | 212      | 682   |

The table above includes senior employees. Further details concerning senior employees are shown in a separate note.

Bands over £145,000 are not shown above where there are no staff who earn within particular bands of £5,000.

#### Note 36 - External Audit Costs

|  | 2009/10<br>£'000 | 2010/11<br>£'000 |
|--|------------------|------------------|
| Fees payable to the Audit Commission with regard to external<br>audit services carried out for the year<br>Fees payable to the Audit Commission in respect of statutory<br>inspections | 470<br>20        | 461              |
| Fees payable to the Audit Commission for the certification of grant claims and returns for the year  | 100              | 78               |
| Fees payable in respect of other services provide by the Audit<br>Commission during the year   | 0                |                  |
| Total  | 590              | 539              |

#### Note 37 - Deployment of Dedicated Schools Grant

The Council's expenditure on schools is funded by grant monies provided by the Department for Children, Schools and Families (DCSF), the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget. The Schools Budget includes elements for a restricted range of services provided on an authority-wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each school. Over and underspends on the two elements are required to be accounted for separately. The Council is able to supplement the Schools Budget from its own resource.

Details of the deployment of DSG receivable in 2010/11 are as follows:

|   | Schools Budget Funded by<br>Dedicated Schools Grant |                |               |  |  |
|---|---|----------------|---------------|--|--|
|   | Central Individual<br>Schools                       |                |               |  |  |
|   | Expenditure<br>£000                                 | Budget<br>£000 | Total<br>£000 |  |  |
| Original grant allocation to Schools Budget for the current |   |                |               |  |  |
| year in the authority's budget                              | 22,774  | 176,160        | 198,934       |  |  |
| Adjustment to finalised grant allocation                    | -   | -              | -             |  |  |
| DSG receivable for the year                                 | 22,774  | 176,160        | 198,934       |  |  |
| Actual expenditure for the year                             | 25,535  | 176,160        | 201,695       |  |  |
| (Over)/underspend for the year                              | (2,761)   | -              | (2,761)       |  |  |
| Brought Forward from 2009/10                                | (2,977)   | -              | (2,977)       |  |  |
| (Over)/underspend carried forward to 2011/12                | (5,738)   | -              | (5,738)       |  |  |

# Note 38 - Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement:

| income and experior une statement.                 | 2010/11<br>£'000 | 2009/10<br>£'000 |
|--|------------------|------------------|
| Credited to Taxation and Non Specific Grant Income |                  |                  |
| <u>Grants:</u>                                     |                  |                  |
| ASC Single capital pot                             | 311              | 0                |
| Basic Safety Needs                                 | 14,766           | 0                |
| Big Lottery Fund                                   | 206              | 1,296            |
| City Learning Centres                              | 300              | 300              |
| Co-Location  | 609              | 0                |
| Cooking in the classroom                           | 300              | 645              |
| Devolved Formula                                   | 1,910            | 6,273            |
| Extended Schools                                   | 127              | 538              |
| Fair Playbuilder                                   | 276              | 429              |
| Football Foundation                                | 0                | 360              |
| Framework Academies                                | 16,920           | 17,034           |
| Growth Fund Housing                                | 1,457            | 2,663            |
| Harnessing Technology                              | 470              | 869              |
| LAA spend to save                                  | 0                | 1,817            |
| Loft Conversion Grant                              | 400              | 0                |
| LSC BACES  | 0                | 604              |
| Modernisation                                      | 0                | 3,571            |
| My Place   | 276              | 0                |
| Place of change                                    | 0                | 500              |
| Primary Capital Programme                          | 7,033            | 4,655            |
| SKNDC  | 2,219            | 2,000            |
| Socialcare   | 0                | 311              |
| Surestart  | 3,285            | 2,345            |
| TCF 14-19 Diploma SEN                              | 5,342            | 2,000            |
| TCF Kitchens                                       | 746              | 746              |
| Transport for London                               | 4,154            | 5,643            |
| Other Grants                                       | 697              | 751              |
| Contributions:                                     |                  |                  |
| Partner Contributions                              | 443              | 3,900            |
| GF Revenue Contributions                           | 0                | 6,025            |
| Schools  | 1,075            | 1,089            |
| HRA  | 4,541            | 5,756            |
| S106   | 2,645            | 2,022            |
| Capital Funding Reserve                            | 1,425            | 0                |
| Telecom Reserve                                    | 527              | 0                |
| Other Contributions                                | 272              | 190              |
| Total  | 72,732           | 74,332           |

|   | 2010/11<br>£'000 | 2009/10<br>£'000 |
|---|------------------|------------------|
| Credited to Services  |                  |                  |
| Adult and Community Learning from Learning and Skills Council (LSC) | 0                | 1,961            |
| AIDS Support  | 377              | 248              |
| Aiming High Disabled Child  | 251              | 60               |
| Asylum Seekers  | 0                | 1,857            |
| BACES - SFA (ASL)   | 1,733            | 0                |
| BACES - SFA (Learners - Participation)                              | 2,511            | 0                |
| Council Tax Benefit   | 34,665           | 32,545           |
| Crime and Disorder Reduction Partnerships                           | 0                | 281              |
| Dedicated Schools Grant (DSG)                                       | 198,934          | 189,555          |
| Diploma Grants 14-19 Olds   | 218              | 346              |
| Discretionary Housing Payments                                      | 226              | 236              |
| Homelessness Strategy Grant   | 806              | 1,157            |
| Housing Benefit and Council Tax Benefit Administration              | 4,028            | 12,960           |
| Housing Non HRA PFI   | 2,789            | 0                |
| Housing Planning Delivery Grant                                     | 0                | 337              |
| Housing Subsidy   | 6,018            |                  |
| Jewish Free School  | 884              | 0                |
| LDA Childcare Affordability Grant (CAP09)                           | 475              | 0                |
| Local Area Agreements (LAA) Reward Grant or Local Public Service    |                  |                  |
| Agreement (LPSA) Performance Reward Grant                           | 0                | 1,817            |
| Local Authority Business Growth Incentive (LABGI) scheme            | 0                | 383              |
| London Pay Addition   | 1,028            | 735              |
| Magistrates - Ministry of Justice                                   | 0                | 472              |
| Mandatory Rent Allowances: subsidy                                  | 261,395          | 223,611          |
| Mandatory Rent Rebates outside HRA: subsidy                         | 10,994           | 10,348           |
| Mental Health Supporting People Team                                | 472              | 0                |
| New Deal for Communities (NDC)                                      | 916              | 1,824            |
| Positive Activities for Young People                                | 0                | 233              |
| Preventing Homelessness   | 600              | 0                |
| Private Finance Initiative Public Lighting                          | 787              | 0                |
| Private Finance Initiative Willesden Sports Centre - PFI Reserve    | 1,242            | 0                |
| Rent Rebates Granted to HRA Tenants: subsidy                        | 28,320           | 28,347           |
| Schools Standards Grant   | 8,609            | 0                |
| Sixth forms funding from Learning and Skills Council (LSC)          | 23,386           | 24,538           |
| Social Care Reform  | 1,329            | 1,069            |
| Standards Fund (excluding elements now in ABG)                      | 27,673           | 25,522           |
| Supporting People Grant - Housing                                   | 0                | 12,807           |
| Sure Start, Early Years and Childcare Grant                         | 11,565           | 9,651            |
| Tackling Extremism  | 0                | 260              |
| The Private Finance Initiative (PFI)                                | 0                | 3,167            |
| Think Family Grant  | 474              | 409              |
| Training and Development Agency for Schools                         | 348              | 457              |
| Unaccompanied Asylum Seeking Children (UASC) Grant                  | 1,733            | 0                |
| Other Grants  | 2,335            | 2,513            |
| Total   | 637,121          | 589,706          |

# **Capital Grants Receipts in Advance**

The Council has received the following grant that is yet to be recognised as income due to the conditions attached to the grant. The balance at year end is:

|                                   | 31 March |
|-----------------------------------|----------|
|                                   | 2011     |
|                                   | £'000    |
| Aiming high for Disabled Children | 152      |

#### Note 39: Related Party Transactions

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council.

Central Government provides grant income for the council which is shown in the Cash Flow Statement and Note 38 to the Core Financial Statements.

Councillors and Chief Officers complete related party transactions forms each year. A number of voluntary organisations which received grants from the London Borough of Brent in 2010/11 have Brent Members as Directors, Trustees or employees. The following information has been obtained from Members' 2010/11 Declarations of Related Party Transactions:

|                                      | £'000 |
|--------------------------------------|-------|
| Brent Arts Council                   | 10    |
| Brent Association of Disabled People | 159   |
| Brent Irish Advisory Service         | 16    |
| Brent Refugee Forum                  | 26    |
| Elders Voice                         | 14    |
| Federation of Patidar Associations   | 10    |
| Iraqi Welfare Association            | 2     |
| Islamic Cultural Centre (Wembley)    | 5     |
| Kings Hall Community Centre          | 5     |

Further information is available from the Register of Members' Declarations of Interest.

London Borough of Brent Pension Fund - administrative support is provided to the Fund. UK equities are managed in-house. The Pension Fund's accounts are shown separately in this document. The Council charged the Pension Fund £1.141M for administering the fund in 2010/11 (£1.141M 2009/10).

Pooled Budgets - Details of partnerships with Brent tPCT and the North West London Mental Health Trust are shown in Note 33 to the Core Financial Statements.

Subsidiary Company - Brent has one subsidiary, Brent Housing Partnership (BHP) Limited. The Council paid a management fee to BHP of £8.758M in 2010/11 (£9M 2009/10). Further details are provided in the Group Accounts later in this document which combine Brent and BHP's accounts.

There were no provisions for bad debts relating to any of the transactions above.

## Note 40 - Capital Expenditure and Capital Financing

|   | 2009/10   | 2010/11   |
|---|-----------|-----------|
|   | £'000     | £'000     |
| Capital Investment                                    |           |           |
| Property, Plant and Equipment                         | 92,711    | 101,363   |
| Investment Properties                                 | 233       | 133       |
| Intangible Assets                                     | 824       | 1,161     |
| Assets Held for Sale                                  | 0         | 18        |
| Revenue Expenditure Funded from Capital under Statute | 10,569    | 8,841     |
| Total Expenditure                                     | 104,337   | 111,516   |
| Sources of Finance                                    |           |           |
| Capital Receipts                                      | (14,780)  | (7,777)   |
| Government Grants and other Contributions             | (62,791)  | (64,092)  |
| Direct revenue contributions                          | (11,781)  | (4,541)   |
| Borrowing   | (14,985)  | (35,106)  |
| Total Resources                                       | (104,337) | (111,516) |
|   |           |           |
| Net Balance   | 0         | 0         |
|   |           |           |
| Calculation of Capital Financing Requirement          |           |           |
| Fixed Assets  | 1,461,852 | 1,286,005 |
| Intangible Assets                                     | 1,894     | 2,676     |
| Longterm Debtors relating to Capital Transactions     | 0         | 0         |
| Investments treated as Capital Expenditure            | 0         | 0         |
|   |           |           |
| Revaluation Reserve                                   | (137,385) | (140,909) |
| Capital Adjustment Account                            | (660,133) | (431,146) |
| Deferred Income                                       | (8,478)   | (8,260)   |
|   |           |           |
| Capital Financing Requirement                         | 657,750   | 708,366   |

#### Note 41: Leases

# Authority as Lessee

#### **Finance Leases**

Brent Council leases some of its IT equipment and Vehicles under finance leases. The assets acquired are included in Plant, Property and Equipment in the balance sheet as part of Plant, Furniture, Vehicles and Equipment in the notes at the following net amounts:

|  | 31-Mar-10 | 31-Mar-11 |
|--|-----------|-----------|
|  | £'000     | £'000     |
| Plant, Furniture, Vehicles and Equipment | 4,620     | 2,928     |

The council is committed to making minimum payments comprising of repaying the outstanding liability for the capital purchase, and interest upon the outstanding liabilities. The minimum lease payments are made of the following amounts:

|                                       | 31-Mar-10 | 31-Mar-11 |
|---------------------------------------|-----------|-----------|
|                                       | £'000     | £'000     |
| Finance lease liabilities             |           |           |
| Current                               | 1,669     | 1,533     |
| Non-current                           | 4,104     | 2,467     |
| Finance costs payable in future years | 1,055     | 601       |
| Minimum lease payments                | 6,828     | 4,601     |

These minimum lease payments are payable over the following periods:

|   | Total Minimu | Total Minimum Lease |           | alue of<br>Lease<br>epayable<br>Lease<br>nts |
|---|--------------|---------------------|-----------|--|
|   | Payments     |                     | Repayable |  |
|   | 2010-11      | 2009-10             | 2010-11   | 2009-10                                      |
|   | £'000        | £'000               | £'000     | £'000  |
| Not Later than one year                     | 1,846        | 2,116               | 1,533     | 1669   |
| Later than one year and not later than five |              |                     |           |  |
| years                                       | 2,753        | 4,526               | 2,465     | 3922   |
| Later than five years                       | 2            | 186                 | 2         | 182  |
|   | 4,601        | 6,828               | 4,000     | 5,773  |

#### **Operating Leases**

Brent Council leases Land & Buildings, Office Equipment, vehicles, and telecommunications Equipment in order to provide its services.

The Future Minimum payments under these leases in future years are:

|   | 2009-10 | 2010-11 |
|---|---------|---------|
|   | £'000   | £'000   |
| Not later than one year                     | 3,981   | 3,066   |
| Later than one year and not later than five |         |         |
| years                                       | 8,131   | 6,708   |
| Later than five years                       | 7,983   | 7,296   |
|   | 20,095  | 17,070  |

The council sub-leases office accommodation and sports grounds. The future minimum sub lease payments to the council for these sub leases are:

|                                  | 2009-10 | 2010-11 |
|----------------------------------|---------|---------|
|                                  | £'000   | £'000   |
| Future Minimum Sublease Payments |         |         |
| Receivable                       | 3.980   | 5.034   |

The expenditure charged to Comprehensive Income and Expenditure Statement for these leases is detailed below:

|                                | 2009-10 | 2010-11 |
|--------------------------------|---------|---------|
|                                | £'000   | £'000   |
| Minimum Lease payments         | 4,892   | 4,796   |
| (Sublease payments receivable) | (107)   | (185)   |
|                                | 4,785   | 4,611   |

The council is required to disclose embedded leases in line with the principles of IFRIC 4. IFRIC 4 requires disclosure of the total payment required where payments cannot be separated in separate payments for services and for assets. Lease elements of contracts for Waste Services and Parking Enforcement have been separated and are disclosed above in the finance and operating lease sections.

The following payments are for an adult Social care contract where payments cannot be separated, so are disclosed separately:

|                        | 2009-10 | 2010-11 |
|------------------------|---------|---------|
|                        | £'000   | £'000   |
| Minimum Lease payments | 1,518   | 1,653   |

Future payments under this contract are:

|   | 2009-10 | 2010-11 |
|---|---------|---------|
|   | £'000   | £'000   |
| Not later than one year                     | 1,653   | 1,694   |
| Later than one year and not later than five |         |         |
| years                                       | 3,431   | 1,736   |
|   | 5,084   | 3,430   |

#### **Authority as Lessor**

#### **Finance Leases**

Brent Council leases Northwick golf course to a commercial operator on a finance lease with a remaining term of 93 years.

The authority has a gross investment in the property which is the present value of future lease payments receivable under the contract. The gross investment is made up of the following amounts:

|                           | 2009-10 | 2010-11 |
|---------------------------|---------|---------|
|                           | £'000   | £'000   |
| Finance lease debtor      |         |         |
| Current                   | 0       | 0       |
| Non Current               | 1,250   | 1,250   |
| Gross Investment in Lease | 1,250   | 1,250   |

The gross investment in the lease and the minimum lease payments will be received over the following periods:

|   | Gross Investment in the<br>Lease |         | Present Va<br>Minimum<br>Payme | Lease   |
|---|----------------------------------|---------|--------------------------------|---------|
|   | 2010-11                          | 2009-10 | 2010-11                        | 2009-10 |
|   | £'000                            | £'000   | £'000                          | £'000   |
| Not Later than one year                           | 0                                | 0       | 0                              | 0       |
| Later than one year and not later than five years | 0                                | 0       | 0                              | 0       |
| Later than five years                             | 1,249                            | 1,249   | 1,249                          | 1249    |
|   | 1,249                            | 1,249   | 1,249                          | 1,249   |

The council receives additional contingent rent based on the turnover of the golf course. In 2010-11, £12,153 contingent rent was receivable.

## **Operating Leases**

The council leases out a number of its properties both for commercial use and service provision. It also leases a small number of vehicles to Brent Housing Partnership.

Future minimum lease payments expected under these contracts are:

|  | 2009-10 | 2010-11 |
|--|---------|---------|
|  | £'000   | £'000   |
| Not later than one year<br>Later than one year and not later than five | 912     | 959     |
| years  | 2,696   | 2,078   |
| Later than five years  | 5,145   | 6,100   |
|  | 8,753   | 9,137   |

The council receives additional contingent rent for one of its properties based on the turnover of the lessee's business. In 2010-11, £37,273 contingent rent was receivable.

# NOTE 42: PRIVATE FINANCE INITIATIVE (PFI) AND SERVICE CONCESSIONS

The accounting rules that the council has to use for these PFI projects have changed this financial year to use International Finance Reporting Standards. IFRIC 12 sets out the detailed criteria for determining if a PFI is on balance sheet. A detailed assessment of the council's contract has been carried out, as a result of this assessment the PFI projects detailed below are accounted for as Service Concessions under IFRIC 12.

The council has entered into three PFI projects which have generated assets to be used by the council, these are:

- In 1998/99 a 20 year project to provide and maintain street lights throughout the Borough, legal title to these street lights transfers to Brent at the end of the contract. The contract pays for the maintenance and operation of the streetlights throughout the contract period.
- In 2006/07 a 25 year project to provide, operate and maintain a new sports centre and related facilities in Willesden; legal title to this sports centre transfers to Brent at the end of the contract.
- In 2008/09 the council entered into phase 1 of a 20 year project to provide and maintain social housing, and replacement residential facilities for people with learning disabilities. Phase 2 of this contract was signed in 2010-11 Legal title to the residential facilities for people with learning disabilities transfers to Brent. Brent controls the residual value of 158 units of the housing stock at the end of the contract by a combination of restrictions on the sale and use of the social housing built and guaranteed nomination rights to 158 of the properties built. The complexities of this contract are further detailed below.

In addition, IFRIC 12 and Code of Practice require the council to assess its other contracts to see if they are service concessions. The council has reviewed its contracts and identified the following agreements that meet the definition of a Service Concession:

- In 2005/06 a 32 year agreement was made to provide and maintain social housing within Stonebridge. Whether or not a block of flats or house paid for by this contract appears on Brent's balance sheet was determined by a tenant's vote at the start of the contract. The PFI operator manages and maintains these properties on behalf of Brent.
- In 2006/07 a 5 year agreement was made to refurbish a sports centre in Wembley. This Sports Centre is on balance sheet, and the value of these refurbishments is controlled by Brent Council when the contract ends.

The assets that have been recognised on the balance sheet funded by PFIs and service concessions are shown in Note 12 on Plant, Property, and Equipment. There is a further £1,978,828 prepayment recognised on the balance sheet.

These assets are funded by the following liabilities which are repaid over the course of the contract to recompense the PFI operator for the capital expenditure they have carried out.

|                                      | 2009-10  | 2010-11  |
|--------------------------------------|----------|----------|
|                                      | £'000    | £'000    |
| Balance outstanding at start of year | (22,706) | (23,569) |
| Payments during the year             | 718      | 983      |
| Additional liabilities               | (1,581)  | (12,319) |
| Balance outstanding at end of year   | (23,569) | (34,905) |

The following future payments are expected to be made on the PFIs and Service Concessions:

|                                | Payment<br>for | Reimbursement<br>of Capital |          |         |
|--------------------------------|----------------|-----------------------------|----------|---------|
|                                | Services       | Expenditure                 | Interest | Total   |
|                                | £'000          | £'000                       | £'000    | £'000   |
| Payable in 2011/12             | 2,658          | 2,283                       | 3,212    | 8,153   |
| Payable with two to five years | 11,669         | 10,161                      | 13,390   | 35,220  |
| Payable within 6 to 10 years   | 15,063         | 12,239                      | 12,670   | 39,973  |
| Payable within 11 to 15 years  | 9,461          | 13,693                      | 8,991    | 32,145  |
| Payable within 16 to 20 years  | 8,630          | 12,567                      | 4,194    | 25,392  |
| Payable within 21 to 25 years  | 2,927          | 9,132                       | 1,612    | 13,670  |
| Payable within 25 to 30 years  | 432            | 2,011                       | 76       | 2,518   |
| Total                          | 50,840         | 62,086                      | 44,145   | 157,071 |

Where a PFI asset is paid for by third party payments, the Statement of recommended practice 2010-11 requires recognition of deferred income, recognising the expected future third party payments. The following deferred income balance has been recognised in line with the Code of Practice:

|                                 | 2009-10 | 2010-11  |
|---------------------------------|---------|----------|
|                                 | £'000   | £'000    |
| Deferred Income opening balance | (7,132) | (6,877)  |
| Additions                       |         | (14,540) |
| Amortisation                    | 255     | 272      |
| Deferred Income closing balance | (6,877) | (21,145) |

Further details of the Housing and Adult Social Care PFI: assessed under IFRS this contract has three distinct elements:

1. Residential facilities for people with learning disabilities Legal title to 20 units residential facilities for people with learning disabilities transfers to Brent. This element of the PFI is accounted for using the service concession rules for IFRIC 12

2. Residential social housing with guaranteed nomination rights Brent controls the residual value of this Social Housing stock at the end of the contract by a combination of restrictions on the sale and use of the social housing built and nomination rights to some of the properties built. Brent will be granted at least 158 nomination rights. This element of the PFI is accounted for using the service concession rules for IFRIC 12.

3. Residential social housing without guaranteed nomination rights This residual stock after Brent is granted at least 158 nomination rights. This will be at most 206 units. These units can be sold by the PFI Operator to other Registered Social Landlords under the conditions of the contract. This element is therefore considered to be temporary housing stock, and is accounted for using the embedded lease rules for IFRIC 4.

The Assets and Liabilities for element 2 of the PFI have been calculated using the ratio of 158:364, which is the ratio of guaranteed nomination rights to total social housing properties.

The payments for element 3 are the residual payments once elements 2 and 3 are accounted for.

There are a number of uncertainties about this contract where the council's assets and liabilities may be affected by uncertain future events:

- The number of nomination rights is governed by House Price inflation: the higher house price inflation is the greater the number of nomination rights.
- The PFI Operator is allowed to sell a number of properties to equal in value to the principal amount of senior debt for the PFI. The principal amount of senior debt will be affected by future social housing rents. It is also possible that refinancing of the contract could lower the principal amount of senior debt.
- At this stage, it is not possible to state to which 158 properties the council will get permanent nomination rights. This will be determined over the course of the contract by the granted of long term tenancies to residents of the properties. This may result in the council's assets and liabilities being higher or lower than currently projected.

These features of the contract are an important part of the council's risk control for this contract. The contract is fixed in price; it is the apportionment of this fixed payment between the permanent and temporary elements which is uncertain. In substance, the risks principally affect the future benefits the council will receive at the end of the contract in the form of nomination rights.

# Note 43 – Impairment Losses

This note is not required.

# Note 44 – Capitalisation of Borrowing Costs

As per International Financial Reporting Standards and International Accounting Standard 23 – Borrowing Costs, from 2010/11 the London Borough of Brent has adopted an accounting policy of capitalising borrowing costs that are directly attributable to the acquisition, construction or production of a qualifying asset which takes in excess of three years to get ready for intended use and has forecast expenditure in excess of £100 million. The Civic Centre scheme is currently the Council's only qualifying asset.

#### Amount of Borrowing Costs Capitalised

|                                   | 2009/10 | 2010/11 |
|-----------------------------------|---------|---------|
| Total Borrowing Costs Capitalised | 284,362 | 825,544 |

#### Capitalisation Rate used to determine borrowing costs eligible for capitalisation

|                                   | 2009/10 | 2010/11 |
|-----------------------------------|---------|---------|
| Annual Borrowing Rate at Year End | 4.60%   | 4.92%   |

# Note 45 - Termination Benefits

Brent terminated the contracts of a number of employees in 2010/11 incurring liabilities of £3,503k (£859k in 2009/10). Of this total £111k was paid to the former Director of Environment and Culture as compensation for loss of office as disclosed in Note 35.

# Note 46 - Pension Schemes Accounted for as Defined Contribution Schemes

Teachers employed by the Authority are members of the Teachers' Pension Scheme, administered by the Department for Education. The Scheme provides teachers with specified benefits upon their retirement, and the authority contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. The Scheme is technically a defined benefit scheme. However, the Scheme is unfunded and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. The Authority is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme. In 2010/11, the Council paid £13.9m to Teachers' Pensions in respect of teachers' retirement benefits, representing 14.1% of pensionable pay. The figures for 2009/10 were £13.6m and 14.1%. The Authority is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 47.

# Note 47 - Defined Benefit Pension Schemes

# Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Authority makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments that needs to be disclosed at the time that employees earn their future entitlement. The authority participates in two post employment schemes:

(1) The Local Government Pension Scheme – this is a funded defined benefit final salary scheme, meaning that the Authority and employees pay contributions into a fund, calculated at a level intended to balance the pensions liabilities with investment assets.

(2) Arrangements for the award of discretionary post retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there are no investment assets built up to meet these pensions liabilities, and cash has to be generated to meet actual pensions payments as they eventually fall due.

# **Transactions Relating to Post-employment Benefits**

We recognise the cost of retirement benefits in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post employment/retirement benefits is reversed out of the General Fund via the Movement in Reserves Statement. The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General Fund Balance via the Movement in Reserves Statement during the year:

|  | Local Government<br>Pension Scheme<br>31 31<br>March March<br>2011 2010<br>£'000 £'000 |                    | Discret<br>Bend<br>Arrangd<br>31<br>March<br>2011<br>£'000 | efits   |
|--|--|--------------------|--|---------|
| Comprehensive Income and<br>Expenditure Statement  |  |                    |  |         |
| Cost of Services:<br>Current service cost  | 21,760   | 15,510             |  |         |
| Past service costs<br>Settlements and curtailments   | (109,830)  | 460                | (8,120)  |         |
| Financing and investment Income and<br>Expenditure:  |  |                    |  |         |
| Interest cost<br>Expected return on scheme assets  | 49,040<br>(31,100)   | 46,600<br>(18,500) | 4,980  | 5,770   |
| Total Post Employment Benefit<br>Charged to the Surplus or Deficit on<br>the Provision of Services   | (70,130)   | 44,070             | (3,140)  | 5,770   |
| Other Post Employment Benefit<br>Charged to the Comprehensive<br>Income and Expenditure Statement<br>Actuarial gains and losses                        | 12,220   | 166,590            | 300  | 9,740   |
| Total Post Employment Benefit<br>Charged to the Comprehensive<br>Income and Expenditure Statement  | (57,910)   | 210,660            | (2,840)  | 15,510  |
| Movement in Reserves Statement   |  |                    |  |         |
| Reversal of net charges made to the<br>Surplus or Deficit for the Provision of<br>Services for post employment<br>benefits in accordance with the Code | 70,130   | (44,070)           | 3,140  | (5,770) |
| Actual amount charged against the<br>General Fund Balance for pensions in<br>the year:   |  |                    |  |         |
| Employers' contributions payable to the scheme   | 26,710   | 26,050             |  |         |
| Retirement benefits payable to pensioners  |  |                    | 4,740  | 5,110   |

The cumulative amount of actuarial gains and losses recognised in the Comprehensive Income and Expenditure Statement to the 31 March 2011 is a loss of £338.2million.

# Note 47 - Assets and Liabilities in Relation to Post Employment Benefits

# Reconciliation of present value of the scheme liabilities

|                                  | Funded Liabilities:<br>Local Government<br>Pension Scheme |          | Unfunded L<br>Discreti<br>Bene<br>Arrange | onary<br>fits |
|----------------------------------|---|----------|---|---------------|
|                                  | 31 March  | 31 March | 31 March                                  | March         |
|                                  | 2011  | 2010     | 2011                                      | 2010          |
|                                  | £'000   | £'000    | £'000                                     | £'000         |
| Opening Balance at 1 April       | 977,480   | 697,010  | 99,100                                    | 88,700        |
| Current service cost             | 21,760  | 15,510   |   |               |
| Interest cost                    | 49,040  | 46,600   | 4,980                                     | 5,770         |
| Contributions by scheme          |   |          |   |               |
| participants                     | 6,990   | 7,380    |   |               |
| Actuarial gains and losses       | (6,120)   | 236,990  | 300                                       | 9,740         |
| Benefits paid                    | (30,920)  | (26,470) | (4,740)                                   | (5,110)       |
| Past service costs               | (109,830)   | 460      | (8,120)                                   |               |
| Entity combinations              |   |          |   |               |
| Curtailments                     |   |          |   |               |
| Settlements                      |   |          |   |               |
| Expected return on scheme assets |   |          |   |               |
| Closing Balance at 31 March      | 908,400   | 977,480  | 91,520                                    | 99,100        |

Reconciliation of fair value of the scheme assets

|   | Local Government<br>Pension Scheme |          |  |
|---|------------------------------------|----------|--|
|   |                                    | 31       |  |
|   | 31 March                           | March    |  |
|   | 2011                               | 2010     |  |
|   | £'000                              | £'000    |  |
| Opening Balance at 1 April                        | 402,700                            | 306,840  |  |
| Expected return on assets                         | 31,100                             | 18,500   |  |
| Actuarial gains and losses                        | (18,340)                           | 70,400   |  |
| <b>U</b>  | ,                                  | -        |  |
| Employer contributions<br>Contributions by scheme | 26,710                             | 26,050   |  |
| participants                                      | 6,990                              | 7,380    |  |
| Benefits paid                                     | (30,920)                           | (26,470) |  |
| Entity combinations                               |                                    |          |  |
| Settlements                                       |                                    |          |  |
| Closing Balance at 31 March                       | 418,240                            | 402,700  |  |

# Note 47 -Scheme History

Accounting standards require that the scheme history includes the previous four periods. The Council has been advised by its actuary that due to changes in the calculation of liabilities this should be built up from 31 March 2010

|                                   | 31 March  | 31 March  |
|-----------------------------------|-----------|-----------|
|                                   | 2011      | 2010      |
|                                   | £'000     | £'000     |
| Present Value of Liabilities:     |           |           |
| Local Government Pension Scheme   | (908,400) | (977,480) |
| Discretionary Benefits            | (91,520)  | (99,100)  |
| Fair Value of Assets in the Local |           |           |
| Government Pension Scheme         | 418,240   | 402,700   |
|                                   |           |           |
| Surplus/(Deficit) in the Scheme:  |           |           |
| Local Government Pension Scheme   | (490,160) | (574,780) |
| Discretionary Benefits            | (91,520)  | (99,100)  |
|                                   |           |           |
| Total                             | (581,680) | (673,880) |

The liabilities show the underlying commitments that the authority has in the long run to pay post employment (retirement) benefits. The total liability of £999.92m has a substantial impact on the net worth of the authority as recorded in the Balance Sheet, resulting in a negative overall net liability of £581.68m. However, statutory arrangements for funding the deficit mean that the financial position of the Authority remains healthy:

• the deficit on the local government scheme will be made good by increased contributions over the remaining working life of employees (i.e. before payments fall due), as assessed by the scheme actuary

• finance is only required to be raised to cover discretionary benefits when the pensions are actually paid

The total contributions expected to be made to the Local Government Pension Scheme by the council in the year to 31 March 2012 is £28.72m. Expected contributions for the Discretionary Benefits scheme in the year to 31 March 2012 is £4.89m.

#### Note 47 - Basis for Estimating Assets and Liabilities

The latest actuarial valuation of the London Borough of Brent's liabilities took place as at 31 March 209. The principal assumptions used by the independent qualified actuaries in updating the latest valuation of the Fund and assessing discretionary benefit liabilities are set out below:

|   | Local Government Pension Scheme |                   |                  | ary Benefits<br>ements |
|---|---------------------------------|-------------------|------------------|------------------------|
| -                                       | 2010-11<br>£'000                | 2009-10<br>£'000  | 2010-11<br>£'000 | 2009-10<br>£'000       |
| Long-Term Expected Rate of Return on    | £ 000                           | 1000              | £ 000            | £ 000                  |
| Assets in the Scheme                    |                                 |                   |                  |                        |
| Equity Investments                      | 8.4%                            | 8.0%              |                  |                        |
| Private Equity / Infrastructure         | 13.4%                           | 13.0%             |                  |                        |
| Hedge Funds                             | 8.2%                            | 8.3%              |                  |                        |
| Property                                | 7.9%                            | 8.5%              |                  |                        |
| Government Bonds                        | 4.4%                            | 4.5%              |                  |                        |
| Corporate Bonds                         | 5.1%                            | 5.5%              |                  |                        |
| Cash                                    | 1.5%                            | n/a               |                  |                        |
| Other                                   | 8.4%                            | 8.0%              |                  |                        |
| Mortality Assumptions:                  |                                 |                   |                  |                        |
| Longevity at 65 for current pensioners: |                                 |                   |                  |                        |
| Men                                     | 23.8                            | 23.2              | 23.8             | 23.2                   |
| Women                                   | 26.6                            | 25.2              | 26.6             | 25.2                   |
| Longevity at 65 for future pensioners:  |                                 |                   |                  |                        |
| Men                                     | 25.6                            | 25.6              |                  |                        |
| Women                                   | 28.6                            | 27.4              |                  |                        |
| Rate of inflation - RPI                 | 3.7%                            | 3.9%              | 3.6%             | 3.8%                   |
| Rate of Inflation - CPI                 | 2.8%                            | n/a               | 2.7%             | n/a                    |
| Rate of increase in salaries            | 5.2%                            | 5.4%              |                  |                        |
| Rate of increase in pensions            | 2.8%                            | 3.9%              | 2.7%             | 3.8%                   |
| Rate for discounting scheme liabilities | 5.4%                            | 5.5%              | 5.5%             | 5.5%                   |
|   |                                 | 50% of pre-April  |                  |                        |
|   |                                 | 2008 entitlements |                  |                        |
| Take-up of option to convert annual     |                                 | and 75%           |                  |                        |
| pension into retirement lump sum        | 25%                             | thereafter        |                  |                        |

The Discretionary Benefits arrangements have no assets to cover the liabilities. The Local Government Pension Scheme's assets consist of the following categories, by proportion of the total assets held:

|                                 | 31/03/2011 | 31/03/2010 |
|---------------------------------|------------|------------|
| Equity Investments              | 51.1%      | 56.3%      |
| Private Equity / Infrastructure | 10.1%      | 9.6%       |
| Hedge Funds                     | 8.7%       | 9.1%       |
| Property                        | 6.9%       | 6.0%       |
| Government Bonds                | 5.3%       | 3.3%       |
| Corporate Bonds                 | 4.9%       | 14.0%      |
| Cash                            | 1.9%       | 0.0%       |
| Other                           | 11.1%      | 1.7%       |
|                                 |            |            |
| Total                           | 100.0%     | 100.0%     |
|                                 |            |            |

# Note 47 - History of Experience Gains and Losses

The actuarial gains identified as movements on the Pensions Reserve can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March each year:

|  | 2009-10 | 2010-11 |
|--|---------|---------|
|  | %       | %       |
| Local Government Pension Scheme                              |         |         |
| Differences between the expected and actual return on assets | 18      | (4)     |
| Experience gains and losses on liabilities                   | 1       | (2)     |
|  |         |         |
| Discretionary Benefit Arrangements                           |         |         |
| Experience gains and losses on liabilities                   | 3       | 1       |

#### Note 48: Contingent Liabilities

The Council has a number of contingent liabilities listed below. The potential maximum liability for all the issues could be in the region of £12.7m. Figures are not shown against contingent liabilities where there are legal proceedings or the disclosure would adversely affect the outcome.

Potential claims from two parties arising out of a planning agreement have been notified to the Council which disputes liability. This will be subject to an inquiry.

The Council has a series of loan guarantees as detailed below:

The Council has a liability in respect of mortgages guaranteed under the Equity Sharing Scheme. The total value of the mortgages originally guaranteed was £900,000.

The Council has entered into a number of agreements, including guarantees and indemnities, leases and management agreements with Housing Associations and other bodies both for private sector leasing schemes and for accommodation for the homeless. It is not considered necessary to make any direct provision in respect of these agreements. The Council has been discharged from the guarantees of two of these housing schemes. The Court of Appeal ruling on the Allerdale case cast doubt over the enforceability of at least some of the guarantees and indemnities previously given by the Council listed above.

The Council is guarantor of a lease entered into by a company wholly owned by it.

The Council has granted a performance guarantee bond to the Homes and Community Agency (HCA) to guarantee the performance of a grant agreement between a company wholly owned by the Council (Brent Housing Partnership) and the HCA so that Brent Housing Partnership can obtain funding to build affordable family homes in respect of a small housing scheme. This is subject to the financial position of the guaranteed party.

As a result of a House of Lords judgement in 2002, in respect of the 1983 Mental Health Act, some social services clients who received services from the Council under a particular section of the Act may be entitled to a refund of some or all of the charges made to them by the Council. The Council has estimated a possible liability and will deal with any claims as they arise.

Brent Teaching Primary Care Trust (tPCT) has indicated that a number of patients that it is currently responsible for to provide and fund care should transfer to the local authority as they do not meet health care criteria. The Council does not accept the legal basis of many of these funding changes and it cannot properly assess responsibility in individual cases without a proper assessment process having been undertaken. These uncertainties have resulted in the Council being unable to quantify any liability and the Council will deal with claims as they arise. At this stage, there is a judicial review pending between the Brent PCT and two neighbouring boroughs relating to alleged failure to comply with their statutory duty to ten persons in need of community care. The Council is an interested party to the judicial review proceedings and the outcome could have a financial impact on the Council.

Two claims for compensation for land taken under Compulsory Purchase Orders in connection with the Wembley Park Estate Access Corridor have been lodged with the Lands Tribunal. The Council believes it has made adequate provision for any claim on the whole scheme. Both claims have effectively been settled but there are still minor issues to be resolved.

The Council has received a claim from a company that owns a piece of land, in which it bought from the Council, stating that the Council is liable to decontaminate the land. The Council is resisting the claim and is making no specific provision.

There has been a data protection breach in a social services matter which is being reported to the Information Commissioner. This could result in a substantial fine, which would be determined by the Information Commissioner.

A number of claims to Employment Tribunals have been made against the Council. The Council is disputing these claims.

The Council may receive claims for various employee allowances. This is dependent upon negotiations with staff and trade unions or the outcome of legal proceedings. This note should not be regarded as an acceptance of liability in any case.

The Council is undergoing a significant process of restructuring its establishment. There is scope that this may involve redundancies and settlements. These are subject to various internal and external factors, such as successes of other saving schemes.

The Council has identified a potential pensions liability within its education department. The Council is assessing potential liability from review of employee data. There will be further discussions in the future with employees to agree a way forward.

#### Note 49 - Exceptional Items

There are 2 exceptional items in Brent's 2010/11 accounts:-

- 1. With effect from 1st April 2011, increases in local government pensions in payment and deferred pensions will be linked to annual increases in the CPI (Consumer Prices Index), rather than the Retail Prices Index (RPI). Since, over the long term CPI increases are expected to be lower than RPI increases, this gives rise to a reduction in the defined benefit obligation on the balance sheet. The change also reduces this (and future) periods' current service cost and interest cost. The actuary has allowed for the impact of the change as a benefit change and therefore recognised this as a (negative) past service cost reflecting the reduction in the constructive obligation. The impact of the change is around £110m for funded benefits, and £8m for unfunded benefits.
- 2. Government regulations have changed the factor used to discount social housing from 37% to 25%. This has resulted in a reduction in the value of council dwellings of £223M.

# Note 50 - Nature and extent of risks arising from Financial Instruments

The Council's investment activities expose it to a variety of financial risks, including:

- Credit risk – the possibility that other parties might fail to pay amounts due to the Council;

- Liquidity risk – the possibility that the Council might not have funds available to meet its commitments to make payments;

- Re-financing risk – the possibility that the Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms.

- Market risk - the possibility that financial loss might arise for the Council as a result of interest rate movements or other market changes.

The Council's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise these risks. The procedures for risk management are set out through a legal framework set out in the *Local Government Act 2003* and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years establishing:
  - The Council's overall borrowing;
  - Its maximum and minimum exposures to fixed and variable rates;
  - · Its maximum and minimum exposures the maturity structure of its debt;
  - · Its maximum annual exposures to investments maturing beyond a year

- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance;

These items are required to be reported and approved as part of the Council's annual Council Tax setting budget. They are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported annually to Members.

These policies are implemented by a central treasury team. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

#### Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the Approved List for Investments, which governs lending to banks and financial institutions, including building societies, government authorities and supranational institutions. The Council combines long-term, short-term and individual ratings to reduce the risk of default.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on the Council's experience of its default levels.

|  | Amount<br>at 31<br>March<br>2011<br>£'000 | Historical<br>experience<br>of default<br>% | Estimated<br>maximum<br>exposure<br>to default<br>£'000 |
|--|---|---|---|
|  | (a)                                       | (b)   |   |
| Deposits with banks and financial institutions | 28,986                                    |   | 2,000   |
| Building societies                             | 5,243                                     |   |   |
| Certificates of deposit                        | 23,566                                    |   |   |
| Total short term investments                   | 57,795                                    |   | 2,000   |
| Trade debtors                                  | 97,463                                    | 56  | 54,210  |
|  | 155,528                                   |   | 56,210  |

The short term investments include the full value of the deposits with Icelandic banks, including the  $\pm 2m$  impairment and the investment in money market funds which is categorised as cash and cash equivalents on the balance sheet.

The Certificates of deposit have a capital value of  $\pm 23.401$ m and accrued value of  $\pm 23.566$ m. As at 1<sup>st</sup> April 2010, the capital value was  $\pm 21.9$ m and the accrued value was  $\pm 22.141$ m. Our treasury adviser, Arlingclose, has advised that the certificates of deposit should not be defined as 'available for sale' assets as the maturity of the assets is less than 12 months.

On a small number of occasions, the upper lending and term limits have been waived to allow the Council to take advantage of attractive lending opportunities with sound counterparties. The Council expects some losses from non-performance by its Icelandic counterparties in relation to deposits, and has allowed for this in the impairment calculation. The Council does not expect any losses from non-performance by other counterparties.

Trade debtors are general debtors to the Council, and do not include government departments, other local authorities or housing rents.

The Council does not generally allow credit for its trade debtors. During the reporting period the council held no collateral as security.

Historical experience of default has been used to determine the bad debt provision for trade debtors.

#### Liquidity risk

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the Public Works Loans Board (PWLB) provides access to longer term funds, it also acts as a lender of last resort to councils. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through cash flow management procedures required by the Code of Practice.

## **Refinancing and Maturity Risk**

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets (up to three years).

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and

- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

661,647

The maturity analysis of borrowing is as follows:

| , , , ,                      | £'000   |
|------------------------------|---------|
| Less than one year           | 77,117  |
| Between one and two years    | 2,000   |
| Between two and five years   | 6,000   |
| Between five and ten years   | 19,000  |
| Between ten and twenty years | 5,000   |
| Between 20 and 30 years      | 30,000  |
| Between 30 and 40 years      | 95,000  |
| Between 40 and 50 years      | 367,030 |
| More than 50 years           | 60,500  |
|                              |         |

The maturity analysis of investments is as follows:

|                             | £'000  |
|-----------------------------|--------|
| Less than one year          | 57,795 |
| Between one and two years   |        |
| Between two and three years |        |
| More than three years       |        |
|                             | 57,795 |

**Market risk** – The variation in interest paid is 1% on the principal sum except for fixed rate long term loans. The variation in fair value is a pro rata figure assessed by comparing current rates with the average rate paid on current debt and adjusting the difference between fair value and nominal value to 1%. The figure is highly approximate as the actual figure will be sensitive to the detail pattern of rates at the time of assessment, the commercial circumstances of the parties to the loan, the detailed maturity profile, the proposed details of refinancing and the direction of movement of rates.

**Interest rate risk** - The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates the interest expense charged to the Income and Expenditure Account may rise;
- borrowings at fixed rates the fair value of the borrowing liability will fall;
- investments at variable rates the interest income credited to the Income and Expenditure Account will rise; and
- investments at fixed rates the fair value of the assets will fall.

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The treasury team monitors market and forecast interest rates within the year and adjusts exposures appropriately. During periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns. The risk of interest rate loss is partially mitigated by Government grant payable on financing costs for the Housing Revenue Account.

If all interest rates had been 1% higher with all other variables held constant the financial effect would be:

|  | £'000 |
|--|-------|
| Increase in interest payable on variable rate borrowings     | (692) |
| Increase in interest receivable on variable rate investments | 578   |
| Impact on Income and Expenditure Account                     | (114) |
| Increase in Government grant receivable for financing costs  | -     |
| Share of overall impact debited to the HRA                   | 55    |
| Decrease in fair value of fixed rate investment assets       | (55)  |
| Impact   | 0     |
| Decrease in fair value of fixed rate borrowings liabilities  | (120) |

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed.

Price risk - The Council, excluding the pension fund, does not invest in equity shares.

**Foreign exchange risk** - The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

# Fair Value

The council follows the CIPFA Treasury Code, and only invests in very high quality institutions so that the risk of capital loss is minimised. The in-house team makes cash deposits for periods up to three years. The external manager (Aberdeen Asset Management) is allowed to invest in a wider range of instruments (cash, gilts, supranational bonds, certificates of deposit) with institutions that are named on the council's lending list. The manager has invested in cash and certificates of deposit (CDs) with less than one year to maturity. As CDs are more volatile than cash, the council has accounted for them at market value as at 31<sup>st</sup> March 2011.

# Note 51 – Locata

Brent, in partnership with other London boroughs and Housing Associations, is operating a joint lettings scheme for housing tenants. A company called Locata (Housing Services) Limited has been set up for this purpose. Locata's turnover was £2,379k in 2010/11 (£2,683k 2009/10). Locata's net assets were £462k in 2010/11 (£451k 2009/10).

Brent is liable to contribute to the debts and liabilities of Locata up to £10, if it was wound up.

Locata's accounts have not been consolidated into Brent's group accounts because the sums involved are not material to the Council's accounts and because Brent has limited influence on the company (less than 20% voting rights).

A copy of Locata's accounts can be obtained from Companies House, Crown Way, Maindy, Cardiff CF14 3UZ or from www.companieshouse.gov.uk.

# HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT FOR THE YEAR ENDED 31st MARCH 2011

|  | 2010/2011<br>£'000 | 2009/2010<br>£'000 |
|--|--------------------|--------------------|
| Income   |                    |                    |
| Dwelling Rents   | (41,878)           | (42,284)           |
| Non Dwelling Rents(Gross)  | (553)              | (599)              |
| Tenants Charges for Services and Facilities  | (2,911)            | (3,039)            |
| Contribution Towards Expenditure   | (179)              | (138)              |
| Leaseholders' charge for services and Facilities   | (2,593)            | (2,697)            |
| HRA Subsidy Receivable   | (5,670)            | (19,401)           |
| Sums directed by the Secretary of State  | 0                  | 0                  |
| Housing Benefit Transfers  | 0                  | 0                  |
| Total Income   | (53,784)           | (68,158)           |
| <u>Expenditure</u>   |                    |                    |
| Repairs and Maintenance  | 7,318              | 9,247              |
| Supervision and Management   | 12,418             | 13,909             |
| Special Services   | 4,042              | 4,296              |
| Rent and Rates and Other Charges<br>Subsidy Limitation   | 963                | 3,345              |
| Depreciation of Fixed Assets   | 7,830              | 5,030              |
| Impairment of Fixed Assets   | 0                  | 0                  |
| Bad or Doubtful Debts  | 1,140              | (11)               |
| Debt Management Expenses   | 150                | 183                |
| Sum directed by Secretary of State   | 0                  | 0                  |
| Total Expenditure  | 33,861             | 35,999             |
| Net Cost of Services included in the Council's   | (19,923)           | (32,159)           |
| Income and Expenditure Account   |                    |                    |
| Exceptional items - downward revaluation of assets   | 223,183            |                    |
| HRA share of NDC   | (116)              | 16                 |
| HRA share of Corporate and Democratic Core   | 270                | 252                |
| Net Cost of HRA Services   | 203,414            | (31,891)           |
| HRA share of the operating income and expenditure included in the Council's income and expenditure |                    |                    |
| the Council's income and expenditure<br>(Gain) or Loss on Sale of HRA fixed Assets                 | (676)              | (559)              |
| Interest payable and similar charges   | (676)<br>15,049    | 15,298             |
| HRA Investment Income/Mortgage Interest  | (98)               | (944)              |
| Pension interest and expected return on pension assets   | 277                | 277                |
| (Surplus)or Deficit for the Year on HRA Services   | 217,966            | (17,819)           |

| Movement on the HRA Statement   | 2010/2011<br>£'000 | 2009/2010<br>£'000 |
|---|--------------------|--------------------|
| Housing Revenue Account brought forward   | (2,174)            | (4,428)            |
| (Surplus) or deficit on the provision of services<br>Other comprehensive income & expenditure | 217,966            | (17,819)           |
| Total comprehensive income & expenditure  | 217,966            | (17,819)           |
| Adjustment between accounting basis and funding basis under regulations                       | (218,138)          | 19,005             |
| Net increase/decrease before transfers to earmarked reserves                                  | (172)              | 1,186              |
| Transfers to/from earmarked reserves  | 505                | 1,068              |
| Increase/decrease   | 333                | 2,254              |
| Balance as at 31 March carried forward  | (1,841)            | (2,174)            |

# HRA adjustments between accounting basis and funding basis under regulations

|  | 2010/11<br>£000 | 2009/10<br>£000 |
|--|-----------------|-----------------|
| Gain / (Loss) on sale of HRA non-current assets        | 676             | 559             |
| HRA share of contributions to / from Pensions Reserve  | (165)           | (163)           |
| Capital expenditure funded by HRA                      | 5,069           | 5,756           |
| Amortised payment and discount                         | 4,932           | 4,921           |
| Exceptional items - downward revaluation of assets     | (223,183)       |                 |
| Transfers to / from Major Repairs Reserve              | (5,467)         | 5,340           |
| Transfers to / from Capital Adjustment Account         |                 | 2,592           |
| TOTAL adjustments between accounting basis and funding | (218,138)       | 19,005          |
| basis under regulations                                |                 |                 |

#### NOTES TO THE HOUSING REVENUE ACCOUNT

### Note 1: HOUSING STOCK

The Council's stock of dwellings reduced during the year from 9,238 to 9,017, a net reduction of 221 Dwellings. These reductions resulted from Right to Buy sales, sales to the Council ALMO at market value, demolition of dwellings as a result of the ongoing regeneration work at South Kilburn, transfers to Housing Associations on Short Term Leases, and transfers to the Council General Fund to be used for Temporary Accommodation for Homelessness households . Included in Housing stock units of 9017, are 30 properties sold on an equity basis.

The stock at the end of the year was made up as follows:

|           | 31st<br>March<br>2011 | 31st<br>March<br>2010 |
|-----------|-----------------------|-----------------------|
| Leasehold | 211                   | 211                   |
| Freehold  | 8,806                 | 9,027                 |
| Total     | 9,017                 | 9,238                 |

### Note 2: RENT ARREARS

The level of rent arrears at 31st March 2011 was £2.118m. Movement on the arrears and related provisions are shown below.

|   | Arrears<br>£'000 | Provision<br>£'000 | Net<br>Arrears<br>£'000 |
|---|------------------|--------------------|-------------------------|
| Balances at 31 March 2010                           | 2,080            | 1,941              | 139                     |
| Net movement in rent arrears                        | 38               | 0                  | 38                      |
| Net amounts written off/write backs during the year |                  | (516)              | 516                     |
| (Decrease)/Increase in Provision in year            |                  | 599                | (599)                   |
| Balances at 31 March 2011                           | 2,118            | 2,024              | 94                      |

#### **Note 3: FIXED ASSETS**

|  | Council   | Non-        |           |
|--|-----------|-------------|-----------|
|  | Dwellings | Operational | Total     |
|  | £'000     | £'000       | £'000     |
| Gross Book Value at 1 April 2010         | 747,060   | 6,296       | 753,356   |
| Revaluation (Note 13)                    | (223,184) | 0           | (223,184) |
| Impairment (Note 5)                      | 0         | 0           | 0         |
| Expenditure during the Year              | 14,493    | 0           | 14,493    |
| Transfers to the General Fund            | 0         | 0           | 0         |
| Disposals                                | (929)     | 0           | (929)     |
| Gross Book Value at 31st March 2010      | 537,440   | 6,296       | 543,736   |
| Accumulated Depreciation B/fwd           | (29,183)  | (187)       | (29,370)  |
| Depreciation/adjustment for current year | (7,763)   | (67)        | (7,830)   |
| Net Book Value at 31st March 2011        | 500,494   | 6,042       | 506,536   |

### **Note 4: Vacant Possession Value of HRA Dwellings**

The vacant possession value of dwellings within the HRA at 1st April 2010 was £2.005 billion. The difference between this value and the balance sheet value of dwellings within the HRA shows the economic cost to the government of providing council housing at less than open market value.

### Note 5: IMPAIRMENT CHARGE.

During the financial year 2010-11 the Council undertook an impairment review of the HRA Assets and found that there were no factors that necessitated an impairment charge to the HRA Account.

### Note 6: Major Repairs Reserve

|  | 2010/11<br>£000`s | 2009/10<br>£000`s |
|--|-------------------|-------------------|
| Balance at 1st April                                   | 4,198             | 116               |
| Transfer to Major Repairs Reserve                      | 7,823             | 7,556             |
| Transfer from Major Repairs Reserve                    | (60)              | (60)              |
| Major Repairs Allowance 2010-11 claw back              | (5,400)           | 5,400             |
| Capital expenditure finance from Major Repairs Reserve | (6,561)           | (8,814)           |
| Balances at 31st March                                 | 0                 | 4,198             |

### Note 7: HRA SUBSIDY

|                                       | 2010/11<br>£000`s | 2009/10<br>£000`s |
|---------------------------------------|-------------------|-------------------|
| Management Allowance                  | 7,432             | 7,490             |
| Maintenance Allowance                 | 12,239            | 12,360            |
| Major Repairs Allowance               | 7,763             | 7,556             |
| Major Repairs Allowance 2010-11 b/fwd | (5,400)           | 5,400             |
| ALMO Allowance                        | 4,320             | 4,320             |
| Capital Charges                       | 20,750            | 20,907            |
| Interest On Receipt                   | (10)              | (17)              |
| Other Reckonable Expenditure          | 118               | 1,865             |
|                                       | 47,212            | 59,881            |
| Guideline Rent Income                 | (41,542)          | (40,514)          |
| Housing Subsidy Due                   | 5,670             | 19,367            |
| Prior Year Audit Adjustment           | 0                 | 34                |
| Total                                 | 5,670             | 19,401            |

The HRA Subsidy figures are calculated in accordance with the HRA Subsidy Determinations issued by the central government department, DCLG for the relevant Financial Year. Included in the above is a claw back of (£5.4m) advance payment of Major Repairs Allowance, which the CLG paid to the Council in the financial year 2009-10, as part of the Government housing spending stimulus package.

### Note 8(A): HRA CAPITAL EXPENDITURE FUNDING IN 2010/11

|                       | 2010/11<br>£000`s | 2009/10<br>£000`s |
|-----------------------|-------------------|-------------------|
| Borrowing             | 2,864             | 8,066             |
| External Contribution | 0                 | 2,035             |
| Earmarked reserves    | 527               |                   |
| Revenue Contribution  | 4,541             | 5,756             |
| Major Repairs Reserve | 6,561             | 8,814             |
| Total                 | 14,493            | 24,671            |

### NOTE 8(B): HRA CAPITAL RECEIPTS IN 2010/11

|                  | 2010/11<br>£000`s | 2009/10<br>£000`s |
|------------------|-------------------|-------------------|
| Land             | 15,803            | 0                 |
| Houses           | 978               | 1,803             |
| Other Properties | 3,492             | 0                 |
| Total            | 20,273            | 1,803             |

### **NOTE 9: DEPRECIATION**

| NOTE 9: DEPRECIATION      | 2010/11<br>£000`s | 2009/10<br>£000's |
|---------------------------|-------------------|-------------------|
| Operational Assets        |                   |                   |
| -Dwellings                | 7,763             | 7,556             |
| -Other land and Buildings | 0                 | 0                 |
| Non Operational Assets    | 67                | 60                |
| Total                     | 7,830             | 7,616             |

In accordance with CIPFA guidelines, the Major Repairs Allowance has been used as a proxy for depreciation on Council dwellings.

### Note 10: NET INTEREST CHARGED TO THE HRA

The net interest charge to the HRA, is calculated in accordance with government regulation.

|  | 31.03.11<br>£000's | 31.03.10<br>£000's |
|--|--------------------|--------------------|
| Interest on HRA mid year Capital Financing Requirement | 15,049             | 15,298             |
| Total  | <b>15,049</b>      | <b>15,298</b>      |

### Note 11: Transfer To Pension Reserve

The 2010-11 Housing Revenue Account has been produced in accordance with the requirements of the International Accounting Standard (IAS) 19- Retirement Benefits. IAS19 is described further in the notes to the Consolidated Revenue Account.

The adjustment to Net Cost of Services in the HRA in 2010/11 and 2009/10 was:

|                                   | 2010/11<br>£000's | 2009/10<br>£000's |
|-----------------------------------|-------------------|-------------------|
| Direct Employee                   | 165               | 163               |
| Premature Retirement Compensation | 0                 | 0                 |
| Adjustment                        | 165               | 163               |

### Note 12: Brent Housing Partnership

In October 2002, the Council formed Brent Housing Partnership Limited, an arms length management organisation. Brent Housing Partnership Limited is responsible for the provision of services associated with the Council's Housing stock (repairs, lighting, cleaning). The housing stock remains in the ownership of the Council and the rents are collected by Brent Housing Partnership Limited. The Council has entered into a contract with Brent Housing Partnership Limited to provide these services. The income and expenditure arising from these activities are shown in the Council's accounts in accordance with the current CIPFA Code of Practice and legislation. Brent Housing Partnership Limited is required by law to prepare a set of accounts which shows its management and administrative cost.

### Note 13: Revaluation

HRA dwellings are valued at Existing Use Value. The Council calculates any arising revaluation loss or gain on the properties held within the HRA through the application of a regional annual housing indexation factor. In addition there was an instruction from Central Government to reduce the social housing discount factor. This has resulted in a reduction in the value of council dwellings of £223M.

### **COLLECTION FUND**

These statements represent the transactions of the Collection Fund. This is a statutory fund separate from the General Fund of the Council. The Collection Fund accounts independently for income relating to Council Tax and Non-Domestic Rates on behalf of those bodies (including the Council's own General Fund) for whom the income has been raised. Administration costs are borne by the General Fund.

# Collection Fund Account for the Year ended 31<sup>st</sup> March 2011

| Notes |  | 2010/11<br>£000 | 2009/10<br>£000 |
|-------|--|-----------------|-----------------|
|       | Income   |                 |                 |
| 1     | Income from Council Tax                                  | 101,000         | 101,395         |
|       | Transfers from General Fund                              |                 |                 |
|       | - Council Tax Benefits                                   | 34,227          | 32,116          |
| 4     | Collection Fund Deficit                                  | 1,500           | 1,500           |
| 2     | Income from Non Domestic Rates                           | 89,882          | 89,265          |
|       |  | 226,609         | 224,276         |
|       | Expenditure  |                 |                 |
| 3     | Precepts and Demands                                     | 132,026         | 130,414         |
| 2     | Non-Domestic Rates:-                                     |                 |                 |
|       | <ul> <li>Payment to National Pool</li> </ul>             | 89,456          | 88,844          |
|       | - Cost of Collection Allowance                           | 426             | 421             |
|       | Bad and Doubtful Debts:                                  |                 |                 |
| 1     | - Write-offs made in year                                | 1,598           | 12,619          |
|       | <ul> <li>Provisions for uncollectable amounts</li> </ul> | 3,103           | (8,022)         |
|       |  | 226,609         | 224,276         |
|       | Deficit/Surplus for Year                                 | 0               | 0               |
|       | Collection Fund Account Reserves                         |                 |                 |
|       | Fund Balance Brought Forward                             | (1,500)         | (1,500)         |
|       | Increase/(Decrease) in Fund Balance                      | 0               | 0               |
|       | Fund Balance Carried Forward                             | (1,500)         | (1,500)         |

# NOTES TO THE COLLECTION FUND

### NOTE 1: COUNCIL TAX

Council Tax income derives from charges raised according to the value of residential properties, which have been classified into 8 valuation bands estimating 1<sup>st</sup> April 1991 values for this specific purpose. Individual charges are calculated by estimating the amount of income required to be taken from the Collection Fund by the precepting authorities and the Council for the forthcoming year and dividing this by the Council Tax Base (the total number of properties in each band adjusted by a proportion to convert the number to a Band D equivalent and adjusted for discounts) which was 96,457 for 2010/11. This basic amount of Council Tax for a Band D property £1,368.76 for 2010/11 is multiplied by the proportion specified for the particular band to give an individual amount due.

Council Tax bills were based on the following proportions and property numbers for Bands A to H:

| Proportion of I | Band D Charge | Number of Band I<br>Equivalent Properti |                                  |
|-----------------|---------------|---|----------------------------------|
| Band A          | 0.67          | 1,369                                   |                                  |
| Band B          | 0.78          | 7,573                                   |                                  |
| Band C          | 0.89          | 24,625                                  |                                  |
| Band D          | 1.00          | 27,453                                  |                                  |
| Band E          | 1.22          | 24,161                                  |                                  |
| Band F          | 1.44          | 8,248                                   |                                  |
| Band G          | 1.67          | 5,071                                   |                                  |
| Band H          | 2.00          | 430                                     |                                  |
|                 |               | <u>98,930</u>                           | x 97.5% Collection Rate = 96,457 |

The final income of £136.727m for 2010/11 (including adjustments to debits during the year) was receivable from the following sources:

|                              | £000    |
|------------------------------|---------|
| Billed to Council Tax Payers | 102,500 |
| Council Tax Benefits         | 34,227  |
|                              | 136,727 |

This total includes the adjustment required for the collection fund deficit of £1,500,000 (see Note 4).

### NOTE 2: NATIONAL NON-DOMESTIC RATES (NNDR)

Non Domestic Rates are organised on a national basis. The Government specified a rate of 41.4p in the £ for 2010/11 (40.7p for small businesses having a rateable value of below £25,000) and, subject to the effects of transitional arrangements, local businesses pay rates calculated by multiplying their rateable value by that amount. There was a nation-wide re-valuation of all properties which took effect from 1<sup>st</sup> April 209. The Council is responsible for collecting rates due from the ratepayers in the area with a total non-domestic rateable value of £265,553,054 at 31<sup>st</sup> March 2011, but pays the proceeds into a national NDR Pool administered by the Government. The Government redistributes the sums paid into the Pool back to local authorities on the basis of a Formula Grant calculation. The amounts collected from the ratepayers on behalf of the Government and paid into the Pool can be analysed as follows:

|  | 2010/11<br>£000  | 2009/10<br>£000 |
|--|------------------|-----------------|
| Gross Debit  | 109,310          | 105,902         |
| Transitional Relief                                  | (2,388)          | 380             |
| Charitable Relief                                    | (5 <i>,</i> 508) | (5,827)         |
| Provision for Uncollectable Amounts                  | (2,370)          | (1,890)         |
| Other Adjustments                                    | (2,706)          | (2,819)         |
| Empty/Void Relief                                    | (6,456)          | (6,481)         |
| Net NNDR Income                                      | 89,882           | 89,265          |
| Cost of Collection Allowance Payable to General Fund | (426)            | (421)           |
| Amount Payable to NNDR Pool                          | 89,456           | 88,844          |

The increase in transitional relief in 2010/11 was due to the aforementioned revaluation which took place in April 2010, which increased the transitional relief for properties facing a large rise in rates due to the revaluation.

In addition to the above, properties with a rateable value over £55,000 pay an additional business rates supplement to the Greater London Authority, to pay towards the costs of the Crossrail project. This supplement began on 1<sup>st</sup> April 2010, and for 2010/11 £2.916m was paid over to the GLA.

#### NOTE 3: PRECEPTS

|                          | 2010/11<br>£000 | 2009/10<br>£000 |
|--------------------------|-----------------|-----------------|
| London Borough of Brent  | 102,142         | 100,895         |
| Greater London Authority | 29,884          | 29,519          |
|                          | 132,026         | 130,414         |

The Greater London Authority (GLA) functions include London's policing, fire and emergency planning services, and transport.

#### NOTE 4: ESTIMATED SURPLUS AND DEFICIT

An adjustment is also made for each authority paying a precept to the Greater London Authority in respect of the estimated surplus or deficit for the previous year on the Collection Fund.

|                          | 2010/11<br>£000 | 2009/10<br>£000 |
|--------------------------|-----------------|-----------------|
| London Borough of Brent  | 1,160           | 1,154           |
| Greater London Authority | 340             | 346             |
| Deficit                  | 1,500           | 1,500           |

# **GROUP ACCOUNTS**

Local authorities are required to produce group accounts which include interests in subsidiaries, associates and joint ventures.

Brent has one subsidiary, Brent Housing Partnership (BHP) Limited. This is an arms length management organisation (ALMO) which was set up in October 2002 to manage council properties on behalf of Brent.

BHP is a limited company. It is limited by a guarantee with no share capital. It is fully owned by the London Borough of Brent. The London Borough of Brent has an obligation to meet BHP's pension fund liabilities. BHP's accounts may be obtained from their financial controller, Greg Trenear at Chancel House, Neasden Lane, London, NW10 2UF, e-mail address greg.trenear@bhphousing.co.uk.

Thorough investigations confirmed that, as in previous years, there are no other bodies to be included in the group accounts.

BHP's accounts have been consolidated as a subsidiary using the acquisition basis of combination.

The following group financial statements have been prepared:

- Group Income and Expenditure Account
- Reconciliation of the Single Entity Surplus or Deficit for the Year to the Group Surplus or Deficit
- Group Statement of Total Recognised Gains and Losses
- Group Balance Sheet
- Group Cash Flow Statement

A significant amount of information in these statements is identical to Brent's accounts on the preceding pages of this document. Information has not been reproduced in the group accounts where it can be readily seen in Brent's accounting statements.

This includes accounting policies. The accounting policies for the group accounts are the same as for Brent's single entity accounts and are shown earlier in this document.

# **Group Movement in Reserves Statement**

|   | General<br>Fund<br>Balance<br>£'000 | Earmarked<br>General<br>Fund<br>Reserves<br>£'000 | HRA<br>£'000 | Earmarked<br>HRA<br>Reserves<br>£'000 | Capital<br>Receipts<br>Reserve<br>£'000 | Major<br>Repairs<br>Reserve<br>£'000 | Capital<br>Grants<br>Unapplied<br>£'000 | Total<br>Usable<br>Reserves<br>£'000 | Unusable<br>Reserves<br>£'000 | Total<br>Reserves<br>£'000 |
|---|-------------------------------------|---|--------------|---------------------------------------|---|--------------------------------------|---|--------------------------------------|-------------------------------|----------------------------|
| Balance as at 31 March 2009   | 25,961                              | 45,484  | 4,428        | 3,051                                 | 0                                       | 116                                  | 11,672                                  | 90,712                               | 188,742                       | 279,454                    |
| Movement in reserves during 2009/10   |                                     |   |              |                                       |   |                                      |   |                                      |                               |                            |
| Surplus or (deficit) on the provision of services                               | (45,965)                            |   | 17,819       |                                       |   |                                      |   | (28,146)                             |                               | (28,146)                   |
| Other comprehensive income & expenditure  |                                     |   |              |                                       |   |                                      |   |                                      | (92,541)                      | (92,541)                   |
| Total comprehensive income & expenditure  | (45,965)                            | 0   | 17,819       | 0                                     | 0                                       | 0                                    | 0                                       | (28,146)                             | (92,541)                      | (120,687)                  |
| Adjustments between accounting basis & funding basis under regulations (note 7) | 39,989                              |   | (19,005)     |                                       | 140                                     | 4,082                                | 7,824                                   | 33,020                               | (33,020)                      | 0                          |
| Net increase/decrease before transfers to earmarked                             |                                     |   |              |                                       |   |                                      |   |                                      |                               |                            |
| reserves  | (5,976)                             | 0   | (1,186)      | 0                                     | 140                                     | 4,082                                | 7,824                                   | 4,884                                | (125,571)                     | (120,687)                  |
| Transfers to/from earmarked reserves (note 8)                                   | 4,079                               | (4,079)   | (1,068)      | 1,068                                 |   |                                      |   |                                      |                               | 0                          |
| Increase/decrease in 2009/10  | (1,897)                             | (4,079)   | (2,254)      | 1,068                                 | 140                                     | 4,082                                | 7,824                                   | 4,884                                | (125,571)                     | (120,687)                  |
| Balance as at 31 March 2010 carried forward                                     | 24,064                              | 41,405  | 2,174        | 4,119                                 | 140                                     | 4,198                                | 19,496                                  | 95,596                               | 63,171                        | 158,767                    |
| Movement in reserves during 2010/11   |                                     |   |              |                                       |   |                                      |   |                                      |                               |                            |
| Surplus or (deficit) on the provision of services                               | 113,040                             |   | (217,966)    |                                       |   | 0                                    |   | (104,926)                            |                               | (104,926)                  |
| Other comprehensive income & expenditure  |                                     |   |              |                                       |   | 0                                    |   | 0                                    | (2,897)                       | (2,897)                    |
| Total comprehensive income & expenditure  | 113,040                             | 0   | (217,966)    | 0                                     | 0                                       | 0                                    | 0                                       | (104,926)                            | (2,897)                       | (107,823)                  |
| Adjustments between accounting basis & funding basis                            |                                     |   |              |                                       |   |                                      |   |                                      |                               |                            |
| under regulations (note 7)  | (116,701)                           |   | 217,992      |                                       | 12,509                                  | (4,198)                              | 15,660                                  | 125,262                              | (125,262)                     | 0                          |
| Net increase/decrease before transfers to earmarked                             | (0.000)                             | -   |              | -                                     |   | 1                                    |   |                                      | (400)                         | (4.0                       |
| reserves  | (3,661)                             | 0   | 26           | 0                                     | 12,509                                  | (4,198)                              | 15,660                                  | 20,336                               | (128,159)                     | (107,823)                  |
| Transfers to/from earmarked reserves (note 8)                                   | (715)                               | 715   | (505)        | 505                                   |   |                                      |   |                                      |                               | 0                          |
| Increase/decrease in 2010/11  | (4,376)                             | 715   | (479)        | 505                                   | 12,509                                  | (4,198)                              | 15,660                                  | 20,336                               | (128,159)                     | (107,823)                  |
| Balance as at 31 March 2011   | 19,688                              | 42,120  | 1,695        | 4,624                                 | 12,649                                  | 0                                    | 35,156                                  | 115,932                              | (64,988)                      | 50,944                     |

# GROUP COMPREHENSIVE INCOME AND EXPENDITURE ACCOUNT FOR THE YEAR ENDED 31<sup>st</sup> MARCH 2011

| 200         | 9/10 Restat | ed          |  |             | 2010/11           |             |
|-------------|-------------|-------------|--|-------------|-------------------|-------------|
| Gross       | Gross       | Net         |  | Gross       | Gross             | Net         |
| Expenditure | Income      | Expenditure |  | Expenditure | Income            | Expenditure |
| £'000       | £'000       | £'000       |  | £'000       | £'000             | £'000       |
| 79,409      | (49,534)    | 29,875      | Central services to the public   | 50,289      | (38,500)          | 11,789      |
| 73,015      | (10,220)    | 62,795      | Cultural, environmental, regulatory and planning services                | 60,131      | (11,666)          | 48,465      |
| 388,523     | (297,264)   | 91,259      | Education and children's services  | 444,173     | (363,180)         | 80,993      |
| 34,399      | (15,223)    | 19,176      | Highways and transport services  | 26,144      | (17,249)          | 8,895       |
| 38,199      | (69,606)    | (31,407)    | Local authority housing (HRA)  | 31,110      | (55 <i>,</i> 690) | (24,580)    |
| 320,293     | (299,954)   | 20,339      | Other housing services   | 364,678     | (332,171)         | 32,507      |
| 107,106     | (19,983)    | 87,123      | Adult social care  | 122,213     | (25,276)          | 96,937      |
| 7,397       | (21)        | 7,376       | Corporate and democratic core  | 6,470       |                   | 6,470       |
|             |             |             | Exceptional item - downward revaluation of assets                        | 234,654     |                   | 234,654     |
|             |             |             | Reduction in past service pension costs                                  | (117,950)   |                   | (117,950)   |
| 460         |             | 460         | Non distributed costs  | 6,264       | (9,603)           | (3,339)     |
| 1,089,937   | (802,535)   | 286,996     | Cost of Services   | 1,228,176   | (853,335)         | 374,841     |
|             |             | 9,186       | Other operating expenditure  |             |                   | 32,403      |
|             |             | 62,554      | Financing and investment income and expenditure                          |             |                   | 64,067      |
|             |             | 0           | Surplus or deficit of discontinued operations                            |             |                   | 0           |
|             |             | 0           | Taxation paid  |             |                   | 0           |
|             |             | (330,590)   | Taxation and non-specific grant income                                   |             |                   | (366,386)   |
|             |             | 28,146      | (Surplus) or Deficit on Provision of Services                            |             |                   | 104,925     |
|             |             |             | Surplus or deficit on revaluation of Property, Plant and Equipment       |             |                   |             |
|             |             | (88,169)    | assets   |             |                   | (9,613)     |
|             |             |             | Surplus or deficit on revaluation of available for sale financial assets |             |                   |             |
|             |             | 180,710     | Actuarial gains/losses on pension assets and liabilities                 |             |                   | 12,510      |
|             |             | 92,541      | Other Comprehensive Income and Expenditure                               |             |                   | 2,897       |
|             |             | 120,687     | Total Comprehensive Income and Expenditure                               |             |                   | 107,822     |

# GROUP BALANCE SHEET GROUP BALANCE SHEET AS AT 31ST MARCH 2011

| Restated<br>31 March | Restated<br>31 March |                                    | 31 March            |
|----------------------|----------------------|------------------------------------|---------------------|
| 2009                 | 2010                 |                                    | 2011                |
| £'000                | £'000                |                                    | £'000               |
| 1,390,202            | 1,460,671            | Property, Plant & Equipment        | 1,293,032           |
| 1,802                | 14,536               | Investment Property                | 19,788              |
| 1,070                | 1,894                | Intangible Assets                  | 2,676               |
|                      |                      | Assets Held for Sale               |                     |
| 54,654               | 20,214               | Long Term Investments              | 168                 |
| 1,809                | 1,820                | Long Term Debtors                  | 1,786               |
| 1,449,537            | 1,499,135            | Long Term Assets                   | 1,317,450           |
| 33,435               | 44,628               | Short Term Investments             | 41,895              |
|                      | 2,799                | Assets Held for Sale               |                     |
| 207                  | 482                  | Inventories                        | 456                 |
| 75,630               | 72,513               | Short Term Debtors                 | 64,376              |
| 21,133               | 22,659               | Cash and Cash Equivalents          | 45,091              |
| 130,405              | 143,081              | Current Assets                     | 151,818             |
|                      |                      | Cash and Cash Equivalents          | (6,271)             |
| (79 <i>,</i> 699)    | (58,216)             | Short Term Borrowing               | (77,117)            |
| (90,370)             | (88,773)             | Short Term Creditors               | (92,292)            |
| (2,258)              | (3,707)              | Provisions                         | (5,104)             |
|                      |                      | Liabilities in Disposal Groups     |                     |
| (172,327)            | (150,696)            | Current Liabilities                | (180,784)           |
| (26,625)             | (25,506)             | Long Term Creditors                | (34,224)            |
| (2,540)              | (2,968)              | Provisions                         | (3,251)             |
| (593,473)            | (607,530)            | Long Term Borrowing                | (584,530)           |
| (495,482)            | (696,749)            | Other Long Term Liabilities        | (615,535)           |
| (10,041)             |                      | Capital Grants Receipts in Advance |                     |
| (1,128,161)          | (1,332,753)          | Long Term Liabilities              | (1,237,540)         |
| 279,454              | 158,767              | Net Assets                         | 50,944              |
| 00 713               |                      | Lisable Pesenvos                   | 115 022             |
| 90,712<br>188 742    | 95,596<br>62 171     | Usable Reserves                    | 115,932<br>(64,988) |
| 188,742              | 63,171               | Unusable Reserves                  | (04,988)            |
| 279,454              | 158,767              | Total Reserves                     | 50,944              |

# **GROUP CASH FLOW STATEMENT**

| 2009/10<br>Restated |  | 2010/11   |
|---------------------|--|-----------|
| £'000               |  | £'000     |
| (28,146)            | Net surplus or (deficit) on the provision of services              | (104,925) |
| 5,236               | Adjustments for non-cash movements                                 | 39,239    |
| 63,441              | Adjustments for investing and financing activities                 | 93,739    |
| 40,531              | Net cash flows from Operating Activities                           | 28,053    |
| (30,862)            | Investing activities   | (6,810)   |
| (8,144)             | Financing activities   | (5,082)   |
| 1,525               | Net increase or decrease in cash and cash equivalents              | 16,161    |
| 21,133              | Cash and cash equivalents at the beginning of the reporting period | 22,658    |
| 22,658              | Cash and cash equivalents at the end of the reporting period       | 38,819    |

### NOTES TO THE GROUP ACCOUNTS

# SUMMARY OF ITEMS IN GROUP ACCOUNTS

This shows the main differences between items in Brent's single entity accounts and the group accounts. Where there are intra-group entries these are adjusted in calculating the overall group position.

### 2009/10 Restated

|                                     | Brent     | BHP      | Adjustments | Group     |
|-------------------------------------|-----------|----------|-------------|-----------|
|                                     | £000      | £000     | £000        | £000      |
| Financing and investment income     | 61,533    | 1,021    |             | 62,554    |
| Property plant and equipment        | 1,459,359 | 1,312    |             | 1,460,671 |
| Investment properties               | 2,493     | 12,043   |             | 14,536    |
| Inventories                         | 120       | 362      |             | 482       |
| Short term debtors                  | 72,347    | 5,205    | -5,039      | 72,513    |
| Cash and cash equivalents           | 21,981    | 678      |             | 22,659    |
| Short term creditors                | 88,020    | 5,948    | -5,195      | 88,773    |
| Other long term liabilities         | 682,359   | 14,390   |             | 696,749   |
| Usable reserves                     | 94,146    | 1,450    |             | 95,596    |
| Unusable reserves                   | 76,241    | (13,070) |             | 63,171    |
| Cash flow from investing activities | 16,360    | 14,502   |             | 30,862    |
|                                     |           |          |             |           |

## 2010/11

|                                     | Brent     | BHP      | Adjustments | Group     |
|-------------------------------------|-----------|----------|-------------|-----------|
|                                     | £000      | £000     | £000        | £000      |
| Financing and investment income     | 63,039    | 1,028    |             | 64,067    |
| Property plant and equipment        | 1,283,012 | 10,020   |             | 1,293,032 |
| Investment properties               | 2,993     | 16,795   |             | 19,788    |
| Inventories                         | 104       | 352      |             | 456       |
| Short term debtors                  | 65,657    | 4,192    | -5,473      | 64,376    |
| Cash and cash equivalents           | 41,764    | 3,327    |             | 45,091    |
| Short term creditors                | 91,929    | 5,836    | -5,473      | 92,292    |
| Other long term liabilities         | 604,385   | 11,150   |             | 615,535   |
| Usable reserves                     | 108,948   | 6,984    |             | 115,932   |
| Unusable reserves                   | (51,928)  | (13,060) |             | (64,988)  |
| Cash flow from investing activities | (5,641)   | 12,451   |             | 6,810     |

#### **BRENT PENSION FUND**

#### **Brent Pension Fund responsibilities**

#### **The Brent Pension Fund**

The Brent Pension Fund is part of the Local Government Pension Scheme (LGPS) and is open to all local government employees, with the exception of police, fire fighters and teachers who have their own schemes.

#### **ADMINISTERING AUTHORITY**

The London Borough of Brent is the administering authority for the fund. It has responsibility for the collection of contributions, the payment of benefits and the investment of the fund under the Local Government Pension Scheme Regulations 1997 (as amended).

#### **Brent Pension Fund Sub-Committee**

As part of its responsibility as administering authority, Brent Council has established the Brent Pension Fund Sub-Committee to oversee as 'trustee' for the Fund. The sub committee meets quarterly to discuss investment strategy and objectives, to examine legislation and other developments as they may affect the fund, and to review the performance of the fund managers.

| Chair                     | Councillor S. Choudhary       |
|---------------------------|-------------------------------|
| Vice-Chair                | Councillor G. Crane           |
| Member                    | Councillor J. Bacchus         |
| Member                    | Councillor S. Hashmi          |
| Member                    | Councillor D. Brown           |
| Member                    | Councillor B.M. Patel         |
| Member                    | Councillor W. Mitchell Murray |
| CO-OPTED MEMBERS          |                               |
| North West London College | Mr. A. Patel                  |
| GMB                       | Mr. G. Fraser                 |
|                           |                               |
| Independent Adviser       | Mr V. Furniss                 |

#### Brent Pension Fund responsibilities – Pension Fund Sub-Committee

As set out in the scheme of governance, only councillors have voting rights because management of the Fund is part of their legal responsibility. However, representatives of both the staff and the largest employer outside Brent Council attend the Sub-Committee and take a full part in discussions. The Sub-Committee takes executive decisions.

During 2010/11, members attended Sub-Committee meetings and received training as follows:-

| Member        | Meetings attended | Training attended |
|---------------|-------------------|-------------------|
| S. Choudhary  | 5                 | 3                 |
| G. Crane      | 5                 | 3                 |
| B.M. Patel    | 5                 | 1                 |
| J. Bacchus    | 5                 | 1                 |
| S. Hashmi     | 6                 | 2                 |
| D. Brown      | 3                 | 1                 |
| W. Mitchell M | 1urray 1          | 1                 |
| A. Patel      | -                 | -                 |
| G. Fraser     | 2                 | -                 |

Training was an amalgam of on-line, conferences and manager / actuary presentations on key areas.

### **Fund managers**

The Fund managers act as the council's agents and have authority to purchase and sell stocks as appropriate.

The following Fund managers manage individual portfolios:

| Fund Managers                              | Asset Class              | £M    | per   |
|--|--------------------------|-------|-------|
|  |                          |       | cent  |
| Henderson Global Investors (Jennifer       | Fixed Interest           | 85.1  | 17.4  |
| Ockwell)                                   |                          |       |       |
| Legal & General Investment Management      | Overseas Equities        | 158.2 | 32.6  |
| (Helen Gawkrodger)                         |                          |       |       |
| Brent Finance and Corporate Resources      | UK Equities              | 73.3  | 15.2  |
| (Bina Chauhan-Wild)                        |                          |       |       |
| Aviva Investors (Catriona Allen)           | UK and European Property | 33.1  | 6.8   |
| Gartmore Investment Managers (Martin       | UK Small Companies       | 15.9  | 3.2   |
| Powis)                                     |                          |       |       |
| Yorkshire Fund Managers (Geoff Sankey)     | Private Equity           | 2.0   | 0.4   |
| Capital Dynamics (Angela Willetts)         | Private Equity           | 50.1  | 10.2  |
| Fauchier Partners (Alex Dolbey)            | Hedge Fund               | 42.2  | 8.7   |
| Mellon Global Investors (Alastair Stewart) | Global Tactical Asset    | 18.8  | 3.8   |
|  | Allocation               |       |       |
| Alinda Capital Partners (Simon Riggall)    | Infrastructure           | 8.1   | 1.7   |
|  |                          | 486.9 | 100.0 |

Custodians

The Fund uses two custodians for segregated portfolios as follows:

- BNP Paribas Security Services (Fixed Interest) contact Jennifer Ockwell (Henderson)
- Bank of New York Europe Limited (UK Equities & Property) contact Colin Waters

| ľ | VALUE                                     | 498,500       | 472,040       | 339,573       | 454,815       | 490,359       |  |
|---|---|---------------|---------------|---------------|---------------|---------------|--|
|   | YEARS                                     | 2007<br>£'000 | 2008<br>£'000 | 2009<br>£'000 | 2010<br>£'000 | 2011<br>£'000 |  |
| ſ |   | 2007          | 2000          | 2000          | 2010          | 2014          |  |
|   | Table A: Value of the fund as at 31 March |               |               |               |               |               |  |

# Table A: Value of the fund as at 31<sup>st</sup> March

|  | 2006/07 | 2007/08 | 2008/09 | 2009/10 | 2010/11 |  |
|--|---------|---------|---------|---------|---------|--|
| Number of contributing employees as at 1 April | 5,849   | 5,922   | 6,075   | 5,896   | 5,461   |  |
| Deferred                                       | 5,159   | 5,380   | 5,713   | 6,096   | 6,595   |  |
| Pensioners and dependants                      | 5,024   | 5,161   | 5,269   | 5,438   | 5,711   |  |
|  | £M      | £M      | £M      | £M      | £M      |  |
| Employee contributions                         | 7.1     | 7.4     | 8.5     | 8.8     | 8.3     |  |
| Employer contributions                         | 25.6    | 28.4    | 28.1    | 29.8    | 31.2    |  |
| Total contributions                            | 32.7    | 35.8    | 36.6    | 38.6    | 39.5    |  |

# Table B: Fund membership and contributions 2006/07 to 2010/11

### **Risk management**

Commentary on the management of investment risk is contained within the Statement of Investment Principles, and the asset allocation for the Fund is included in table E. The risk profile of the Fund has not changed dramatically – exposure to private equity (from 8.4% of the Fund to 10.1%) and infrastructure (from 1.1% to 1.7%) has increased marginally in line with investment plans. The asset allocation has also been amended to reduce exposure to UK equities and increase exposure to overseas equities, but this activity is within quoted equity markets. The main investment risks are:-

- a) Not meeting liabilities and severe market volatility. These are mitigated by regular review of performance and asset allocation, diversification between managers and asset classes, and `taking advice from consultants, the investment adviser and managers. For example, the fund uses the core portfolio in the fixed interest fund for stability and income. Equity managers are used to utilise the equity risk premium, but some are active managers (where markets are less efficient) whereas others are index trackers that are less expensive. Other approaches used include the illiquidity premium (infrastructure and private equity) and absolute return investing (hedge funds and the satellite portfolio in fixed interest). It is also very helpful that the Fund has a surplus of income (contributions and dividends) over expenditure (payment of benefits).
- b) Operational risks. In particular, the systems used by and financial health of, managers, custodians and contractors (LPFA) are assessed at appointment and on an ongoing basis by reference to annual reports, assurance reports (such as AAF 01/06 and SAS 70) and other research. Managers report their use of professional and accounting standards to make valuations. If concerns arise, these are investigated and reported to members so that issues are resolved. Managers, custodians and contractors issue reports on a regular basis, allowing opportunity for checking. Wide investment diversification also provides protection for example, the hedge fund manager invests in around 30 underlying funds, whereas each private equity fund usually has around 15 sub managers.
- c) Liquidity risks, where the Fund has insufficient liquid assets to meet benefit payments. This is met by keeping most assets either very liquid, as in cash and bonds, or semi liquid through large company equities. The Fund uses a long term cash flow (reviewed every three years) to assess the security of investment horizons and the likelihood of sudden cash calls.
- d) Foreign exchange risks. These are met by holding many assets in sterling, and hedging 75% of the value of developed overseas equity funds.

- e) Credit risks. The Fund only appoints properly regulated managers, and only deals on authorised markets. The overseas equity manager, Legal & General, passively hedges 75% of the currency risk of the portfolio back into sterling. The manager has systems in place to protect the pooled fund from default by counterparties.
- f) Finally, the status of employer bodies may also give rise to concerns, particularly with regard to admitted bodies whose financial status may be less secure. Where possible, bonds are obtained on admission and renewed as appropriate.

The quantitative risks may be assesses as follows:-

- Credit There is a counter-party risk, but it is suggested that this is negligible. The main risk is that employers may collapse, particularly as some are contractors. The risk is mitigated by the existence of bonds. The risk is assessed as 10% of contributions £160,000.
- Liquidity This is assessed as nil because the Fund is able to borrow short term and has a regular flow of income from dividends and employers which exceed benefit payments. There are contractual payments to private equity and infrastructure managers over the next five years or so (up to £91.3m), but these will be met from the surplus of contributions and dividends. Derivative payments from Henderson Global Investors (£2m) are covered by cash reserves.
- Market Market risks, either positive or negative, are the largest risks faced by the Fund. It is suggested that Global Tactical Asset Allocation (GTAA) is most volatile the fund uses leverage and is exposed to both equities and derivatives. Equity exposure would be next corrections of 10% over a short period are quite regular. Bonds and other assets are less volatile, correcting over a longer period. For example, private equity and infrastructure have equity elements, but are also affected by profits and, in the case of infrastructure, tariff contracts. Potential variations may be:-

| Equities       | 10% of exposure      | £25m  |
|----------------|----------------------|-------|
| Bonds          | 5% (less volatile)   | £4m   |
| Property       | 5% (less volatile)   | £2m   |
| Private equity | 5% (less volatile)   | £3m   |
| Infrastructure | 3% (income elements) | £0.5m |
| Hedge funds    | 2%                   | £1m   |
| GTAA           | 15%                  | £3m   |

However, note that in extreme corrections (such as 1987), equity markets can fall by 33% in a short time.

# Financial performance

The Fund does not construct a budget because most of the expenditure and income items cannot be controlled in this way. However, a budget is agreed for certain pensioner payroll, IT and committee support items at the beginning of each year. These budgets are adhered to strictly unless the Fund agrees to extra work items.

A ten year cash flow forecast is updated whenever the asset allocation for the Fund is reviewed (on a three year basis). Following increases in employer contributions, it is anticipated that the Fund will have a positive cash flow (excluding dividend and interest receipts) in future years to reduce the Fund deficit. However, reductions in employee numbers will reduce the current surplus of contributions over benefit expenditure.

### **Actuarial valuation**

# London Borough of Brent Statement of the Actuary for the year ended 31 March 2011

### INTRODUCTION

The Scheme Regulations require that a full actuarial valuation is carried out every third year. The purpose of this is to establish that the London Borough of Brent Pension Fund (the Fund) is able to meet its liabilities to past and present contributors and to review employer contribution rates. The last full actuarial investigation into the financial position of the Fund was completed as at 31 March 2010 by Aon Hewitt Limited, in accordance with Regulation 36 of the Local Government Pension Scheme (Administration) Regulations 2008.

#### ACTUARIAL POSITION

- 1. Rates of contributions paid by the participating Employers during 2010/11 were based on the actuarial valuation carried out as at 31 March 2007.
- 2. The valuation as at 31 March 2010 showed that the funding ratio of assets to liabilities had decreased from 72% to 61% since the previous valuation.
- 3. The valuation also showed that the required level of contributions to be paid to the Fund by participating Employers (in aggregate) with effect from 1 April 2011 was as set out below:
  - 13.4% of pensionable pay to meet the liabilities arising in respect of service after the valuation date.

Plus

 Monetary amounts to restore the assets to 100% of the liabilities in respect of service prior to the valuation date over a recovery period of 25 years from 1 April 2011, amounting to £15.9M in 2011/12, and increasing by 5.3% p.a. thereafter, before any phasing in or 'stepping' of contribution increases.

This implies an average employer contribution rate of about 24.6% of pensionable pay in total, if the membership remains broadly stable and pay increases are in line with the rate assumed at the valuation of 5.3% p.a.

- 4. The majority of employers participating in the Fund pay different rates of contributions depending on their past experience, their current staff profile, and the recovery period agreed with the Administering Authority. In addition the Administering Authority agreed that the significant increases in contribution requirements could be phased in for some employers over periods of up to 6 years. The resulting aggregate deficiency contributions in 2011/12 are £13.6M. The aggregate deficiency contributions payable are anticipated to remain lower than indicated by point 3 above until 2015/16.
- 5. The rates of contributions payable by each participating Employer over the period 1 April 2011 to 31 March 2014 are set out in a certificate dated 30 March 2011 which is appended to our report of the same date on the actuarial valuation.
- 6. The contribution rates were calculated taking account of the Fund's funding strategy as described in the Funding Strategy Statement, and for the majority of Employers using the projected unit actuarial method.

7. The main actuarial assumptions were as follows:

| Discount rate                            |              |
|--|--------------|
| Scheduled Bodies                         | 7.5% p.a.    |
| Admitted Bodies                          |              |
| In service:                              | 6.25% p.a.   |
| Left service:                            | 4.75% p.a.   |
| Rate of general pay increases            | 5.3% p.a.    |
| Rate of increases to pensions in payment | 3.3% p.a.    |
| Valuation of assets                      | market value |

Further details of the assumptions adopted for the valuation were set out in the actuarial valuation report.

- 8. Contribution rates for all employers will be reviewed at the next actuarial valuation of the Fund as at 31 March 2013.
- 9. This statement has been prepared by the Actuary to the Fund, Aon Hewitt Limited, for inclusion in the accounts of London Borough of Brent. It provides a summary of the results of the actuarial valuation which was carried out as at 31 March 2010. The valuation provides a snapshot of the funding position at the valuation date and is used to assess the future level of contributions required.

This statement must not be considered without reference to the formal actuarial valuation report which details fully the context and limitations of the actuarial valuation.

Aon Hewitt Limited does not accept any responsibility or liability to any party other than our client, London Borough of Brent, in respect of this statement.

Aon Hewitt Limited

June 2011

# Table C: Employer Contribution Rates

|       | <u>2009/10</u> | <u>2010/11</u> | <u>2011/12</u> | <u>2012/13</u> |
|-------|----------------|----------------|----------------|----------------|
|       | per cent       | per cent       | per cent       | per cent       |
| Brent | 22.9           | 22.9           | 25.1           | 26.9           |

| List of scheduled bodies and admitted bodies     | Employee contributions | Employer contributions |
|--|------------------------|------------------------|
| Scheduled bodies                                 | £ 000s                 | £ 000s                 |
| London Borough of Brent                          | 6,193                  | 23,530                 |
| Alperton Community School                        | 66                     | 240                    |
| ARK Academy                                      | 27                     | 61                     |
| Avigdor Hirsch Torah Temimah School              | 2                      | 5                      |
| Barham park Primary School                       | 23                     | 88                     |
| Cardinal Hinsley High School                     | 80                     | 287                    |
| Claremont High School                            | 31                     | 126                    |
| College of North West London                     | 378                    | 1223                   |
| Brent Housing Partnership                        | 330                    | 687                    |
| Convent of Jesus & Mary RC Language College      | 36                     | 129                    |
| Capital City Academy                             | 67                     | 283                    |
| The Copland Community School & Technology Centre | 71                     | 256                    |
| Furness Primary School                           | 15                     | 56                     |
| JFS  | 67                     | 220                    |
| Crest Boys                                       | 38                     | 136                    |
| Crest Girls                                      | 70                     | 251                    |
| Kilburn Park School                              | 6                      | 25                     |
| Kingsbury High School                            | 111                    | 400                    |
| Islamia Primary School                           | 19                     | 50                     |
| Malorees Junior School                           | 9                      | 33                     |
| Manor Day School                                 | 46                     | 170                    |
| Michael Sorbell Sinai School                     | 38                     | 142                    |
| North West London Jewish Day School              | 12                     | 48                     |
| Oakington Manor Primary School                   | 15                     | 90                     |
| Preston Park Primary School                      | 34                     | 128                    |
| Preston Manor High School                        | 70                     | 278                    |
| Queens Park Community School                     | 52                     | 206                    |
| Salusbury Primary School                         | 22                     | 84                     |
| Sudbury Primary School                           | 25                     | 97                     |
| St Gregory's RC School                           | 28                     | 102                    |
| St Joseph's RC School                            | 29                     | 105                    |
|  | 8,010                  | 29,536                 |

### Admitted bodies: contributing

| Age Concern                                     | 0   | 4     |
|---|-----|-------|
| Brent Association of Disabled People            | 2   | 6     |
| Brent Society for Mentally Handicapped Children |     |       |
| (Mencap)  | 6   | 17    |
| Churchill contracts Ltd                         | 1   | 2     |
| Goldsborough Homecare and Nursing Services Ltd  | 72  | 550   |
| Jarvis  | 0   | 55    |
| Local Employment Access Project                 | 21  | 69    |
| National Autistic Society                       | 187 | 868   |
| Sudbury Neighbourhood Centre                    | 9   | 32    |
| Wetton Cleaning Services and (N & S) Grounds    | 16  | 94    |
| Willow  | 8   | 29    |
|   | 322 | 1,726 |

### ADMITTED BODIES: NON-CONTRIBUTING

Brent Asian Professional Association Brent Black Mental Health Project **Brent Community Relations Council Brent Community Transport Brent Energy Services Team Brent Family Service Unit Brent Irish Advisory Service** Brent Kids Scrap Bank Brent Mind Brent Under Twenties First Aid Housing **Brent Voluntary Service Council Chalkhill Asian Forum** Harlesden Young Mums Project - Family Outreach Project Harlesden Methodist Church - Harlesden Day nursery Hillside Under Fives Centre Kilburn Training Park Lane Methodist Day Nursery Pakistan Workers Association Welcome Senior Citizens Club West Indian Self Effort

# Pension Fund – GENERAL INFORMATION

### Fund income

The fund receives income from the following sources:

- employees, at varying rates dependant on salary levels or date of joining the scheme
- employers, at varying rates according to their status
- investment income dividends or interest
- capital gains on investments and
- transfer values from other funds.

#### Investments

### Administration of the fund

The fund managers invest in markets in accordance with their management agreements and investment regulations and the Statement of Investment Principles.

The WM Company, market leader in performance measurement and investment administration services, has measured the performance of the Fund over the year in accordance with the performance benchmarks set for the investment managers. This has been based on the asset allocation agreed for the Fund.

#### SALES AND PURCHASES

Sales proceeds totalled £ 279.1million (£164.0 million 2009/10) and the purchases totalled £ 296.1million (£192.6 million 2009/10) during 2010/11.

### London Borough of Brent Pension Fund accounts as at 31 March 2011

|   | Note   | <u>2008/200</u> | <u>2009/2010</u>                      | <u>2010/2011</u> |
|---|--------|-----------------|---------------------------------------|------------------|
| Contributions and han afits                               |        | <u>9</u>        | 6 000-                                | C 000a           |
| Contributions and benefits<br>Contributions receivable    | 3      | <u>£ 000s</u>   | <u><b>£ 000s</b></u><br>38,600        | <u>£ 000s</u>    |
| Transfer values in  | 5<br>4 |                 | 4,389                                 | 39,594<br>4,306  |
|   | 4      | —               | · · · · · · · · · · · · · · · · · · · |                  |
|   |        | _               | 42,989                                | 43,900           |
|   | _      |                 |                                       |                  |
| Benefits payable  | 5      |                 | 28,376                                | 32,948           |
| Payments to and account leavers                           | 6      |                 | 4,869                                 | 5,117            |
| Administrative expenses                                   | 7      | _               | 1,155                                 | 1,214            |
|   |        | _               | 34,400                                | 39,279           |
| Net additions (withdrawals) from<br>dealings with members |        | _               | 8,589                                 | 4,621            |
| Returns on investment                                     |        | =               |                                       |                  |
| Investment income   | 8      |                 | 12,059                                | 12,007           |
| Change in market value of investments                     | 9      |                 | 96,029                                | 20,431           |
| Investment management expenses                            | 10     |                 | (1,435)                               | (1,515)          |
| Return on investments                                     |        |                 | 106,653                               | 30,923           |
| Net increase / (decrease) in the funds                    |        | _               | 115,242                               | 35,544           |
| during the year<br>IFRS net assets of the scheme          |        | -               |                                       |                  |
| Opening net assets  |        | 472,039         | 339,573                               | 454,815          |
| Closing net assets  |        | 339,573         | 454,815                               | 490,359          |

#### NET ASSETS STATEMENT 31 MARCH

| Investment assets                    | 9  | 340,356 | 454,112  | 487,443  |
|--------------------------------------|----|---------|----------|----------|
| Investment liabilities               |    | (154)   | <u>0</u> | <u>0</u> |
| TOTAL Investments                    |    | 340,202 | 454,112  | 487,443  |
| Current assets                       | 11 | 852     | 971      | 3,880    |
| Current liabilities                  | 12 | 1,481   | (268)    | (964)    |
| Net assets of the scheme at 31 March |    | 339,573 | 454,815  | 490,359  |

The accounts summarise the transactions and net assets of the Fund. They do not take account of liabilities to pay pensions and other benefits in the future.

There are no material differences on transition to IFRS.

The actuarial certificate (page 8) sets out the actuarial position of the Fund and the required level of contributions payable. In accordance with International Financial Reporting Standards, the actuary has valued the whole Fund as at 31<sup>st</sup> March 2010 on the basis of International Accounting Standard 26. This is produced as a separate report as part of the annual accounts, and will be updated every three years in accordance with CIPFA guidance.

## London Borough of Brent Pension Fund Accounting policies and notes to the accounts March 2011

# 1. Basis of preparation

The financial statements summarise the transactions and net assets of the scheme. They do not take account of liabilities to pay pensions and other benefits in the future, and have been prepared on a going concern basis. The actuarial position of the fund, which **does** take account of such liabilities, is dealt with in the statement by the actuary on page 8 of the annual report of the Fund and these financial statements should be read in conjunction with it.

# 2. Accounting policies

The consolidated accounts of the Fund for the year to 31st March 2011 are presented in accordance with the following accounting policies:

# A Statements of accounting policies

- (i) the pension costs that are charged to the council's accounts in respect of its employees are equal to the contributions paid to the pension fund for those employees.
- (ii) further costs arise in respect of certain pensions paid to retired employees on an unfunded basis.
   These costs have been determined on the basis of contribution rates that are set to meet 100 per cent of the liabilities of the Pension Fund, in accordance with relevant Government Regulations.

# **B** Basis of accounting

The Fund accounts have been prepared in accordance with the accounting recommendations of the Financial Reports of the Pension Schemes: A Statement of Recommended Practice (revised May 2007). Chapter 2 Recommended Accounting Practice, International Financial Reporting Standards (IFRS) and the CIPFA Code of Practice on Local Authority Accounting.

# C Asset valuation principles

- (i) UK quoted securities are valued at bid prices as at the close of business on the 31 March or at the date of the last pricing of the security.
- (ii) overseas quoted securities are valued at bid price on the 31<sup>st</sup> March, translated into sterling in accordance with accounting policy.
- (iii) UK unquoted unit trusts, property and other unquoted securities including hedge funds and private equity are valued at the external manager's valuation or latest accounts, unless actual valuations are available. Some valuations will be based on estimation or use of judgement, but will be based on professional standards, as in the case of property, or on comparable investments. For example, private equity valuations will be based on prices paid for the recent sale of similar assets, less an appropriate reserve, or on comparative earnings multiples
- (iv) fixed interest securities valued at market value excluding the value of interest accruing on the securities.

# D Income from investments

Dividends on investments are credited to the Fund accounts on the ex-dividend date. Interest on fixedinterest securities is accrued on a day to day basis. Income is shown gross of taxes deducted at source in the accounts.

# E Foreign currencies

Transactions in foreign currencies are accounted for in sterling at the rate ruling on the date of the transactions. Monetary and other assets denominated in foreign currencies are translated into sterling at exchange rates ruling on 31 March. Translation and conversion differences arising on transactions are included in the Fund account.

### F Transfer values to and from the fund

The Fund account has been prepared on cash basis. Transfer values paid to or paid out from the Fund during the year have been included.

### G Ex-gratia payments

No ex-gratia payments were met from the Fund in 2010/2011.

### H Taxation

### (i) Investments

The Fund is exempt from United Kingdom Capital Gains Tax. Income from overseas sources suffers a withholding tax in the country of origin, unless exemption is permitted as in the United States and Australia. A proportion of the tax deducted in some European countries is recovered. The amounts recovered will vary from the amounts paid due to exchange rate fluctuations. All VAT paid is recoverable.

### ii) Compounded pensions

There is a liability to income tax on these items, which are small pensions converted into lump sums. The rate of tax is 20 per cent and the liability is minimal.

### I Employers' contributions

In 2010/2011 employers' contributions of  $\pm$ 31.2 million were paid (2009/10  $\pm$  29.7 million). The increased contributions will allow elimination of the funding deficit over a 25 year period.

### J Statement of investment principles

The Pension Fund Sub-committee agreed a revised Statement of Investment Principle in 2010 and published this both to the employers and on the Finance website. (www.brent.gov.uk/pensions)

### K Related party's transactions

As administering authority for the Brent Pension Fund, the London Borough of Brent is a related party to the Fund. The authority provides administrative support, elected member leadership to the Fund, and manages the UK equity portfolio in house. Other related parties would include other pension fund employers (page 8), pension fund managers and advisor's (page 4), and senior officers and their families (page 4).

# L The administrative authority's responsibilities

The authority is required to:

- make arrangements for the proper administration of its financial affairs and to secure that one of their officers has the responsibility for the administration of those affairs. In this authority, that officer is the Director of Finance and Corporate Resources.
- manage business to secure economic, efficient and effective use of resources and safeguard assets.

# M Responsibilities of the Director of Finance and Corporate Resources

The Director is responsible for the preparation of the authority's pension fund's Statement of Accounts, in terms of the Code and the Statement of Recommended Practice. The director is required to present fairly the financial position of the Fund (and its income and expenditure) for the year ended 31st March 2011. In preparing this statement of accounts, the director has: selected suitable accounting policies and applied them consistently; made judgements and estimates that were reasonable and prudent; complied with the Code; kept proper up to date accounting records; and taken reasonable steps for the prevention of fraud and other irregularities.

### **Clive Heaphy**

### **Director of Finance and Corporate Services**

# 3 Contributions receivable

Employees contributed  $\pm 8.3$  million in 2010/2011. The numbers of contributing members increased during the year.

| Employers                             | 2009/10<br><u>£000s</u><br>ongoing | <u>2009/10</u><br><u>£000s</u><br>deficit | <u>2010/11</u><br><u>£000s</u><br>ongoing | <u>2010/11</u><br><u>£000s</u><br>deficit | <u>2009/10</u><br><u>£000s</u> | <u>2010/11</u><br><u>£000s</u> |
|---------------------------------------|------------------------------------|---|---|---|--------------------------------|--------------------------------|
| Brent                                 | 16,842                             | 9,218                                     | 17,383                                    | 9,514                                     | 26,060                         | 26,897                         |
| Scheduled                             | 1,993                              | 395                                       | 2,176                                     | 465                                       | 2,388                          | 2,641                          |
| Admitted                              | 908                                | 412                                       | 1,091                                     | 633                                       | 1,320                          | 1,724                          |
| Members                               |                                    |   |   |   |                                |                                |
| Brent                                 |                                    |   |   |   | 7,384                          | 6,892                          |
| Scheduled                             |                                    |   |   |   | 912                            | 904                            |
| Admitted                              |                                    |   |   |   | 289                            | 316                            |
| Additional voluntary<br>contributions |                                    |   |   |   | 247                            | 220                            |
| -                                     | 19,743                             | 10,025                                    | 20,650                                    | 10,612                                    | 38,600                         | 39,594                         |
|                                       |                                    |   |   |   |                                |                                |
| 4 Transfers in                        |                                    |   | <u>2</u>                                  | 2009/10<br>£000s                          |                                | <u>2010/11</u><br><u>£000s</u> |
| Individual Transfers in from othe     | er schemes                         |   |   | 4,389                                     |                                | 4,306                          |
| 5 Benefits payable                    |                                    |   |   |   |                                |                                |
| On retirement or death                |                                    |   |   |   |                                |                                |
| Pensions                              |                                    |   |   |   |                                |                                |
| Brent                                 |                                    |   |   | 20,781                                    |                                | 21,721                         |
| Scheduled                             |                                    |   |   | 689                                       |                                | 906                            |
| Admitted                              |                                    |   |   | 735                                       |                                | 795                            |
| Lump sum retirement benefits<br>Brent |                                    |   |   | 4,775                                     |                                | 7,762                          |
| Scheduled                             |                                    |   |   | 251                                       |                                | 972                            |
| Admitted                              |                                    |   |   | 249                                       |                                | 296                            |
| Lump sum death benefits               |                                    |   |   | 213                                       |                                | 250                            |
| Brent                                 |                                    |   |   | 690                                       |                                | 496                            |
| Scheduled                             |                                    |   |   | 16  |                                | 0                              |
| Admitted                              |                                    |   |   | 190                                       |                                | 0                              |
|                                       |                                    |   |   | 28,376                                    |                                | 32,948                         |
| 6 Payments to and on account          |                                    |   |   |   |                                |                                |
| Refund to members leaving serv        |                                    |   |   | 45  |                                | (6)                            |
| Individual transfers to other sch     | emes                               |   |   | 4,824                                     |                                | 5,123                          |
|                                       |                                    |   |   | 4,869                                     |                                | 5,117                          |
| 7 Administration expenses             |                                    |   |   |   |                                |                                |
| Administration and processing         |                                    |   |   | 1,055                                     |                                | 1,064                          |
| Actuarial fees                        |                                    |   |   | 61  |                                | 115                            |
| Audit fees                            |                                    |   |   | 39  |                                | 35                             |
|                                       |                                    |   |   | 1,155                                     |                                | 1,214                          |

| 8 Investment Income                         |        |        |
|---|--------|--------|
| Dividend income equities                    | 6,981  | 4,837  |
| Income from fixed interest securities       | 2,902  | 2,371  |
| Income from property unit trusts securities | 1,104  | 1,285  |
| Income from private equity                  | 663    | 2,408  |
| Interest on cash deposits                   | 38     | 42     |
| Infrastructure                              | 68     | 289    |
| Commission recapture                        | 3      | 17     |
| Miscellaneous                               | 296    | 758    |
| Class action                                | 4      | 0      |
| Total investment income                     | 12,059 | 12,007 |

Details of irrecoverable taxation are no longer being included as these are not required as part of the Pension Fund Statement of Recommended Practice.

### 9 Investments (summary as in the Statement of Recommended Practice)

|   | <u>453,169</u> | <u>486,954</u> |
|---|----------------|----------------|
| Cash                                      | <u>5,676</u>   | <u>540</u>     |
| Derivative contracts                      | 9              | 0              |
| Pooled investment vehicles                | 205,591        | 396,519        |
| Equities                                  | 227,124        | 72,751         |
| Fixed interest securities – public sector | 14,769         | 17,144         |
|   |                |                |

### Investments (detail)

|  | <u>Value at</u><br><u>31.03.10</u> | <u>Purchases</u><br><u>At cost</u> | <u>Sales</u><br><u>Proceeds</u> | <u>Change in</u><br><u>Market</u><br><u>Value</u> | <u>Value at</u><br><u>31.03.11</u> |
|--|------------------------------------|------------------------------------|---------------------------------|---|------------------------------------|
|  | <u>£'000s</u>                      | <u>£'000s</u>                      | <u>£'000s</u>                   | <u>£'000s</u>                                     | <u>£'000s</u>                      |
| UK equities-quoted                     | 100,325                            | 6,814                              | 37,966                          | 3,578   | 72,751                             |
| Global equities-quoted UK Alliance     | 14,721                             | 3,683                              | 17,810                          | (594)   | 0                                  |
| Global equities-quoted Alliance        | 112,078                            | 52,160                             | 158,312                         | (5,926)   | 0                                  |
| Global Equities-LGIM                   | 0                                  | 111,304                            | 0                               | 10,817  | 122,121                            |
| Emerging markets-LGIM                  | 0                                  | 34,724                             | 0                               | 1,580   | 36,304                             |
| Fixed interest (including unit trusts) | 81,792                             | 63,211                             | 61,291                          | 1,253   | 84,965                             |
| Property UK FOF UT                     | 19,731                             | 4,000                              | 0                               | 2,696   | 26,427                             |
| Property European FOF UT               | 6,756                              | 0                                  | 0                               | (90)  | 6,666                              |
| UK equities small companies UT         | 15,447                             | 77                                 | 2,400                           | 2,760   | 15,884                             |
| *Private equity-YFM/CapDyn LLP         | 38,331                             | 13,045                             | 1,413                           | 2,110   | 52,073                             |
| Hedge fund Open ended Trust            | 41,842                             | 0                                  | 0                               | 444   | 42,286                             |
| *Infrastructure LLP                    | 5,011                              | 3,079                              | 0                               | 20  | 8,110                              |
| GTAA Open ended Trust                  | 11,450                             | 4,000                              | 0                               | 3,377   | 18,827                             |
|  | 447,484                            | 296,097                            | 279,192                         | 22,025  | 486,414                            |
| Cash deposits                          | 5,676                              | 0                                  | 5,175                           | 39  | 540                                |
| Henderson Bond Future                  | 0                                  | 106                                | (15)                            | (121)   | 0                                  |
| Henderson FX                           | 4                                  | 1,829                              | 1,829                           | (4)   | 0                                  |
| AllianceBernstein FX                   | 0                                  | 5,765                              | 4,298                           | (1,467)   | 0                                  |
| AllianceBernstein Futures              | 5                                  | 154                                | 118                             | (41)  | 0                                  |
|  | 453,169                            | 303,951                            | 290,597                         | 20,431  | 486,954                            |
| Investment income due                  | 943                                |                                    |                                 |   | 489                                |
| -                                      | 454,112                            |                                    |                                 | _   | 487,443                            |

UT is unit trust

LP is limited partnership

The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year.

# \*Private equity and Infrastructure

The Brent pension fund has made commitments as a limited partner to ten funds managed by Capital Dynamics, the Capital Fund for London and to the Alinda Infrastructure Fund. As at 31<sup>st</sup> March 2011, outstanding commitments totalled £91.3m.

| Fixed interest securities                  | <u>2009/10</u><br>£000s | <u>2010/11</u><br>£000s |
|--|-------------------------|-------------------------|
| Segregated                                 |                         |                         |
| UK public sector                           | 14,769                  | 17,144                  |
| Pooled                                     |                         |                         |
| UK corporate – open ended unit trust       | 22,325                  | 23,957                  |
| Overseas government open ended unit trust  | 8,834                   | 8,257                   |
| Secured loans open ended unit trust        | 8,630                   | 4,613                   |
| Credit opportunities open ended unit trust | 11,534                  | 9,201                   |
| Credit alpha open ended unit trust         | 11,062                  | 12,516                  |
| Currency fund open ended unit trust        | 1,255                   | 646                     |
| Absolute return fund open ended unit trust | 0                       | 0                       |
| Infrastructure Limited Partnership         | 812                     | 920                     |
| Money market fund                          | 2,571                   | 7,711                   |
|  | 81,792                  | 84,965                  |

# Pooled investment vehicles (excluding fixed interest).

|  | <u>2009/10</u><br><u>£000s</u> | <u>2010/11</u><br><u>£000s</u> |
|--|--------------------------------|--------------------------------|
| Property - UK fund of funds unit trust       | 19,731                         | 26,427                         |
| Property - European fund of funds unit trust | 6,756                          | 6,666                          |
| UK Equities – small companies unit trust     | 15,447                         | 15,884                         |
| Overseas equities – developed markets        | 0                              | 122,121                        |
| Overseas equities - emerging markets         | 0                              | 36,304                         |
| Private equity limited partnerships          | 38,331                         | 52,073                         |
| Hedge fund open ended trust                  | 41,842                         | 42,286                         |
| Infrastructure limited partnership           | 5,011                          | 8,110                          |
| GTAA open ended trust                        | 11,450                         | 18,827                         |
|  | 138,568                        | 328,698                        |

| Derivative Contracts | <u>2009/10</u> | <u>2010/11</u> |
|----------------------|----------------|----------------|
|                      | <u>£000</u>    | <u>£000</u>    |
| Currency – Henderson | 4              | -              |
| Futures – bonds      | -              | -              |
| Futures – equities   | 5              | -              |

| Type of derivative | Expiration | Economic | Fair Value |
|--------------------|------------|----------|------------|
|                    |            | 138      |            |

|                               |                            | exposure value |       |           |
|-------------------------------|----------------------------|----------------|-------|-----------|
|                               |                            | £000           | Asset | Liability |
| Henderson                     |                            |                |       |           |
| UK Sterling                   | 27 <sup>th</sup> June 2011 | 50             | -     |           |
| US Dollars                    | 27th June 2011             | (50)           | -     |           |
|                               |                            |                |       |           |
| Futures UK LIFFE Long Gilt    | 28thJune 2011              | (1172)         | -     |           |
| Futures Canada MSE 10 year    | 21st June 2011             | (616)          |       | -         |
| Futures Australia 3 year Bond | 15th June 2011             | (1522)         | -     |           |
| Futures EUX Euro-bund         | 8th June 2011              | 1074           |       | -         |
|                               |                            |                |       |           |
|                               |                            |                |       |           |
|                               |                            |                |       |           |

Derivative receipts and payments represent the realised gains and losses on contracts. The various derivatives are held for the following purposes:-

- a) Gilt futures. The manager purchases exposure to the value of gilts at a future date, paying a margin that increases / reduces as the value of the future varies. Futures are used because the market is liquid and costs are lower.
- b) Currency exposure is obtained through futures, and has two main purposes. First, the pooled currency fund managed by Henderson took views on currency movements, seeking to make gains as currencies rose / fell. Second, the Fund has sought to protect the value of investments against adverse currency movements by fixing the sterling value in the future.
- c) Global Tactical Asset Allocation (GTAA) seeks to make gains through the relative movements in currency, bonds and equities. Exposure is gained through a pooled fund managed by Mellon.

### **AVC Investments**

Additional voluntary contributions are not included in the pension fund accounts in accordance with regulation 5(2)(c) of the Pension Scheme (Management and Investment of Funds Regulations 1998. Individuals hold assets invested separately from the main fund in the form of with profits, equity related, or building society accounts, securing additional benefits on a money purchase basis for those members electing to pay additional voluntary contributions (AVCs). Members participating in this arrangement each receive an annual statement made up to 31<sup>st</sup> March confirming the value of their account and the movements in the year. The aggregate value of the AVC investments is as follows:-

| Equitable Life<br>Clerical Medical  | 2009/10<br><u>£000s</u><br>194<br>1,235<br><b>1,429</b> | 2010/11<br><u>£000s</u><br>180<br>1,212<br><b>1,392</b> |
|---|---|---|
| <b>10</b> INVESTMENT MANAGEMENT EXPENSES  | <u>2009/10</u><br><u>£000s</u>                          | <u>2010/11</u><br><u>£000s</u>                          |
| Administration, management and custody fees   | 1,340   | 1,429   |
| Performance measurement fees  | 18  | 19  |
| Other advisory fees   | 77  | 67  |
|   | 1,435   | 1,515   |
| INVESTMENT MANAGEMENT FEES INCLUDE FEES CHARGED<br>DIRECTLY TO THE FUND, BUT NOT FEES CHARGED WITHIN<br>POOLED FUNDS. |   |   |
| AVC INVESTMENTS   | 194   | 180   |

|   | 1,235<br><b>1,429</b> | 1,212<br><b>1,392</b> |
|---|-----------------------|-----------------------|
|   |                       |                       |
| 11. CURRENT ASSETS                              |                       |                       |
| Contributions due                               | F.C.0                 | 2 5 0 7               |
| Employers                                       | 569<br>92             | 2,507<br>98           |
| Employees<br>Additional voluntary contributions | 2                     | 98                    |
| Other miscellaneous debtors                     | 308                   | 1,274                 |
| Other miscellaneous debtors                     | <u> </u>              |                       |
|   |                       | 3,880                 |
| 12. CURRENT LIABILITIES                         |                       |                       |
| Management / advisor's fees                     | (222)                 | (48)                  |
| Lump sums not paid                              | 0                     | 0                     |
| Accrued expenses                                | (46)                  | (916)                 |
|   | (268)                 | (964)                 |
|   |                       |                       |
| 13. Short-Term Debtors                          |                       |                       |
| Central government bodies                       | 0                     | 0                     |
| Other local authorities                         | 0                     | 0                     |
| NHS bodies                                      | 0                     | 0                     |
| Public corporations and trading funds           | 0                     | 0                     |
| Other entities and individuals                  | 971                   | 3,880                 |
|   | 971                   | 3,880                 |
| 14. Short-Term Creditors                        |                       |                       |
| Central government bodies                       | 0                     | 0                     |
| Other local authorities                         | 0                     | 0                     |
| NHS bodies                                      | 0                     | 0                     |
| Public corporations and trading funds           | 0                     | 0                     |
| Other entities and individuals                  | (264)                 | (964)                 |
|   | (264)                 | (964)                 |
| 15. Cash and cash equivalents                   |                       | _                     |
| Cash held by authority                          | 0                     | 0                     |
| Bank current accounts                           | 5,676                 | 540                   |
| Short-term deposits with building societies     | 0                     | 0                     |
|   | 5,676                 | 540                   |

#### Information Required for IAS 26

IntroductionIAS 26 requires the "actuarial present value of the promised retirement<br/>benefits" to be disclosed, which is the IAS 26 terminology for what IAS19<br/>refers to as the "defined benefit obligation".

The information set out below relates to actuarial present value of the promised retirement benefits in the Fund which is part of the Local Government Pension Scheme. The Fund provides defined benefits, based on members' Final Pensionable Pay.

# Actuarial present value of promised retirement benefits

Paragraph 6.5.2.8 of CIPFA's Code of Practice on local authority accounting for 2010/11 sets out that the actuarial present value of promised retirement benefits based on projected salaries should be disclosed. CIPFA have also indicated that comparator values at the 2007 should also be provided.

The results at both dates are shown in the table below. The corresponding fair value of Fund assets is also shown in order to show the level of surplus or deficit within the Fund when the liabilities are valued using IAS 19 assumptions. We do not believe the Authority needs to show these additional items if it does not wish to do so, but we include them in our report as we believe that they are helpful for the reader.

|  | Value as at<br>31 March 2010 | Value as at<br>31 March 2007 |
|--|------------------------------|------------------------------|
|  | £M                           | £M                           |
| Fair value of net assets   | 454.8                        | 498.5                        |
| Actuarial present value of the promised retirement benefits        | 1,116.5                      | 853.9                        |
| Surplus / (deficit) in the Fund as measured for<br>IAS 26 purposes | (661.7)                      | (355.4)                      |

#### Assumptions

The latest full triennial actuarial valuation of the Fund's liabilities in accordance with the requirements of IAS 26 took place at 31 March 2010. The principal assumptions used by the Fund's independent qualified actuaries were:

|  | 31 March 2010 | 31 March 2007 |
|--|---------------|---------------|
|  | (% p.a.)      | (% p.a.)      |
| Discount rate                            | 5.5           | 5.3           |
| RPI Inflation                            | 3.9           | 3.2           |
| CPI Inflation                            | 3.0           | N/A           |
| Rate of increase to pensions in payment* | 3.9           | 3.2           |
| Rate of increase to deferred pensions    | 3.9           | 3.2           |
| Rate of general increase in salaries **  | 5.4           | 4.7           |

\* In excess of Guaranteed Minimum Pension increases in payment where appropriate

\*\* In addition, we have allowed for the same age related promotional salary scales as used at the actuarial valuation of the Fund as at 31 March 2010 and 31 March 2007.

Principal demographic assumptions

| Post retirement mortality                       | 31 March 2010         | 31 March 2007           |
|---|-----------------------|-------------------------|
| Males   |                       |                         |
| Base table                                      | Standard SAPS Normal  | Standard tables         |
|   | Health Light Amounts  | PNMA00 making           |
|   | (S1NMA_L )            | allowance for           |
|   |                       | improvements in         |
|   |                       | mortality in line with  |
|   |                       | the Medium Cohort       |
|   |                       | factors to 2007         |
| Scaling to above base table rates *             | 100%                  | 100%                    |
| Allowance for future improvements               | In line with CMI 2009 | In line with Medium     |
|   | with long term        | Cohort improvements     |
|   | improvement of 1.25%  | with an underpin to the |
|   | p.a.                  | improvements of 1.0%    |
|   |                       | p.a.                    |
| Future lifetime from age 65 (currently aged 65) | 23.7                  | 22.0                    |
| Future lifetime from age 65 (currently aged 45) | 25.5                  | 24.0                    |
| Females   |                       |                         |
| Base table                                      | Standard SAPS Normal  | Standard tables PNFA0   |
|   | Health Light Amounts  | making allowance for    |
|   | (S1NFA_L)             | improvements in         |
|   | (•=                   | mortality in line with  |
|   |                       | the Medium Cohort       |
|   |                       | factors to 2007         |
| Scaling to above base table rates *             | 80%                   | 100%                    |
| -   |                       |                         |
| Allowance for future improvements               | In line with CMI 2009 | In line with Medium     |
|   | with long term        | Cohort improvements     |
|   | improvement of 1.25%  | with an underpin to the |
|   | p.a.                  | improvements of 0.5%    |
|   |                       | p.a.                    |
| Future lifetime from age 65 (currently aged 65) | 26.5                  | 24.0                    |
| Future lifetime from age 65 (currently aged 45) | 28.5                  | 25.3                    |
| * The scaling factors shown apply to normal hea | Ith retirements       |                         |
| 31 March 2010                                   |                       | 1 March 2007            |

| 31 March 2010 | 31 March 2007 |
|---------------|---------------|
|---------------|---------------|

| Commutation | Each member is assumed to exchange 25% of the maximum amount permitted, of their past service pension rights on retirement, for additional lump sum. | permitted, of their past service pension   |
|-------------|--|--|
|             | 75% of the maximum amount permitted, of their future service   | Each member is assumed to exchange<br>75% of the maximum amount<br>permitted, of their future service<br>pension rights on retirement, for<br>additional lump sum. |

### Changes in benefits during the accounting period

As set out earlier we believe the switch to using CPI for pension increases falls under paragraph 6.5.5.1 of the Code of Practice and our suggested wording is set out below.

In his budget on 22 June 2010, the Chancellor announced the following:

"The Government will use the CPI for the price indexation of benefits and tax credits from April 2011. The CPI provides a more appropriate measure of benefit and pension recipients' inflation experiences than RPI, because it excludes the majority of housing costs faced by homeowners (low income households are subsidised separately through Housing Benefit, and the majority of pensioners own their home outright) and differences in calculation mean it may be considered a better representation of the way consumers change their consumption patterns in response to price changes. This will also ensure consistency with the measure of inflation used by the Bank of England. This change will also apply to public service pensions through the statutory link to the indexation of the Second State Pension. The Government is also reviewing how the CPI can be used for the indexation of taxes and duties while protecting revenues."

The switch to CPI as the basis for future revaluation and pension increases has a significant impact on the actuarial present value of the promised retirement benefits.

This is because all pensions, once they come into payment, and the deferred pensions of former employees, will now be increased in line with an index that is expected, over the long term, to be lower than the RPI index it replaces. This, in turn, will reduce the value of the benefits and hence the value placed on those benefits.

We have estimated that, had the switch to CPI been implemented on 31 March 2010, the actuarial present value of the promised retirement benefits would have reduced by £132.0M. i.e. the actuarial present value of promised retirement benefits would have been £984.5M.

Volatility of Results Our calculations involve placing present values on future benefit payments to individuals many years into the future. These benefits will be linked to pay increases whilst individuals are active members of the Fund and will be linked to statutory pension increase orders (inflation) in deferment and in retirement. Assumptions are made for the rates at which the benefits will increase in the future (inflation and salary increases) and the rate at which these future cashflows will be discounted to a present value at the accounting date to arrive at the present value of the defined benefit obligation. The resulting position will therefore be sensitive to the assumptions used.

The present value of the defined benefit obligations are linked to yields on high quality corporate bonds whereas the majority of the assets of the Fund are usually invested in equities or other real assets. Fluctuations in investment markets in conjunction with discount rate volatility will therefore lead to volatility in the funded status of the Fund disclosed under IAS 26 as amended by the Code of Practice.

#### GLOSSARY

### ACCRUALS

Amounts charged to the accounts for goods and services received during the year for which payments have not been made.

#### AREA BASED GRANT

Area Based Grant is paid by the Government to local authorities starting from 2008/09. It is a non-ringfenced general grant.

# CAPITAL EXPENDITURE

Expenditure on the acquisition of assets to be of value to the council beyond the end of the financial year, e.g. purchase of land and buildings, construction of roads etc or revenue expenditure which the Government may exceptionally permit the council to capitalise e.g. redundancy payments.

#### CAPITAL RECEIPTS

Money received from the sale of land, buildings and plant. A prescribed portion of receipts received for HRA dwellings must be *"pooled"* and paid to central government.

#### COMMUNITY ASSETS

A classification of fixed assets that the council intends to hold in perpetuity that may have restrictions on their disposal. Examples of such assets are parks, historic buildings and works of art.

#### CONSISTENCY

The principle that the accounting treatment of like items should be treated the same from one period to the next.

#### CORPORATE AND DEMOCRATIC CORE

This comprises all activities which local authorities engage in specifically because they are elected multipurpose authorities. The cost of these activities are thus over and above those which would be incurred by a single purpose body managing the same service. There is no logical basis for apportioning these costs to services. It comprises of Democratic Representation and Management and Corporate Management.

#### CORPORATE MANAGEMENT

Those activities which relate to the general running of the authority. These provide the infrastructure that allows services to be provided whether by the authority or not and the information required for public accountability. Activities relating to the provision of services, even indirectly, are overheads on those services, not a charge to corporate management.

#### CREDITORS

Amounts owed by the Council at 31<sup>st</sup> March for goods received or services rendered but not yet paid for.

### DEBTORS

Amounts owed to the Council which are collectable or outstanding at 31<sup>st</sup> March.

### **GLOSSARY** (Continued)

#### DEMOCRATIC REPRESENTATION AND MANAGEMENT

This concerns corporate policy making and all other member-based activities. It includes the costs of officer time spent on appropriate advice and support activities plus subscriptions to local authority associations.

#### FINANCE LEASE

A lease that transfers substantially all of the risks and rewards of ownership of an asset to the lessee (the council) and at the end of the lease term substantially all the asset value and interest payments have been made.

#### FIXED ASSETS

Tangible assets that yield benefits to the council and the services it provides for a period of more than one year.

#### FORMULA GRANT

The amount provided by Government to local authorities in the form of Revenue Support Grant and redistributed National Non-Domestic Rates based on relative needs and council tax base.

### GOING CONCERN

The concept that the council will remain in operational existence for the foreseeable future, in particular that the revenue accounts and balance sheet assume no intention to curtail significantly the scale of operations.

#### **GOVERNMENT GRANTS - SPECIFIC**

Assistance by Government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to the council in return for past or future compliance with certain conditions relating to the activities of the authority.

#### INFRASTRUCTURE ASSETS

A classification of fixed assets, whose life is of indefinite length and which are not usually capable of being sold, e g highways, street lighting and footpaths.

#### LONG TERM INVESTMENTS

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the council. Investments should be so classified only where an intention to hold the investment for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

Investments which do not meet the above criteria should be classified as current assets.

### LEVIES

These are payments to London-wide bodies whose costs are borne by local authorities in the area concerned.

### GLOSSARY (Continued)

#### LONG-TERM CONTRACTS

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken substantially to complete the contract is such that the contract activity falls into different accounting periods. Some contracts with a shorter duration than one year should be accounted for as long-term contracts if they are sufficiently material to the activity of the period.

#### MINIMUM REVENUE PROVISION

The minimum amount the Council must charge to the revenue accounts each year to repay loans as defined by Government regulation.

#### NATIONAL NON DOMESTIC RATE (NNDR)

A flat rate in the pound set by the Central Government and levied on all non-residential premises according to their rateable value collected by the council and paid into a central pool (NNDR POOL) which is administered by the Central Government. The total collected is then redistributed to councils as part of Formula Grant.

#### **OPERATING LEASES**

The lessor is paid rental for the hire of an asset for a period, which is substantially less than the useful economic life of an asset. The lessor is taking a risk on the residual value at the end of the lease.

#### **OPERATIONAL ASSETS/NON OPERATIONAL ASSETS**

- Fixed assets held and occupied, used or consumed by the council in the direct delivery of services for which it has either a statutory or discretionary responsibility.
- Non-operational assets, not directly occupied or surplus to requirements pending sale or development.

#### PRECEPTS

A charge made by another authority on the council to finance its net expenditure. This council has a charge on the collection fund by the Greater London Authority.

#### PRIOR YEAR ADJUSTMENTS

Those material adjustments applicable to prior years arising from changes in accounting policies or from the correction of fundamental errors. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

#### PRUDENCE

The concept that revenue is not anticipated but is recognised only when realised in the form either of cash or of other assets the ultimate cash realisation of which can be assessed with reasonable certainty.

#### **REVENUE SUPPORT GRANT**

A general grant paid to local councils from national taxation which, together with redistributed National Non Domestic Rates, makes up total Formula Grant.

# GLOSSARY (Continued)

# STATEMENT OF STANDARD ACCOUNTING PRACTICE (SSAP)

Guidance issued by the professional bodies on best accounting practice.

# ABBREVIATIONS

| ALMO        | Arms Length Management Organisation                      |
|-------------|--|
| AVC         | Additional Voluntary Contribution                        |
| внр         | Brent Housing Partnership                                |
| CIPFA       | Chartered Institute of Public Finance and Accountancy    |
| CLG         | Communities and Local Government                         |
| DfE         | Department for Education                                 |
| FTE         | Full Time Equivalent                                     |
| GLA         | Greater London Authority                                 |
| HRA         | Housing Revenue Account                                  |
| IFRS        | International Financial Reporting Standards              |
| I&E Account | Income and Expenditure Account                           |
| LABGI       | Local Authority Business Growth Incentive                |
| LGPS        | Local Government Pension Scheme                          |
| LPFA        | London Pensions Fund Authority                           |
| MRA         | Major Repairs Allowance                                  |
| MRP         | Minimum Revenue Provision                                |
| NNDR        | National Non Domestic Rates (also called Business Rates) |
| PFI         | Private Finance Initiative                               |
| РРР         | Public Private Partnership                               |
| PWLB        | Public Works Loans Board                                 |
| SORP        | Statement of Recommended Practice                        |
| SRB         | Single Regeneration Budget                               |
| SSAP        | Statement of Standard Accounting Practice                |